



**AUDIT REPORT
ON
THE ACCOUNTS OF
CITY DISTRICT GOVERNMENT
FAISALABAD
AUDIT YEAR 2016-17**

AUDITOR GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

AASHTO	American Association of State Highway and Transportation Officials
AEO	Assistant Education Officer
BHU	Basic Health Unit
B&R	Buildings & Roads
BOR	Board of Revenue
CDC	Chronic Disease Control
CDGF	City District Government Faisalabad
Cft	Cubic Feet
CNIC	Computerized National Identity Card
C&W	Communication & Works
DAC	Departmental Accounts Committee
DAO	District Accounts Office/Officer
DCO	District Coordination Officer
DDC	District Development Committee
DDO	Drawing and Disbursing Officer
DDSC	District Development Steering Committee
DDWP	Divisional Development Working Party
DEO (EE-M)	District Education Officer (Elementary Education-Male)
DEO (EE-W)	District Education Officer (Elementary Education-Women)
DGA	Directorate General Audit
DGHS	Director General Health Services
DHQ	District Headquarter
DMO	District Monitoring Officer
DNIT	Draft Notice Inviting Tender
DO	District Officer
DTL	Drug Testing Laboratory
EDO	Executive District Officer
ESE	Elementary School Educator
EST	Elementary School Teacher
FBR	Federal Board of Revenue
FD	Finance Department
F&P	Finance & Planning

FTF	Farogh-e-Taleem Fund
FWMC	Faisalabad Waste Management Committee
HPA	Health Professional Allowance
HSRA	Health Sector Reforms Allowance
IAAF	International Association of Athletics Federations
INTOSAI	International Organization of Supreme Audit Institutions
IPSAS	International Public Sector Accounting Standards
JMF	Job Mix Formula
LD	Liquidated Damages
LED	Light Emitting Diode
LG&CD	Local Government & Community Development
LG&RD	Local Government & Rural Development
MB	Measurement Book
MC	Municipal Corporation
MEA	Monitoring & Evaluation Assistant
MFDAC	Memorandum for Departmental Accounts Committee
MOU	Memorandum of Understanding
M&R	Maintenance & Repair
MRS	Market Rate System
MS	Medical Superintendent
NESPAK	National Engineering Services Pakistan
NLC	National Logistic Cell
NPA	Non Practicing Allowance
NSB	Non Salary Budget
OFWM	On-Farm Water Management
PAC	Public Accounts Committee
PARCO	Pak Arab Refinery Company
PCA	Practice Compensatory Allowance
PCGIP	Punjab Cities Governance Improvement Project
PCPS	Pre Cast Parabolic Segment
P&D	Planning & Development
PDG	Punjab District Government
PDWP	Provincial Development Working Party
PFR	Punjab Financial Rules
PHA	Parks and Horticulture Authority

PHE	Public Health Engineering
PLGO	Punjab Local Government Ordinance
POL	Petroleum Oil and Lubricants
PPRA	Punjab Procurement Regulatory Authority
PRSP	Punjab Rural Support Programme
PVC	Polyvinyl Chloride
RCC	Reinforced Cement Concrete
RDA	Regional Directorate of Audit
Rft	Running Feet
RHC	Rural Health Center
RR&MTI	Road Research & Material Testing Institute
SAP	Systems, Applications and Products
SBP	State Bank of Pakistan
SDO	Sub-Divisional Officer
SESE	Senior Elementary School Educator
Sft	Square Feet
S&GAD	Services and General Administration Department
SMC	School Management Council
SMO	Senior Medical Officer
Sqm	Square Meter
SSE	Secondary School Educator
SWM	Solid Waste Management
TA	Travelling Allowance
THQ	Tehsil Headquarters
TMA	Town/Tehsil Municipal Administration
TSE	Technically Sanctioned Estimate
WASA	Water and Sanitation Agency
W&S	Works & Services
WMO	Women Medical Officer
WUA	Water Users Association

Preface

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 and Section 115 of the Punjab Local Government Ordinance (PLGO), 2001 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditure of the Local Fund and Public Account of District Governments.

The report is based on audit of the accounts of various offices of the City District Government, Faisalabad for the financial year 2015-16. The Directorate General of Audit, District Governments, Punjab (South), Multan conducted audit during 2016-17 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs 1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this report have been finalized in the light of written responses of the management concerned and DAC directives.

The Audit Report is submitted to the Governor of the Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 for causing it to be laid before the Provincial Assembly.

Islamabad
Dated: 07.03.2017

-Sd-
(Rana Assad Amin)
Auditor General of Pakistan

EXECUTIVE SUMMARY

The Directorate General Audit (DGA), District Governments, Punjab (South), Multan is mandated to carry out audit of the City District Governments and District Governments in Punjab (South). The Regional Directorate of Audit (RDA), District Governments, Faisalabad, a Field Audit Office of the DGA, District Governments, Punjab (South), Multan, carries out audit of District Governments Faisalabad, Jhang, Toba Tek Singh and Chiniot.

The Regional Directorate has a human resource of 16 officers and staff, constituting 4,529 mandays and the budget amounting to Rs 19.960 million was allocated in Audit Year 2016-17. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly, Regional Directorate of Audit, Faisalabad carried out audit of the accounts of various formations of City District Government, Faisalabad for the financial year 2015-16 and the findings are included in the Audit Report.

The City District Government, Faisalabad conducts its operations under Punjab Local Government Ordinance, 2001. The District Coordination Officer (DCO) is the Principal Accounting Officer (PAO) of the District Government and carries out functions of the District Government through group of offices as notified in Punjab Local Government Ordinance. According to the Ordinance, the District Government Fund comprises District Local Fund and Public Account. Due to delay of electoral process, Zila Nazim / Zila Council was not elected; therefore, the Annual Budget Statement was authorized by the DCO, who has been notified as Administrator by Government of the Punjab in February, 2010.

City District Faisalabad is administratively divided into eight towns namely Lyallpur, Iqbal, Madina, Jinnah, Jaranwala, Samundari, Tandlianwala and Jhumra.

Audit Objectives

Audit was conducted with the objective to ensure that:

1. Money shown as expenditure in the accounts was authorized for the purpose for which it was spent.
2. Expenditure was incurred in conformity with the laws, rules and regulations framed to regulate the procedure for expending public money.
3. Every item of expenditure was incurred with the approval of the Competent Authority in the Government.
4. Public money was not wasted.
5. The assessment, collection and account of revenue was made in accordance with prescribed laws, rules & regulations and accounted for in the books of accounts of the City District Government.

a) Scope of Audit

Out of total expenditure of the City District Government (CDG), Faisalabad for the financial year 2015-16, auditable expenditure under the jurisdiction of Regional Director Audit, District Governments, Faisalabad was Rs 22,439.617 million covering one PAO and 641 formations. Out of this, RDA, Faisalabad audited an expenditure of Rs 10,399.317 million which, in terms of percentage, was 46% of total auditable expenditure and irregularities amounting to Rs 10,565.609 million were pointed out. Regional Director Audit planned and executed audit of 30 formations i.e. 100% achievement against planned audit activities.

Total receipts of the CDG Faisalabad for the financial year 2015-16 were Rs 391.774 million. RDA, Faisalabad audited receipts of Rs 271.798 million which, in terms of percentage, were 69% of total receipts and irregularities amounting to Rs 249.866 million were pointed out.

b) Recoveries at the Instance of Audit

Recoveries of Rs 233.162 million were pointed out by Audit which were not in the notice of the management before audit. An amount of Rs 1.754 million was recovered and verified during year 2016-17, till the time of compilation of the Report.

However, recovery of Rs 154.510 million pertaining to Paras (over one million) has been drafted in this Report. No further recovery has been made by the management till the time of compilation of this Report.

c) Audit Methodology

Audit was carried out against the standards of financial governance provided under various provisions of the Punjab Local Government Ordinance, 2001 (as amended), Punjab Financial Rules (PFR) Volume-I & II, Delegation of Financial Powers and other relevant laws, which govern the propriety of utilization of the financial resources of the District Government in accordance with the regularity framework provided by the relevant laws. On the spot examination and verification of record was also carried out in accordance with the applicable laws/rules and according to the INTOSAI auditing standards.

The selection of the audit formations was made keeping in view the significance and risk assessment. The samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls.

d) Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the departments concerned. However audit impact in shape of change in rules could not be materialized as the Provincial Accounts Committee has not discussed audit reports pertaining to District Governments for the year 2016-17.

e) Comments on Internal Control and Internal Audit Department

Internal control mechanism of City District Government, Faisalabad was not found satisfactory during audit. Many instances of irregularities and weak Internal Controls have been highlighted during the course of audit which includes some serious lapses like non-production of record, withdrawal of inadmissible pay & allowances, non-realization of Government receipts, overpayment to contractors & suppliers, unauthorized withdrawal of funds, violation of procurement rules and non-utilization of funds. Negligence on the part of CDG authorities may be captioned as one of important reasons for weak Internal Controls.

According to Section 115-A(1) of PLGO, 2001, Nazim of each District Government and Tehsil/Town Municipal Administration shall appoint an Internal Auditor but the same was not appointed in City District Government, Faisalabad.

f) The Key Audit Findings of the Report

- i. Fraud/Misappropriation of Rs 1.671 million was noted in one case.¹
- ii. Non-production of record of Rs 993.242 million was noted in one case.²
- iii. Irregularities and non-compliance of Rs 2,203.447 million were noted in 49 cases including five cases of violation of the Punjab Procurement Rules amounting to Rs 59.404 million.³

¹Para: 1.2.1.1

²Para: 1.2.2.1

³Para: 1.2.3.1 to 1.2.3.49

- iv. Performance issues involving an amount of Rs 281.390 million were noted in two cases.⁴
- v. Internal Control Weaknesses involving an amount of Rs 4,028.151 million were noted in six cases.⁵

Audit Paras involving procedural violations including internal control weaknesses and other irregularities not considered worth reporting to the Public Accounts Committee were included in Memorandum for Departmental Accounts Committee (Annex-A).

g) Recommendations

PAO/City District Government is required to:

- i. Ensure to fix responsibility in cases of fraud/ misappropriations and losses.
- ii. Ensure production of record for mandatory audit.
- iii. Effect recoveries pointed out during audit regarding pay & allowances.
- iv. Comply with the Punjab Procurement Rules for economical and rational procurement of goods and services.
- v. Strengthen the existing internal controls to avoid recurrence of similar nature irregularities time and again.
- vi. Implement internal as well as financial controls in letter and spirit to avoid unauthorized withdrawal/utilization of funds.
- vii. Make efforts for prompt realization of various Government receipts.

⁴Para: 1.2.4.1 to 1.2.4.2

⁵Para: 1.2.5.1 to 1.2.5.6

- viii. Ensure deposit of District receipts into proper head of account.
- ix. Rationalize its budget with respect to utilization.

SUMMARY TABLES & CHARTS

Table 1: Audit Work Statistics

(Rupees in Million)

Sr. No.	Description	No.	Expenditure	Receipts	Total
1	Total Entities (PAOs) in Audit Jurisdiction	1	22,439.617	391.774	22,831.391
2	Total Formations in Audit Jurisdiction	641	22,439.617	391.774	22,831.391
3	Total Entities (PAOs) Audited	1	10,399.317	271.798	10,671.115
4	Total Formations Audited	30	10,399.317	271.798	10,671.115
5	Audit & Inspection Reports	30	10,399.317	271.798	10,671.115
6	Special Audit Reports	-	-	-	-
7	Performance Audit Reports	-	-	-	-
8	Other Reports (relating to District Government)	-	-	-	-

Table 2: Audit Observations Classified by Category

(Rupees in Million)

Sr. No.	Description	Amount Placed Under Audit Observation
1	Asset Management	-
2	Financial Management	2,486.508
3	Internal Controls	4,028.151
4	Others	993.242
Total		7,507.901

Table 3: Outcome Statistics

Sr. No.	Description	Expenditure on Acquiring Physical Assets (Procurement)	Salary	Non-Salary	Civil Works	Receipts	Total Current Year	Total Last Year
1	Total Financial Outlay	146.867	13,358.281	3,122.217	5,812.252	391.774	22,831.391	18,950.357
2	Outlays Audited	60.957	3,835.357	2,551.905	3,951.098	271.798	10,671.115*	7,891.419
3	Amount Placed under Audit Observations/ Irregularities Pointed Out	-	2,158.475	1,001.980	4,311.406	36.040	7,507.901	2,156.320
4	Recoveries Pointed Out at the Instance of Audit	-	24.860	8.946	85.704	35.000	154.510	148.655
5	Recoveries Accepted / Established at the Instance of Audit	-	15.969	4.591	4.201	27.755	52.516	57.696
6	Recoveries Realized at the Instance of Audit	-	0.363	1.099	-	0.292	1.754	1.212

*The amount mentioned against Sr. No.2 in column of “Total” is the sum of Expenditure and Receipts whereas the total expenditure was Rs 10,399.317 million.

Table 4: Irregularities Pointed Out

(Rupees in Million)

Sr. No.	Description	Amount Placed under Audit Observation
1	Violation of rules & regulations and violation of principles of propriety and probity in public operations.	2,432.321
2	Reported cases of fraud, embezzlement, theft and misuse of public resources.	1.671
3	Accounting Errors (accounting policy departure from IPSAS ⁶ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinion on the financial statements.	-
4	Quantification of weaknesses of internal control systems	4,028.151
5	Recoveries and overpayments, representing cases of established overpayments or misappropriations of public monies.	52.516
6	Non-production of record.	993.242
7	Others, including cases of accidents, negligence etc.	-
	Total	7,507.901

Table 5: Cost Benefit

(Rupees in Million)

Sr. No.	Description	Amount
1	Outlays Audited (Items 2 of Table 3)	10,671.115
2	Expenditure on Audit	0.273
3	Recoveries realized at the instance of Audit	1.754
	Cost-Benefit Ratio	6:1

⁶The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

CHAPTER 1

1.1 City District Government Faisalabad

1.1.1 Introduction

As per the Punjab Local Government Ordinance, 2001, the District Governments/Local Governments established under the Ordinance shall function within the Provincial framework and adhere to the Federal and Provincial Laws. In performance of the functions, Local Governments carry out the functions devolved by the Provincial Government to the District Government level.

The District Governments consist of Zila Nazim/Administrator and District Administration. The District Government shall be competent to acquire, hold or transfer any property, movable and immovable, to enter into contract and to sue or be sued in its name through District Coordination Officer. The authority of the District Government comprises the management and control of offices of the devolved departments which are decentralized or set up under the Ordinance. The District Government exercises such authority within the District in accordance with general policy of the Government. The District Government is responsible to the people and is mandated for improvement of governance and delivery of services within the ambit of authority decentralized under this Ordinance.

The DCO is the Principal Accounting Officer of the District Government and is responsible to the Public Accounts Committee of the Provincial Assembly. He is responsible to ensure that the business of the District Government is carried out in accordance with the laws and to coordinate the activities of the groups of offices for coherent planning, development, effective and efficient functioning of the District Administration.

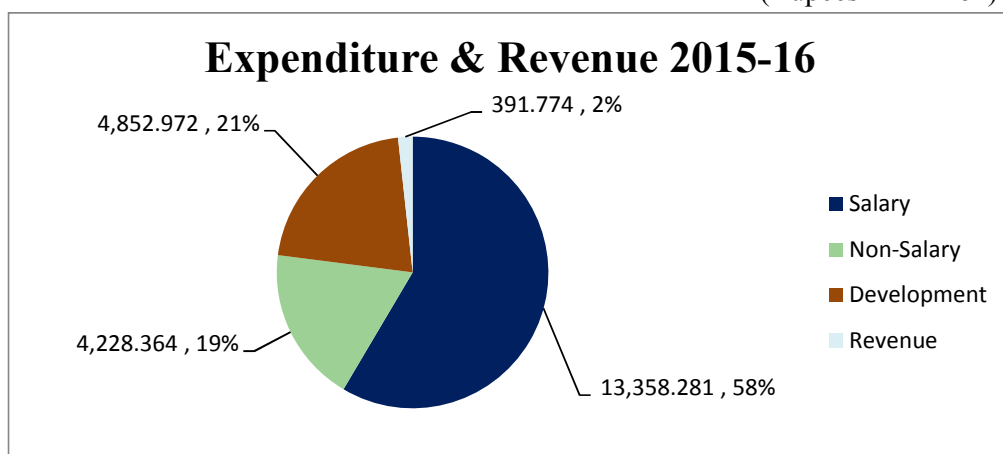
1.1.2 Comments on Budget and Accounts

The detail of budget & expenditure is given below in tabulated form:

(Rupees in Million)

2015-16	Budget	Actual	Excess (+)/ Lapse (-)	% (Lapse)
Salary	14,959.354	13,358.281	(-)1,601.073	10.70%
Non-Salary	4,778.287	4,228.364	(-)549.923	11.51%
Development	6,300.282	4,852.972	(-)1,447.310	22.97%
Total	26,037.923	22,439.617	(-)3,598.306	13.82%
Receipts	900.000	391.774	(-)508.226	56.47%

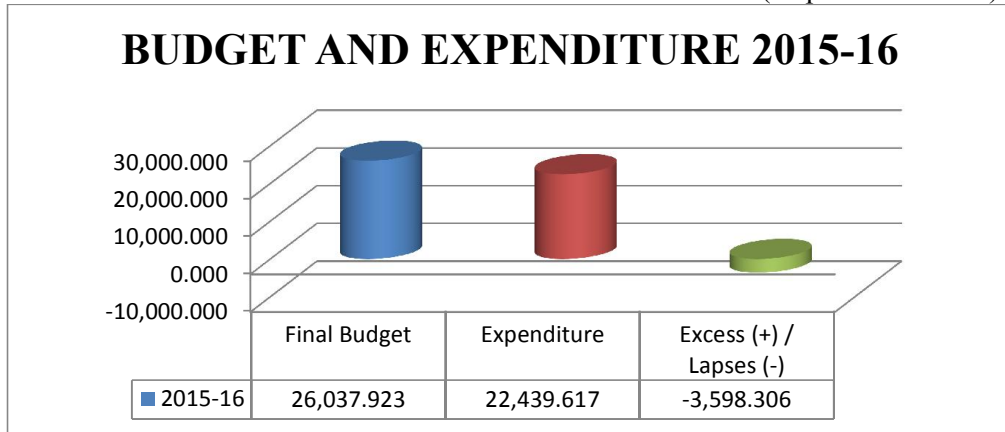
(Rupees in Million)



As per Appropriation Accounts 2015-16 of the City District Government, Faisalabad, total original budget (Development & Non-Development) was Rs 20,751.514 million, Supplementary Grant of Rs 5,286.409 million was provided and the final budget was Rs 26,037.923 million. Against the final budget, total expenditure of Rs 22,439.617 million was incurred by the City District Government during 2015-16. A lapse of Rs 3,598.306 million came to the notice of Audit due to inefficient financial management in release of budget by EDO (Finance & Planning). No plausible explanation was provided by the

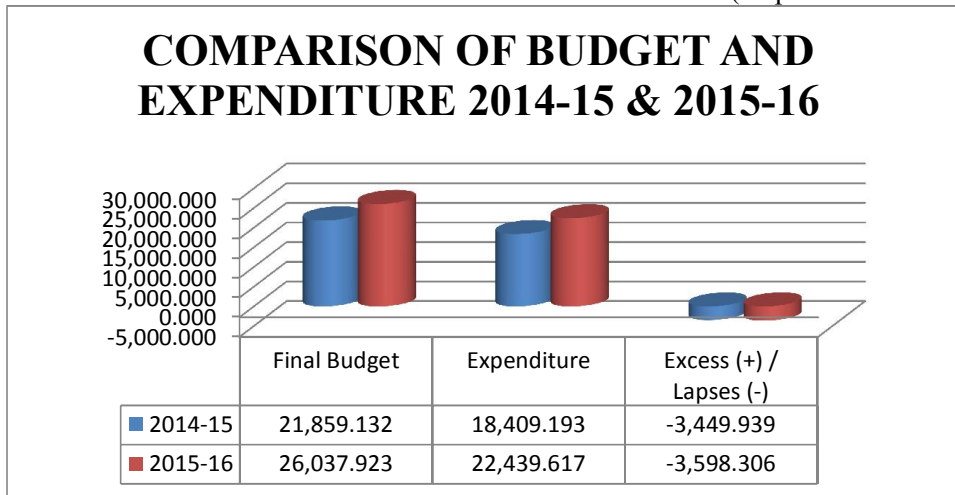
PAO and management of City District Government (Annex-B). The comparison of budget and expenditure for FY 2015-16 showing huge lapse is as under:

(Rupees in Million)



The comparative analysis of the budget and expenditure of current and previous financial years is depicted as under:

(Rupees in Million)



There was 19% and 22% increase in budget allocated and expenditure incurred respectively, while there was overall lapse of 13.82% during 2015-16.

1.1.3 Brief Comments on the Status of Compliance of MFDAC Audit Paras of Audit Report 2015-16

Audit Paras reported in MFDAC of last year Audit Report, which have not been attended in accordance with the directives of DAC, have now been reported in Part-II of Annex-A.

1.1.4 Brief Comments on the Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not been examined by the Public Accounts Committee.

Status of Previous Audit Reports

Sr. No.	Audit Year	No. of Paras	Status of PAC Meetings
1	2002-03	29	PAC not constituted
2	2003-04	29	PAC not constituted
3	2004-05	33	PAC not constituted
4	*July, 2005 to March, 2008 Special Audit Report	119	PAC not constituted
5	2009-10	39	PAC not constituted
6	2010-11	49	PAC not constituted
7	2011-12	40	PAC not constituted
8	2012-13	22	PAC not constituted
9	2013-14	18	PAC not constituted
10	2014-15	34	PAC not constituted
11	2015-16	48	PAC not constituted

*Period covered in Special Audit for Financial Year 2005-08

1.2 AUDIT PARAS

1.2.1 Fraud/Misappropriations

1.2.1.1 Likely embezzlement of public funds – Rs 1.671 million

According to Rule 2.10(b)(5) of the Punjab Financial Rules, Volume-I, no money is withdrawn from the treasury unless it is required for immediate disbursement or has already been paid out of the permanent advance. Further, according to Rule 2.33 of ibid, every Government servant should realize fully and clearly that he will be held personally responsible for any loss sustained by the Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government servant to the extent to which it may be shown that he contributed to the loss by his own action or negligence.

Deputy District Education Officer (EE-W), Samundari withdrew funds amounting to Rs 1.671 million from treasury vide cheque No.2454015 on 21.05.2014 by making fake bills in connivance with Junior Clerk. Subsequently, the Drawing and Disbursing Officer (DDO) deposited the funds into DDO bank account on 19.06.2014, as the embezzlement was disclosed. Further, funds were drawn in cash directly from the State Bank of Pakistan (SBP), Faisalabad despite existence of DDO bank account in the Bank of Punjab, Samundari. However, the funds remained in DDO bank account till the date of audit without depositing in the Government Treasury.

Audit is of the view that withdrawal of funds amounting to Rs 1.671 million by producing fake bills resulted in embezzlement besides non-refunding the same into Government Treasury.

The matter was reported to the DCO and DDO concerned in July, 2016 to which it was replied that the inquiry is under process in the office of Director

Public Instructions, Lahore and action would be taken after finalization of inquiry. Audit stressed to refund the amount into the Government treasury besides action against the incumbent(s) at fault. DAC meetings were convened in September and October, 2016 but the department neither submitted reply nor attended meetings.

DAC expressed serious concern and directed EDO (Education) to investigate the matter and fix responsibility. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides refunding the amount of Rs 1.671 million into Government Treasury, under intimation to Audit.

[PDP No. 73]

1.2.2 Non-Production of Record

1.2.2.1 Non-production of record – Rs 993.242 million

According to Clause 14(1)(b) of the Auditor General’s (Functions, Powers and Terms & Conditions of Service) Ordinance 2001, the Auditor General shall in connection with the performance of his duties under this Ordinance, have authority to inspect any office of accounts, under the control of Federation or of the Province or of District including Treasuries and such offices responsible for the keeping of initial and subsidiary accounts. Further, according to Section 115(6) of the Punjab Local Government Ordinance (PLGO), 2001, the officials shall afford all facilities and provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expeditions.

City District Government, Faisalabad established a Bus Stand named as “City District Terminal” and deposited its receipts in commercial bank account No.0010-PLS-005910-001-0 title “City Terminal, GTS Chowk Faisalabad” maintained at the Bank of Punjab. Receipts of the Bus Stand were not reflected in the Account-IV of the CDGF. Further, District Officer (Roads), Faisalabad incurred expenditure amounting to Rs 993.242 million on 62 civil works during 2015-16. However, the authorities did not produce record of income and expenditure of 2015-16 in violation of the above rules, as detailed below:

(Rupees in Million)

Detail of Record not Produced by DO (Roads)	Amount
Measurement Books (MBs), technically sanctioned estimates, bidding documents, contractors’ files, stock registers, street lights/traffic signals details, record pertaining to tools & plants and replaced material, reconciled expenditure/income statements, material at site accounts, files of mega projects, routine maintenance and repair record etc.	993.242
Total	993.242

Audit is of the view that non-production of record of receipts and expenditure amounting to Rs 993.242 million reflected irresponsible attitude and

an effort to avoid audit on the part of executives and created doubt regarding the legitimacy of the expenditure.

The matter was reported to the DCO and DDOs concerned in August, 2016. In DAC meetings held in September and October, 2016, EDO (F&P) replied that financial/administrative functions of the Bus Stand were regulated under the Motor Vehicles Rules, 1969 and the receipts of the Bus Stand did not relate to Account-IV. DO (Roads) replied that most of the record was made available to Inspecting Officer. However, some record was short and same was available for verification. The reply was not tenable because most of the requisite record was not produced to Audit despite repeated written requests and reminders during the course of audit. Audit stressed for production of record.

DAC directed EDOs (F&P) and (W&S) to investigate the matter and ensure production of requisite record to Audit for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility for non-production of record and disciplinary action against the officers/officials concerned alongwith production of record for audit.

[PDP Nos.140, 244]

1.2.3 Irregularities and Non-Compliance

1.2.3.1 Irregular release of budget for maintenance and repair of roads – Rs 935.264 million

According to Rule 2(xxiii) of the Punjab District Government and Tehsil Municipal Administration (Budget) Rules, 2003, development budget means the sum of approved estimates of development expenditure for a financial year. Further, according to Government of the Punjab, Finance Department Notification No.FD(FR)11-5/82 dated 20.10.2000, the Power of District Development Committee (DDC) to approve development schemes is up to Rs 50 million. Furthermore, according to Government of the Punjab, Planning & Development (P&D) Department letter No.1(45)RO(ADP)P&D/2003 dated 07.05.2004, instances have come to the notice of the P&D Department that the development schemes are split up to avoid approval of higher forum. The PDWP has taken a very serious view of such splitting of schemes decided that the District Coordination Officers (DCOs) as Chairman of the District Development Committee (DDC) may be requested that the scheme to be presented to a forum shall be a comprehensive scheme and will not be split up into parts to avoid higher approving forum.

Executive District Officer (F&P), Faisalabad allocated an amount of Rs 1,060 million to District Officer (Roads), Faisalabad under Grant 25 pertaining to maintenance and repair (M&R) of various roads during 2015-16. District Officer (Roads) incurred expenditure of Rs 955.956 million. Contrary to the above, irregular release of funds amounting to Rs 935.264 million was made due to the following reasons:

- i. Original works, costing Rs 935.264 million pertaining to financial years 2014-15 and 2015-16, for rehabilitation/widening of roads, laying of tuff tiles, fixing of LED lights etc. were included in M&R budget to avoid

approval of competent forum i.e. DDC. However, expenditure of Rs 859.070 million was incurred against these schemes during 2015-16;

- ii. Only 30 schemes were included in the approved Annual Maintenance and Repair Directory of financial year 2015-16 whereas, progress report of District Officer (Roads), Faisalabad (for the month of June, 2016) depicted that actual releases were made against 115 schemes.
- iii. Four schemes costing Rs 163.527 million, included in the M&R of roads during 2015-16, were executed by splitting the cost of schemes to avoid approval from higher forum i.e. Divisional Development Working Party.

Audit is of the view that due to misuse of authority by the executive, original works/schemes were included in M&R budget instead of development budget and schemes were split to avoid approval from competent forum. Irregular inclusion of original works in M&R budget and splitting of schemes resulted in violation of rules and unauthorized utilization of funds amounting to Rs 935.264 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that the funds were allocated in the phases and EDO (W&S), Faisalabad had full powers to grant technical sanction of estimates in case of ordinary and special repair of roads. The reply was not tenable because original works were included in M&R Budget and split in violation of criteria.

DAC directed EDO (F&P) to get the matter regularized from the Competent Authority and report progress to Audit within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure, under intimation to Audit.

[PDP Nos. 139, 194, 195]

1.2.3.2 Irregular transfer of funds to PRSP – Rs 537.134 million

According to Clauses 2 and 3 of Part D of the contract agreement between Punjab Rural Support Programme (PRSP) and City District Government, Faisalabad (CDGF) for management of basic health units (BHUs) of City District Government, Faisalabad, the PRSP shall maintain such record of financial transactions and maintain accounts in such manner as is expected of corporate body. Further, according to Clause 4 of Part-D ibid, a copy of Annual Accounts shall be provided by PRSP to CDGF within thirty days of the approval of accounts in the Annual General Meeting of PRSP.

Executive District Officer (F&P), Faisalabad transferred funds amounting to Rs 472.247 million, under different heads of accounts, to Punjab Rural Support Program during 2014-15 for management of BHUs. Contrary to the above, audited accounts were not rendered by the management of PRSP to City District Government, Faisalabad for the Financial Year 2014-15. Despite non-rendering the annual accounts for the previous year, Executive District Officer (F&P), Faisalabad and District Officer (Health), Faisalabad transferred another tranche of funds amounting to Rs 537.134 million during 2015-16.

Audit is of the view that due to weak financial management, funds were transferred to PRSP without obtaining the annual accounts of previous year. Non-rendering of annual accounts by PRSP to City District Government resulted in violation of the agreement and irregular transfer of funds amounting to Rs 537.134 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that the accounts audited by Auditors of PRSP would be produced for verification. Audit stressed to produce record for verification at the earliest.

DAC directed EDO (F&P) to produce relevant record to Audit within a week for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of matter besides fixing of responsibility against the concerned, under intimation to Audit.

[PDP Nos. 5, 188]

1.2.3.3 Unauthorized transfer of funds to Governing Body of Parking Plaza – Rs 100 million

According to Section 109(2) and (3) of the Punjab Local Government Ordinance (PLGO), 2001, a Local Government may transfer approved budgeted amounts to any Local Government, Village Council or Neighborhood Council or Citizen Community Board, within its local area. No Local Government shall transfer monies to a higher level of Government except by way of repayment of debts. Further, according to Para 2.82(1) of the West Pakistan Buildings and Roads, Department Code, it is a fundamental rule that no work shall be commenced unless allotment of funds made and orders for its commencement issued by the Competent Authority. Furthermore, according to Condition 1 of the Acceptance of Rates for the said work issued vide No.8336-38/CB dated 20.11.2015, before issuance of acceptance letter to the lowest bidder/contractor, it should be ensured that funds for the subject scheme have been released to Divisional Office.

City District Government, Faisalabad (CDGF) executed work for construction of parking plaza cum shopping mall at old Mayor House, Faisalabad costing Rs 1,513 million during 2015-16. The scheme was administratively approved by the PDWP with the condition that CDGF shall execute the project from its own funding. CDGF executed the scheme through District Officer (Buildings), Faisalabad in November, 2015 and released funds amounting to Rs 100 million during 2015-16 with the conditions that:

1. The amount released was to be treated as loan to Managing Director Parking Plaza, Faisalabad and to be transferred into project commercial bank account; and
2. The said amount of loan was to be transferred through District Officer (Buildings), Faisalabad after signing of memorandum of understanding (MOU) between Governing Body of Parking Plaza and CDGF accordingly.

However, following discrepancies were noticed regarding transfer of funds:

1. The amount was transferred through execution of defective/unauthorized MOU because it was only signed by DO (Buildings), EDO (F&P) and DCO, Faisalabad. The authorities of Parking Plaza and Administrator CDGF did not sign the MOU. Further, it was pertinent to mention that the Authority/Capacity under which CDGF Authorities executed MOU was also not provided in the MOU; and
2. Governing Body of Parking Plaza was not a legal entity and part of CDGF but funds were provided to Managing Director Parking Plaza, Faisalabad as loan in violation of rules;

Further, District Officer (Buildings), Faisalabad awarded the work at an agreement cost of Rs 1,155.622 million with the completion period of 15 months which will end in February, 2017. Contrary to the above, work was commenced without keeping in view the availability of funds and after lapse of half of the completion period only 6.6 percent funds were released and utilized. Resultantly the scheme was facing paucity of funds.

Audit is of the view that due to weak financial management, funds were transferred to Governing Body of Parking Plaza in violation of rules & above said instructions and work was executed without availability of funds. Provision of funds in violation of rules and execution of work without availability of funds resulted in unauthorized/irregular transfer of funds amounting to Rs 100 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that parking plaza was approved scheme of CDGF through the PDWP. Accordingly, CDGF provided Rs 100 million to executing agency. The executing agency made payment to contractor after observing all legal and codal formalities. The reply was not tenable because unauthorized transfer of funds, as loan, was made by CDGF to Governing Body of Parking Plaza through execution of unauthorized MOU in violation of Rules and project was started without availability of funds.

DAC directed EDO (F&P) to get the matter regularized from the Competent Authority besides an undertaking from DO (Buildings), Faisalabad that payments were made after fulfilling all legal and codal formalities. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure, under intimation to Audit.

[PDP Nos. 185, 219]

1.2.3.4 Irregular payment of bituminous items – Rs 81.492 million

According to Government of the Punjab, Communication & Works (C&W) Department, letter No.PA/SECY(C&W)26.05/2009 dated 25.05.2009, the bitumen to be used should be tested from the Road Research & Material Testing Institute (RR&MTI) to ensure that it meets the American Association of State Highway and Transportation Officials (AASHTO) Standards. Further, according to Government of the Punjab, C&W Department Notification No.SOH-I(C&W)1-49/2012(G) dated 13.06.2014, approval was accorded for use of “Parco Biturox” produced by Pak Arab Refinery Limited (PARCO), Mehmood Kot District Muzaffargarh, in projects to be executed by C&W Department, having grade 60/70 & grade 80/100 in addition to bitumen of National Refinery Karachi.

District Officer (Roads), Faisalabad made payment of Rs 81.492 million to different contractors for execution of bituminous items in 13 works for

construction, repair and improvement of roads in Faisalabad during 2015-16. Contrary to the above, works were executed and payments were made without getting the quality of bitumen tested from the RR&MTI. Documentary evidence for procurement and consumption of bitumen from approved refinery was also not forthcoming from the record. **(Annex-C)**

Audit is of the view that due to weak monitoring mechanism, the quality of bituminous items was not got tested from RR&MTI and utilization of approved quality bitumen was also not ensured which resulted in irregular expenditure amounting to Rs 81.492 million.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that the quality of bitumen was ensured at the time of execution of works. The reply was not tenable because no documentary evidence regarding testing of bitumen from RR&MTI alongwith procurement of bitumen from approved refinery was produced to Audit.

DAC directed District Officer (Roads) to produce documentary evidence for use of bitumen of approved refinery and test reports to Audit for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned, under intimation to Audit.

[PDP No. 128]

1.2.3.5 Irregular payment of non-schedule items – Rs 78.816 million

According to Government of the Punjab, Finance Department instructions issued vide No.RO(Tech)FD-18-23/2004 dated 21.09.2004, rate analysis for the non-standardized items shall be prepared by the Executive Engineer, clearly giving the specifications of the material used and approved by the Competent Authority not below the rank of Superintending Engineer on the

basis of input rates of relevant quarter placed at website of Finance Department and rates shall not be more than the market rates. The Chief Engineers on the basis of these inputs rates shall fix the rate of each item of the work for rough cost estimate for administrative approval and detailed estimate for technical sanction in accordance with Notification No.RO(TECH)FD.2-3/2004 dated 02.08.2004. However, finished rate of an item of work shall not exceed the market rate of that item in the area/district. Further, according to conditions of acceptance letters of the works issued by District Officer (Buildings), Faisalabad, the rates of non-standardized items are subject to final approval by the Competent Authority i.e. EDO (W&S), Faisalabad.

District Officer (Buildings) and District Officer (Roads), Faisalabad executed five civil works of laying synthetic athletics track, construction of bachelor hostel, tennis court at Al-Fateh Sports Complex, Faisalabad and repair/improvement of roads during 2014-16. Technically sanctioned estimates and execution of the works included non-schedule items costing Rs 78.816 million. Contrary to the above, these non-schedule items were provided and executed in works without approval of rates from the Competent Authority. Resultantly, non-scheduled items were executed and payment was made to contractors on unapproved rates. **(Annex-D)**

(Rupees in Million)

Sr. No.	Name of Work	Agreement Amount	Cost of Non-Schedule Items
1	Laying of synthetic athletics track at Shahbaz Sharif Park Fardous Colony, Faisalabad	82.037	68.922
2	Construction of bachelor hostel double storey (20 bedded rooms) at Circuit House, Faisalabad	12.409	3.211
3	Construction of squash court international standard at Al-Fateh Ground, Faisalabad	18.074	4.253
4	Repair/Improvement of road from Chenab Chowk to Sadhar Bypass Road (Left Side)	13.963	1.566
5	Repair/improvement of road from Chenab Chowk to Sadhar Bypass Road (Right Side)	8.681	0.864
Total		112.52	78.816

Audit is of the view that due to negligence, non-approval of rates of non-schedule items and payment thereof resulted in irregular expenditure amounting to Rs 78.816 million.

The matter was reported to the DCO and DDO concerned in August, 2016. District Officer (Roads) replied that estimate was technically sanctioned by EDO (W&S), Faisalabad alongwith analysis of rate. District Officer (Buildings) replied that non-schedule items were provided in estimates and technical sanctions were accorded by EDO (W&S), Faisalabad. However, in another case non-schedule items would be got approved in revised estimate. The reply was not tenable because approved analysis of rate of the item was not available in record at the time of audit. DAC meetings were held in September and October, 2016. District Officer (Buildings) neither submitted reply nor attended the meetings.

DAC expressed serious concern and directed District Officer (Roads) to produce the relevant record regarding approval of analysis of rate to Audit for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned for payment against non-schedule items without approval from the Competent Authority besides regularization of the expenditure, under intimation to Audit.

[PDP Nos. 216, 228, 237, 120]

1.2.3.6 Excess payment to contractors beyond agreement cost – Rs 62.301 million

According to Para 2.7 of the West Pakistan Buildings and Roads Department Code, cases where the detailed estimates exceed the amount of administrative approval by more than 5 percent and also in cases in which it becomes apparent during the execution of the work, that the amount administratively approved will be exceeded by more than 10 percent or the amount of the technical sanction will be exceeded owing to increase of rates or other causes, the revised administrative approval of the Competent Authority

must be obtained. Further, according to Para 1.59 of ibid, Divisional Officers are strictly prohibited from making or permitting any material deviations from any sanctioned design in the course of execution without specific authority.

District Officer (Roads) and District Officer (Buildings), Faisalabad awarded following seven civil works for construction of sports ground and widening/improvement of roads in Faisalabad to different contractors at an agreement cost of Rs 90.748 million during 2014-16. However, payment amounting to Rs 153.049 million was made to the contractors against these works upto June, 2016. Contrary to the above, excess payment of Rs 62.301 million (ranging from 12 percent to 312 percent) beyond agreement cost was made to contractors, as detailed below:

(Rupees in Million)

Sr. No.	Name of Work	Work Order No. & Date	Work Order Amount	Amount Paid	Excess Payment	% age of Excess Payment
1	Construction of slip roads at Exchange Wala Chowk, MC School Chowk, Madni Chowk Samanabad and Extension of Allah Hoo Bridge and Korian Wala Bridge	3188 dated 12.06.14	9.552	39.320	29.768	312%
2	Construction of additional lane from Station Chowk to Overhead Bridge Jhal Khanuana along Sarwala Rajbah	5330 dated 30.09.15	6.499	18.549	12.050	185%
3	Construction/dualization of road from Khayaban Garden to Saim Rajbah of Sargodha Road Lasani Pulli (Right side)	4393 dated 17.07.15	23.264	31.243	7.979	34%
4	Construction of Truck Stand at Chak No.3/JB Faisalabad (Bye-Pass Chowk, Sargodha Road) (Phase-II) Faisalabad	5494 dated 21.11.14	26.634	35.172	8.538	32%
6	Widening/improvement of road from Sammundri Okara Road to Chak 471/GB Wagha Border Shaheed Road	6079 dated 26.10.15	22.913	25.617	2.704	12%
7	Construction of sports ground in front of Islamia Madrissa High School Gulshan Colony, Faisalabad	4563/CB dated 14.06.14	1.886	3.148	1.262	67%
Total Amount			90.748	153.049	62.301	69%

Audit is of the view that due to negligence, violation of instructions resulted in excess payment of Rs 62.301 million to the contractors.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that payment was made after enhancement

in agreement. DAC meetings were held in September and October, 2016. District Officer (Buildings) neither submitted reply nor attended the meetings. However, District Officer (Roads) replied that no excess payment was made as all payments were made within the provisions of contract agreement. Audit did not agree because as per record, payments were made beyond agreement cost.

DAC expressed serious concern for non-submission of reply and directed EDO (W&S) to investigate the matter and report progress to Audit alongwith production of record in support of reply for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of expenditure besides fixing of responsibility against the concerned, under intimation to Audit.

[PDP Nos. 138, 230]

1.2.3.7 Execution of work without job mix formula – Rs 61.010 million

According to Government of the Punjab, Communication & Works Department letter No.PA/Secy.(C&W)26-5/2009 dated 25.05.2009, Job Mix Formula (JMF) must invariably be approved from Road Research & Material Testing Institute (RR&MTI). After its approval, it must be strictly followed at site and no deviation be allowed under any circumstances. Further, according to Government of the Punjab, Finance Department Notification No.RO.(Tech)FD.2-3/2004 dated 02.08.2004, the rate of item of carpeting shall be fixed by the Chief Engineer on the basis of different percentages of bitumen and payment will be made to contractor as per JMF or bitumen used in the work.

District Officer (Roads), Faisalabad got executed six works for construction, repair and improvement of roads in Faisalabad during 2015-16. However, premixed carpeting costing Rs 61.010 million was laid on following roads without formulating and approval of job mix formula from the RR&MTI in violation of above rule:

(Rupees in Million)

Sr. No.	Vr. No.	Voucher Date	Name of Work	Amount
1	99	20.06.2016	Repair/widening/improvement of road from Lahore More to Water Works Chowk Jaranwala (upto Sheruana Pull)	9.360
2	58	23.04.2016	Widening/improvement of Canal Road Tandlianwala	15.304
3	107	22.06.2016	Construction/dualization of road from Khayaban Garden to Saim Rajbah of Sargodha Road Lasani Pulli, Faisalabad	11.034
4	35	09.06.2016	Repair/improvement of road Sheikhpura Road to Jamia Salfia, Faisalabad	3.976
5	126	24.06.2016	Rehabilitation/repair of road from Lari Adda Samundari to Chak No.467/GB	12.497
6	106	22.06.2016	Repair/improvement of road from Sargodha Road to Millat Road alongwith PMC Hostel	8.839
Total Amount				61.010

Audit is of the view that due to weak monitoring controls, carpeted roads were constructed without approval of job mix formula. Non-approval of job mix formula resulted in unauthorized utilization of premixed bituminous material of Rs 61.010 million at carpeted roads without assurance of quality.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that job mix formula was adopted as advised by NESPAK for other works executed in City District Faisalabad by NLC. The reply was not tenable because JMF was not got approved for each work separately as per instructions of the Government and site conditions.

DAC directed EDO (W&S) to investigate the matter and report progress to Audit for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization besides fixing of responsibility against the concerned, under intimation to Audit.

[PDP No. 126]

1.2.3.8 Execution of additional work without retendering – Rs 46.430 million

According to Rule 59(c)(iv) of the Punjab Procurement Rules, 2014, a procuring agency may utilize the alternative method of “Direct Contracting” for procurement of goods, services and works, through “Repeat Orders” not exceeding 15 percent of the original procurement. Further, according to Inter Departmental Committee of the Public Accounts Committee decision dated 17.11.2001, the management is not empowered to award a new work as an additional work to an existing contractor without calling open tenders.

District Officer (Roads), Faisalabad awarded three works for repair/improvement of roads to contactors at an original agreement cost of Rs 57.520 million during 2013-16. However, subsequently schemes were revised and scope of works was enhanced to the extent of Rs 103.950 million in June, 2015 and February, 2016. Additional works costing Rs 46.430 million were awarded to the same contractors without inviting fresh tenders. It was pertinent to mention that in all the cases, enhancement in cost of the schemes was made even after stipulated date of completion, as detailed below:

(Rupees in Million)

Sr. No.	Name of Scheme	Original Works		Additional Works		Amount of Work Without Tendering	Additional Work in Terms of Percentage
		Cost of Original Award	Stipulated Date of Completion	Date of Award of Additional Work	Cost of Work after Enhancement		
1	Repair/improvement of Satiana Jhamra Road	9.977	04.06.2015	09.06.2015	14.955	4.978	50
2	Repair/improvement of road from Lakkar Chowk to Chak No. 403/GB	1.758	29.01.2016	02.02.2016	12.060	10.302	586
3	Repair/improvement of road from Station Chowk to Chenone Chowk (3.40 KM)	45.785	25.06.2014	18.06.2015	76.935	31.150	68
Total		57.520			103.950	46.430	

Audit is of the view that due to non-compliance of PPRA Rules and lack of due diligence, additional works were awarded without open competition. Award of works without open competition resulted in mis-procurement amounting to Rs 46.430 million besides depriving the Government from lowest possible rates.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that additional works were entirely inter-linked with the original works. The reply was not tenable because scope of works was enhanced to the extent of 586 percent and executed without retendering in violation of procurement rules and PAC Directives.

DAC directed EDO (W&S) to investigate the matter besides fixing of responsibility and report progress to Audit for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of matter from the Competent Authority, under intimation to Audit.

[PDP Nos. 123, 129, 130]

1.2.3.9 Excess payment of contractor's profit and overhead charges – Rs 33.864 million

According to Government of the Punjab Finance Department letter No.RO(Tech) FD-18-29/2004 dated 03.03.2005, 20 percent Contractor's Profit and Overhead Charges on electric motors, turbines, audio video systems, street lights furnishing items & machinery items are not allowed and required to be purchased as per procedure laid down in Purchase Manual.

District Officer (Roads) Faisalabad awarded 19 works for provision and replacement of LED street lights at various roads of Faisalabad to contractors during 2015-16. Contrary to the above, District Officer (Roads) allowed excess

payment of Rs 33.864 million on account of contractor's profit and overhead charges in analysis of rate for provision of LED street lights. (**Annex-E**)

Audit is of the view that due to violation of the Government instructions and lack of due diligence, undue provision and payment of contractor's profit and overhead charges was made. Unauthorized payment of contractor's profit and overhead charges resulted in excess payment of Rs 33.864 million to the contractors.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that the said instructions quoted by Audit were not applicable to providing/fixing of LED lights. Audit did not agree because there was no rule to provide for Contractor's Profit and Overhead Charges and these were to be procured as per procurement rules.

DAC directed EDO (W&S) to investigate the matter for effecting recovery and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility besides recovery of overpaid amount of Rs 33.864 million from the concerned, under intimation to Audit.

[PDP Nos. 124, 135]

1.2.3.10 Purchase of medicine beyond prescribed limit – Rs 32.876 million

According to the Government of Punjab, Finance Department, Notification No.FD(FR)11-2/89 dated 01.11.2001, the budget allocation for purchase of medicine shall be 75 percent for bulk purchases, 10 percent reserved for natural calamities and 15 percent purchase (day to day use).

DDOs of five health facilities incurred expenditure of Rs 54.367 million for procurement of medicine on account of 15 percent local purchase of

(day to day) medicine budget during 2015-16. Contrary to the above, excess expenditure of Rs 32.876 million than the prescribed limit was incurred during the period. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	Total Budget	Expenditure to be Incurred (15% + 10%)	Expenditure Incurred (15% + 10%)	Excess Expenditure (15% + 10%)
1	Senior Medical Officer, Rural Health Centre Khurrianwala	7.541	1.885	2.587	0.702
2	Medical Superintendent, Tehsil Headquarters Hospital, Jaranwala	40.583	10.146	27.885	17.739
3	Medical Superintendent, Tehsil Headquarters Hospital, Tandlianwala	29.890	7.472	13.878	6.406
4	Medical Superintendent, Tehsil Headquarters Hospital, Jhumra	28.602	4.290	11.465	7.175
5	Senior Medical Officer, Rural Health Centre 174/GB	1.140	0.285	1.139	0.854
	Total	107.756	24.078	56.954	32.876

Audit is of the view that due to violation of Finance Department's instructions, excess expenditure on local purchase of medicine was incurred than the prescribed limit. Incurrence of expenditure amounting to Rs 32.876 million beyond prescribed limit resulted in violation of the Government instructions.

The matter was reported to the DCO and DDOs concerned in July and August, 2016. In DAC meeting held in September, 2016, DDOs replied that supply orders for bulk purchase were issued but firms either did not supply the medicines or fail to supply within stipulated period. Therefore, medicine was purchased from local market for the smooth running of the hospitals. The reply was not tenable because procurement was made in violation of the Government instructions and beyond prescribed limit of 15 percent.

DAC directed EDO (Health) to get the expenditure regularized from the Competent Authority at the earliest. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP Nos. 24, 169, 110, 148, 108]

1.2.3.11 Irregular advance payment to contractor – Rs 26.850 million

According to Clause 45 of the Contract Agreement for execution of works, should the contractor, whose contract is for finished work, require an advance on the security of material of imperishable nature brought by him to the site, the Engineer-in-Charge shall assess the value of such materials and the contractor may be paid an advance upto an amount not exceeding seventy five percent of the value of the materials.

District Officer (Buildings), Faisalabad awarded civil work of laying of synthetic athletics track at Shahbaz Sharif Park Fardous Colony, Faisalabad during 2015-16. The work was awarded to contractor in January, 2016 at an agreement cost of Rs 82.037 million. The estimate of work included an imported item of providing synthetic athletics track. The item was awarded to contractor @ Rs 13,425 per sqm for a quantity of 5000 sqm costing Rs 67.125 million. Further, upto 3rd running bill, advance payment of Rs 26.850 million was made to the contractor on account of secured advance, against the above item, without bringing the material at site in violation of rules. The detail is given below:

(Rupees in Million)

Description of Bills of the Contractor	Value of Item	%age of Value of Item	Amount Paid	Remarks
2 nd running bill	67.125	20%	13.425	Advance was paid on opening of Letter of Credit to import material
3 rd running bill	67.125	20%	13.425	Advance was paid on shipment of imported material.
Total			26.850	

Audit is of the view that due to violation of contractual provisions and negligence, secured advance was granted. Violation of contractual provisions/rules resulted in unauthorized payment of Rs 26.850 million.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that payment of secured advance was made as per signed agreement. The reply was not tenable because contract agreement did not allow making payment of secured advance without bringing the material at site. DAC meetings were convened in September and October, 2016 but the department neither submitted reply nor attended meetings.

DAC expressed serious concern and directed EDO (W&S) to submit detailed reply for payment of unauthorized secure advance. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure, under intimation to Audit.

[PDP No. 217]

1.2.3.12 Non-recovery of conversion fee – Rs 23.216 million

According to Rule 60(1) of the Punjab Land Use (Classification, Reclassification and Redevelopment) Rules, 2009, the conversion fee for the conversion of land use to educational or healthcare institutional use shall be ten percent of the value of the land as per valuation table or ten percent of the average sale price of preceding twelve months of land in the vicinity, if valuation table is not available. The conversion fee for the conversion land to commercial use shall be as under:-

- i. Less than one million rupees @ 5 percent ;
- ii. From one million rupees to ten million rupees @ 10 percent; and
- iii. More than ten million rupees @ 20 percent.

Owners of buildings illegally converted the land for commercial use without depositing the conversion fee to City District Government, Faisalabad. Contrary to the above, District Officer (Spatial Planning), Faisalabad did not take action for recovery of conversion fee amounting to Rs 23.216 million from defaulters, as detailed below:

(Rupees in Million)

Sr. No.	Name of Business	Location	Approximate Area (Marlas)	Total Value	Rate of Conversion fee	Fee Recoverable
1	Khan Baba Shanwari Hotel	Chak No.203 Main Sheikhpura Road	110	63,250,000	20%	12.650
2	The Lahore Lyceum	Chak No. 213 RB, Canal Road	60	68,700,000	10%	6.870
3	Crystals Banquet		35	7,700,000	10%	0.770
4	Ambrosia Marriage Hall		35	7,700,000	10%	0.770
5	Pearl Banquet		35	7,700,000	10%	0.770
6	Kings Banquet		35	7,700,000	10%	0.770
7	Skin Laser Clinic	Chak No.213 RB, Koh-i- Noor City	08	6,160,000	10%	0.616
Total						23.216

Audit is of the view that due to weak internal controls, action was not initiated against the defaulters for recovery of conversion fee. Non-recovery of conversion fee of Rs 23.216 million resulted in loss to the Government exchequer.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that instructions had been issued to TMA Madina Town to process cases of said commercial buildings and to ensure recovery of conversion fee. Audit stressed for vigorous efforts to recover conversion fee.

DAC directed District Officer (Spatial Planning) to make strenuous efforts for recovery of conversion fee and report progress to Audit. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of conversion fee amounting to Rs 23.216 million besides action against defaulters, under intimation to Audit.

[PDP No. 93]

1.2.3.13 Payment to contractors excess than estimated provision – Rs 19.721 million

According to Conditions 5 and 9 of Acceptance Letters of the works, the quantities mentioned in the letter shall not be increased without approval of Competent Authority. Provision in the detailed technically sanctioned estimate should be adhered to during execution of work. Provisions of the quantities of items of work may not be altered without approval of the Competent Authority. Further, according to Para 1.59 of the West Pakistan Buildings and Roads Department Code, Divisional Officers are strictly prohibited from commencing the construction of any works or expending public funds without the sanction of Competent Authority; also from making or permitting any material deviations from any sanctioned design in the course of execution without specific authority.

District Officer (Buildings), Faisalabad executed six civil works for construction of buildings, parking plaza, sports grounds and laying of synthetic athletics track during 2014-16. The works were awarded at an agreement cost of Rs 1,309.254 million and payment of Rs 19.721 million was made to the contractors against execution of various items, which were either not provided in technically sanctioned estimates or excess quantities of items were executed against provisions of estimates. **(Annex-F)**

(Rupees in Million)

Sr. No.	Name of Work	Agreement Cost	Excess Payment
1	Laying of synthetic athletics track at Shahbaz Sharif Park Fardous Colony, Faisalabad	82.037	2.675
2	Construction of parking plaza cum shopping mall at old Mayor House, Faisalabad	1,115.622	0.096

Sr. No.	Name of Work	Agreement Cost	Excess Payment
3	Establishment of facilitation and service center at Faisalabad	61.085	5.150
4	Construction of bachelor hostel double storey (20 bedded rooms) at Circuit House, Faisalabad	12.409	5.088
5	Provision of sports facilities (playground/park) on Shamlat Deh/Nazool Chak No. 469/GB Samundari	20.027	3.166
6	Construction of squash court international standard at Al-Fateh Ground, Faisalabad	18.074	3.546
Total		1,309.254	19.721

Audit is of the view that violation of rule and contractual provisions resulted in excess payment of Rs 19.721 million to contractor.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that work was executed according to site requirements and the items/quantities executed beyond estimated provisions would be incorporated in revised estimates. Reply was not tenable because works were executed without sanction of the Competent Authority. DAC meetings were convened in September and October, 2016 but the department neither submitted reply nor attended meetings.

DAC expressed serious concern for non-submission of reply and directed EDO (W&S) to submit reply for excess / unauthorized payment. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP Nos. 218, 221, 225, 227, 229, 235]

1.2.3.14 Non-recovery of price variation from the contractors – Rs 15.579 million

According to Government of the Punjab, Finance Department letter No.RO(Tech)F.1-2/83-VI(P) dated 11.01.2007, where any variation (increase or

decrease), to the extent of 5 percent or more, in the price of bitumen and diesel (among other items) takes place after the acceptance of tender and before the completion of contract, the amount payable under the contract shall be adjustable to the extent of actual variation in the cost of the item concerned.

District Officer (Roads), Faisalabad awarded ten works for construction, repair/improvement and rehabilitation of roads in Faisalabad from June, 2014 to September, 2015. The contractors executed the works from June, 2014 to June, 2016. However, during execution of works, there was more than 5 percent decrease in prices of bitumen and diesel as per monthly price variation notifications issued by Government of the Punjab, Finance Department. Contrary to the above, District Officer (Roads) did not recover/adjust price variation amounting to Rs 15.579 million in the bills of contractors, as detailed below:

(Rupees in Million)

Sr. No.	Work Order No. & Date	Tender Date	Name of Scheme	Amount
1	784 dated 09.02.2015	24.12.2014	Repair/improvement of Satiana Jhamra Road	1.812
2	100 dated 08.01.2015	01.12.2014	Rehabilitation of Khumeni Pull Road to Masjid Ismail Road via Sidhu Pura	1.601
3	1145 dated 20.02.2015	14.02.2015	Repair/improvement for construction of slip road near Shoaib Bilal Market	0.654
4	5494 dated 21.11.2014	10.11.2014	Construction of Truck Stand at Chak No. 3/JB Sargodha Road Faisalabad	0.855
5	4858 dated 21.08.2015	24.06.2015	Rehabilitation/improvement of road from Larri Adda Samundari to Chak 467/GB Sharifabad	0.824
6	5598 dated 27.11.2014	22.09.2014	Repair/Improvement of road from Ayub Research to Bohar chowk Jhang road	1.416
7	1182 dated 21.02.2015	29.01.2015	Construction/dualization of road from Khayaban Garden to Saim Rajbah of Sargodha Road Lasani Pulley Faisalabad	0.673
8	3188 dated 12.06.2014	05.05.2014	Construction of slip road at Exchange wala Chowk MC School Chowk Madni Chowk Samanabad	2.275
9	5340 dated 30.09.2015	17.08.2015	Providing and laying of LED lights and tuff tiles @ Jhang Road Faisalabad	0.115
10	1463 dated 22.03.2014	10.03.2014	Repair/improvement of road from Station Chowk to Chenone Chowk along Sarwala Rajbah left side (3.40 KM)	5.354
Total Recoverable Amount				15.579

Audit is of the view that due to weak internal controls and negligence, recovery/adjustment of price variation was not made in the bills of contractors. Non-recovery/adjustment of price variation resulted in excess payment of Rs 15.579 million to the contractors.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that no excess payment was made if all aspects of escalation and de-escalation of other items were considered. The reply was not tenable because no such calculation for ascertaining escalation/de-escalation was forthcoming from the record. Audit stressed for recovery of price variation at the earliest.

DAC directed District Officer (Roads) to recover the de-escalation cost after adjusting escalation impact (if any) and produce relevant record to Audit for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of overpaid amount of Rs 15.579 million from the concerned besides recovery against other similar works, under intimation to Audit.

[PDP Nos. 121, 131]

1.2.3.15 Irregular expenditure on development works without approval of design and specifications – Rs 15.387 million

According to Section 4.4.7 of the School Council's Policy, 2007 read with Para 3.4.7 of Guidelines for Utilization of Non-Salary Budget (NSB) in Primary and Elementary Schools, development works shall be got executed according to the Government approved design and specifications.

Head Teachers of 44 primary and elementary schools under the administrative control of Deputy District Officers and Headmistresses of higher secondary/high schools incurred expenditure of Rs 15.387 million on construction of class rooms, soling, boundary walls, toilet blocks and repair of school building

etc. during 2014-15 and 2015-16. Contrary to the above, works were executed without preparation of detailed design/ estimates and approval of the same from the Competent Authority, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	No. of Schools	Funds Utilized
1	Deputy District Education Officer (EE-W), Samundari	17	3.122
2	Principal Government Municipal Corporation, Model Girls Higher Secondary School, Samanabad, Faisalabad	1	6.502
3	Headmistress, Government Girls High School 157/RB Faisalabad	1	0.167
4	Headmistress, Government Girls High School 134/GB Faisalabad	1	0.102
5	Deputy District Education Officer (EE-M), Faisalabad	14	4.386
6	Deputy District Education Officer (EE-W), Tandlianwala	10	1.108
Total		44	15.387

Audit is of the view that due to non-compliance of School Council's Policy, development works were executed without preparation/approval of detailed designs and specifications. Execution of works without Government approved design and specifications resulted in irregular expenditure of Rs 15.387 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that NSB funds were released on 03.06.2016. Therefore, quotations were received by hand due to shortage of time. The reply was not tenable because approval of design and specifications is pre-requisite to use funds.

DAC directed EDO (Education) to produce all relevant original record to Audit for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned for execution of works without preparation and approval of design and specifications, under intimation to Audit.

[PDP Nos. 75, 87, 103, 83, 212, 201]

1.2.3.16 Expenditure through irregular School Councils – Rs 12.420 million

According to Section 3.3.2 of the School Council Policy, 2007, tenure of School Council will be two years from the date of School Council notification, issued by Assistant Education Officer (AEO).

School Councils of 31 schools, under administrative control of Deputy District Education Officers, remained working even after the expiry of tenure of two years and incurred expenditure amounting to Rs 12.420 million during 2014-15 and 2015-16, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	No. of Schools	Expenditure		
			NSB	FTF / SMC	Total
1	Deputy District Education Officer (EE-W), City, Faisalabad	11	1.222	2.438	3.660
2	Deputy District Education Officer (EE-W), Sadar, Faisalabad	7	0.867	1.049	1.916
3	Deputy District Education Officer (EE-W), Jaranwala	13	1.172	5.672	6.844
Total		31	3.261	9.159	12.420

Audit is of the view that due to non-compliance of School Council's Policy, unauthorized School Councils remained working even after expiry of tenure which resulted in irregular expenditure amounting to Rs 12.420 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that Head Teachers had been directed to constitute/notify new School Councils and to regularize the expenditure through ex-post-facto approval of the newly constituted

School Councils. Audit stressed to get the matter regularized from the Competent Authority.

DAC directed EDO (Education) to regularize the matter from the Competent Authority and report progress to Audit within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP Nos. 27, 35, 165]

1.2.3.17 Irregular Payment through open cheques – Rs 11.557 million

According to Rule 4.49(a) of the Subsidiary Treasury Rules, payments of Rs 100,000 and above to contractors and suppliers shall not be made in cash by the Drawing and Disbursing Officer (DDOs). The DDO, while submitting the bill at the pre-audit counter of Accountant General / District Accounts Officer, shall record an endorsement on the bill requiring separate cross cheque to be issued in favor of contractor / supplier.

Medical Superintendent, Tehsil Headquarters Hospital, Chak Jhumra made payment of Rs 11.557 million to different suppliers/contractors during 2015-16. Contrary to the above, bank statement of DDO bank account showed that payments were made through open cheques instead of making payments through crossed cheques.

Audit is of the view that due to financial indiscipline, payments were made through uncrossed/open cheques which resulted in irregular payment amounting to Rs 11.557 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that all the payments above Rs 100,000 were made through crossed cheque, after obtaining

acknowledgement of payee. The reply was not tenable because bank statements reflected that payments were made in cash.

DAC directed EDO (Health) to submit relevant record in support of reply. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of expenditure from the Competent Authority besides fixing of responsibility against the concerned, under intimation to Audit.

[PDP No. 147]

1.2.3.18 Excess payment to contractor against imbalance rates – Rs 11.243 million

According to Conditions 8 and 9 of Letters of Acceptance issued vide No. 4301/HC dated 10.07.2015 and No. 8336-38/CB dated 20.11.2015, in case the variation, in technically sanctioned rates and quoted rates of the particular item, is beyond permissible limit, the payment of such item(s) will be allowed at the rate provided in technically sanctioned estimate during the course of execution and the balance payment will be allowed on the completion of the project or item(s) with low rates whichever is earlier. Further, according to Rule 3(1)(2)(a) of Special Powers to Communication & Works Department, Part-II, Second Schedule of the Delegation of Financial Powers Rules, 2006, the powers for acceptance of tenders are subject to the condition that the rates quoted and/or amounts tendered are such that the total cost of a project/work will not exceed technical sanction by more than 4.5 percent.

District Officers (Buildings) and District Officer (Roads), Faisalabad awarded two civil works at an agreement cost of Rs 1,664.851 million for construction of parking plaza and fixing of LED lights during 2015-16. The bids were called upon on item rate basis and imbalance rates quoted by the contractors were beyond the permissible limit of 4.5 percent. Contrary to the above, District Officers (Buildings) and (Roads) allowed payment against these items on the rates

quoted by the contractors without reducing rates on account of imbalance rates. Resultantly, an excess payment of Rs 11.243 million was made to the contractors. **(Annex-G)**

Audit is of the view that due to weak internal controls and negligence, payment was made to contractor in violation of provisions of above instructions which resulted in excess payment of Rs 11.243 million to contractors.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that overall excess over estimated cost was within the permissible limit of 4.5 percent cushion. DAC meetings were held in September and October, 2016. District Officer (Buildings) neither submitted annotated reply nor attended the meetings. However, District Officer (Roads) replied that the bidders had right to increase or decrease item rates in bidding documents. The reply was not tenable because the payment was made against the provisions of Letters of Acceptance and beyond 4.5 percent cushion of Technically Sanctioned Estimate.

DAC directed EDO (W&S) to investigate the matter regarding payment of imbalance rates/excess quantity. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides recovery of the excess paid amount of Rs 11.243 million, under intimation to Audit.

[PDP Nos. 222, 125]

1.2.3.19 Non-imposition of penalty for delay in completion of works – Rs 7.650 million

According to Clause 39 of the Contract Agreement, the time limit for carrying out the work as entered in the tender shall be strictly observed by the contractor. The contractor shall pay as compensation an amount equal to one

percent of the amount of contract subject to a maximum of 10 percent or such smaller amount as the engineer-in-charge (whose decision in writing shall be final) may decide, for every day that the work remains un-commenced or unfinished after the proper date.

District Officers (Roads) and District Officer (Buildings), Faisalabad awarded four works costing Rs 76.495 million for construction and improvement of roads and buildings during 2013-14 and 2014-15. However, contractors failed to complete the works within stipulated period provided in the agreements and three works remained incomplete till August, 2016. Further, the work at Sr.No.1 below was completed with the delay of 12 months. Contrary to the above, District Officers (Roads) and Buildings did not impose penalty amounting to Rs 7.650 million for delay in completion of schemes. The detail is given below:

(Rupees in Million)

Sr. No.	Name of Work	Acceptance Letter		Stipulated Date of Completion	Actual Completion Date	Cost of Scheme	Amount of Penalty
		No.	Date				
1	Rehabilitation/improvement of road from Jhang Road (Ayub Research) to Bohar Chowk	5598	27.11.2014	26.03.2015	22.03.2016	17.033	1.703
2	Construction of slip roads at Exchange Wala Chowk, MC School Chowk, Madni Chowk Samanabad and Extension of Allah Hoo Bridge and Korian wala Bridge	3188	12.06.2014	20.06.2014	Work in Progress	39.320	3.932
3	Construction of canal cricket stadium at Chak No.203/RB Canal Road, Faisalabad	765/ CB	23.01.2015	23.07.2015	Work in Progress	18.256	1.826
4	Construction of sports ground in front of Islamia Madrissa High School Gulshan Colony, Faisalabad	4564/ CB	14.06.2014	14.08.2014	Work in Progress	1.886	0.189
Total						76.495	7.650

Audit is of the view that due to weak internal controls and monitoring mechanism, penalty was also not imposed and works remained incomplete or completed after stipulated date. Non-imposition of penalty resulted in loss to the Government exchequer amounting to Rs 7.650 million.

The matter was reported to the DCO and DDOs concerned in August, 2016 to which DO (Buildings) replied that time extension had been granted by the Competent Authority. DAC meetings were held in September and October, 2016. District Officer (Buildings) neither submitted annotated reply nor attended the meetings. However, District Officer (Roads) replied that the work at Sr. No.1 was completed within stipulated time whereas case for time extension of work at Sr. No. 2 was submitted to the Competent Authority for approval. The reply was not tenable because work at Sr. No.1 was not completed within stipulated time as evident from MB. Further, works at Sr. No.2 and 4 could not be completed even after lapse of more than 2 years.

DAC directed EDO (W&S) to investigate the matter for delay in completion of schemes besides imposing penalty and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned for non-completion of schemes within stipulated time besides recovery of Rs 7.650 million.

[PDP Nos. 118, 234, 231]

1.2.3.20 Irregular expenditure without quotations/tenders – Rs 7.087 million

According to Rule 09 of the Punjab Procurement Rules, 2014, a procuring agency shall announce in an appropriate manner all proposed procurements for each financial year and shall proceed accordingly without any splitting or regrouping of the procurements so planned. Further, according to Rule

59(b) *ibid*, a procuring agency may provide for petty purchases through at least three quotations where the cost of the procurement is more than fifty thousand rupees but less than one hundred thousand rupees and such procurement shall be exempted from the requirements of bidding procedure.

Different Drawing & Disbursing Officers of Health Department, Faisalabad incurred expenditure of Rs 7.087 million for purchase of medicine, x-ray films/material, medical equipment / instruments from the local market during 2014-16. Contrary to the above, procurement was made by splitting the cost of procurements by keeping amount of each purchase below the financial limit of Rs 100,000 to avoid tendering and Rs 50,000 to avoid quotations. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	Amount
1	Senior Medical Officer Rural Health Center, 134/GB	3.033
2	Medical Superintendent, THQ Hospital, Chak Jhumra	1.001
3.	Senior Medical Officer, Rural Health Centre 174/GB	0.991
4	Medical Superintendent, Tehsil Headquarters Hospital, Tandlianwala	1.196
5	Medical Superintendent, THQ Hospital, Samundari	0.866
Total		7.087

Audit is of the view that due to weak internal controls and lack of planning, expenditure was incurred without open competition which resulted in mis-procurement and irregular expenditure of Rs 7.087 million.

The matter was reported to the DCO and DDOs concerned in August, 2016. In DAC meeting held in September, 2016, it was replied that two RHCs were newly established. Therefore, procurements below Rs 50,000 were made for their timely availability. MS, THQ Hospital, Tandlianwala replied that advertisement was floated but nobody participated in the tendering process. The reply was not tenable as expenditure was split to avoid tendering. Audit stressed to provide the documentary evidence in the support of reply.

DAC directed EDO (Health) to investigate the matter and fix responsibility against the concerned besides regularization of the matter from the Competent Authority within four weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure, under intimation to Audit.

[PDP Nos. 59, 146, 106, 112, 53]

1.2.3.21 Mobilization advance without bank guarantee – Rs 6.567 million

According to Conditions (ii), (iii) and (iv) of the Executive District Officer (W&S) letter for sanction of mobilization advance issued vide No. W&S/7722 dated 11.12.2015, “mobilization advance against bank guarantee is hereby sanctioned with the condition that the recovery of mobilization advance shall commence after lapse of 20 percent contract period or after the execution of 20 percent work (in financial terms) whichever is earlier. The rate of recovery shall be 25 percent of the value of work done in each interim payment certificate”.

District Officer (Buildings), Faisalabad executed work for construction of Government Special Education Center, Tandlianwala, Faisalabad during 2015-16. The work was awarded to contractor at an agreement cost of Rs 65.677 million in March, 2016 with the completion period of 12 months. During execution of work, mobilization advance amounting to Rs 6.567 million was paid to the contractor. Contrary to the above, the mobilization advance was paid without obtaining bank guarantee from the contractor. Further, mobilization advance was not recovered from the contractor even after lapse of more than 20 percent completion time upto June, 2016.

Audit is of the view that due to financial indiscipline and negligence, mobilization advance amounting to Rs 6.567 million was paid without obtaining

bank guarantee and same was not recovered in violation of the Government instructions.

The matter was reported to the DCO and DDO concerned in August, 2016. District Officer (Buildings) replied that mobilization advance was paid after bank guarantee and it was not recovered because 20 percent completion period had not expired. The reply was not tenable because no record regarding bank guarantee was provided at the time of audit. Further, 20 percent time had expired in June, 2016. DAC meetings were convened in September and October, 2016 but the department neither submitted annotated reply nor attended meetings.

DAC expressed serious concern and directed EDO (W&S) to submit detailed justification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides recovery of mobilization advance amounting to Rs 6.567 million, under intimation to Audit.

[PDP No. 243]

1.2.3.22 Overpayment of Conveyance Allowance – Rs 6.376 million

According to clarification of Government of the Punjab, Finance Department vide letter No.FD.SRI9-4/66(P)(PR) dated 21.04.2014, the officers who are availing facility of the Government vehicles including bikes (sanctioned/pool) are not entitled to the facility of Conveyance Allowance w.e.f. 01.03.2014.

Contrary to the above, 323 officers/officials of various offices drew Conveyance Allowance amounting to Rs 6.376 million during 2014-16 despite the fact that official vehicles were provided to them. The detail is given in following table:

(Rupees in Million)

Sr. No.	DDOs	No. of Employees	Designation	Period	Amount
1	District Officer (Health), Faisalabad	314	Vaccinators, CDC Supervisors, etc.	2015-16	5.771
2	EDO (Agriculture), Faisalabad	02	EDO (Agriculture)	04/2014 to 06/2016	0.135
3	District Officer (OFWM), Faisalabad	03	Dy. DOs (OFWM) Faisalabad, Jaranwala and Samundari	2015-16	0.130
4	Deputy DEO (EE-W) Sadar, Faisalabad	01	Dy. DEO (EE-W) Sadar, Faisalabad		0.060
5	District Officer (Spatial Planning), Faisalabad	01	DO (Spatial Planning), Faisalabad		0.085
6	Deputy DEO (EE-W), Samundari	01	Dy. DEO (EE-W) Samundari	2014-16	0.100
7	Deputy DEO (EE-W), Tandlianwala	01	Dy. DEO (EE-W), Tandlianwala		0.095
Total		323			6.376

Audit is of the view that due to negligence on the part of DDOs, inadmissible Conveyance Allowance was drawn which resulted in overpayment amounting to Rs 6.376 million to the employees concerned.

The matter was reported to the DCO and DDOs concerned in July and August, 2016. In DAC meeting held in September, 2016, DO (Health-I) replied that advice from Government of the Punjab would be obtained and action will be taken in the light of directions. The reply was not tenable as matter had already been clarified vide above referred letter. Audit stressed for early recovery.

DAC directed EDO (Health) to get clarification in this particular case from Finance Department, Government of the Punjab within six weeks; otherwise effect recovery, under intimation to Audit. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 6.281 million from the concerned, under intimation to Audit.

[PDP Nos. 1, 178, 97, 40, 96, 77, 203]

1.2.3.23 Unauthorized expenditure on Provincial building – Rs 5.818 million

According to Section 109(2) read with Subsection (3) of the Punjab Local Government Ordinance, 2001, a Local Government may transfer approved budgeted amounts to any Local Government, Village Council or Neighborhood Council or Citizen Community Board, within its local area, for expenditure for the purpose of carrying out a project service or activity transferred to, or managed by, the recipient Local Government, Village Council, Neighborhood Council or Citizen Community Board. Further, according to Government of the Punjab, LG&RD Department letter No.SO-III(LG)2-26/2000 dated 25.03.2003, it has come to the notice of the Government that state land owned by the Board of Revenue is being used by the Local Government for construction. It is to be intimated that all such unauthorized construction cannot be acquiesced.

District Officer (Buildings), Faisalabad incurred expenditure of Rs 5.818 million on 15 schemes during 2015-16. Contrary to the above, expenditure was incurred on the buildings of Provincial Government, as detailed below:

(Rupees in Million)

Sr. No.	Name of Work	Expenditure
1	Construction of sitting steps at sports ground Government College Samanabad, Faisalabad	5.118
2	Fourteen petty works of repair and renovation of provincial buildings of Anti-terrorist Courts and District Courts	0.700
Total		5.818

Audit is of the view that due to weak internal controls, expenditure was incurred on provincial buildings beyond ambit which resulted in unauthorized expenditure amounting to Rs 5.818 million.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that schemes were executed after approval

of DDC and provision of funds by CDGF. The reply was not tenable because works were executed without concurrence of BOR. DAC meetings were convened in September and October, 2016 but the department neither submitted annotated reply nor attended meetings.

DAC expressed serious concern and directed EDO (W&S) to submit comprehensive reply. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure, under intimation to Audit.

[PDP Nos. 232, 240]

1.2.3.24 Drawl of inadmissible Adhoc Allowance–2010 – Rs 5.293 million

According to Government of the Punjab, Finance Department order No.FD.PC.40-04/12 dated 17.04.2012, doctors drawing an allowance equal to at least initial of the pay scale 2008 are not entitled to further continuation of Adhoc Allowance-2010 @ 50 percent. Further, according to Government of the Punjab, Finance Department letter No.FD.PC.2-2/2010 dated 16.12.2014, no doubt the rate of each allowance (i.e. HSRA, HPA, PCA / NPA) is less than initial of relevant pay scales. But the total of both the allowances is more than the initial of relevant pay scales. Hence, Assistant Professors (BS-18) and Associate Professor (BS-19) are not entitled to Adhoc Allowance @ 50 percent.

Contrary to the above, forty three doctors of Health Department including Senior/Medical Officers, Women Medical Officers Gynecologists working in following health facilities drew amount of Rs 5.293 million on account of Adhoc Allowance-2010 @ 50 percent of basic pay besides drawing Health Sector Reform Allowance (HSRA), Health Professional Allowance (HPA) and Practice Compensatory Allowance (PCA), total of which was more than one month initial of their relevant pay scale. Resultantly, inadmissible Adhoc

Allowance-2010 was drawn. The DDOs concerned did not take action for recovery of inadmissible allowance drawn, as detailed below:

(Rupees in Million)

Sr. No.	DDO	Number of Doctors	Amount
1	District Officer (Health), Faisalabad	20	1.336
2	Senior Medical Officer Rural Health Center, 134/GB	03	0.275
3	Medical Superintendent Tehsil Headquarters Hospital, Samundari	20	3.682
Total		43	5.293

Audit is of the view that due to weak internal controls, inadmissible allowance was drawn by the employees which resulted in overpayment amounting to Rs 5.293 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that recovery would be made from the concerned after clarification. The reply was not tenable because matter has already been clarified by Finance Department vide letter No.FD.PC.2-2/2010 dated 16.12.2014. Audit stressed for recovery at the earliest.

DAC directed EDO (Health) to effect recovery from the concerned within two weeks and deposit the amount in the Government Treasury. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 5.293 million at the earliest, under intimation to Audit.

[PDP Nos. 2, 61, 51]

1.2.3.25 Unauthorized withdrawal of Conveyance Allowance – Rs 4.953 million

According to Rule 1.15(2) of the Punjab Travelling Allowance Rules, Conveyance Allowance will be admissible only for the period during which the civil servant held the post to which the conveyance is attached and will not be admissible during leave or joining time. Further, according to Government of the Punjab, Finance Department, letter No.FD-SR-I.9-4186(P)(PR) dated 04.12.2012, it was clarified that the employees who were residing in the residential colonies situated within work premises are not entitled to the facility of Conveyance Allowance.

Various Deputy District Education Officers and Headmistresses of higher secondary/high schools made payment of Conveyance Allowance amounting to Rs 4.953 million during 2015-16. Contrary to the above, payment of inadmissible Conveyance Allowance was made during summer/winter vacation, leave period and to employees residing within work premises, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	Amount
1	Deputy District Education Officer (EE-W), City, Faisalabad	0.102
2	Deputy District Education Officer (EE-W), Sadar Faisalabad	0.075
3	Deputy District Education Officer (EE-M), Jaranwala	0.706
4	Government Girls High School 132/RB, Faisalabad	0.070
5	Government Girls High School 134 GB, Faisalabad	0.019
6	Government Municipal Committee, Modal Girls Higher Secondary School, Samanabad, Faisalabad	0.302
7	Deputy District Education Officer (EE-M), Faisalabad	2.086
8	Deputy District Education Officer (EE-W), Tandlianwala	1.593
Total		4.953

Audit is of the view that due to weak internal controls, inadmissible Conveyance Allowance was paid to employees during summer / winter vacation, leave period and to employees residing within work premises. Payment of

inadmissible allowance amounting to Rs 4.953 million resulted in excess payment.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, Deputy District Education Officer (EE-M), Jaranwala replied that Rs 650,308 had been recovered and remaining amount would be recovered. Audit stressed to produce record of recovery for verification and expedite balance recovery.

DAC directed EDO (Education) to produce record of recovery for verification and to effect balance recovery within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of excess paid amount of Rs 4.953 million from concerned at the earliest, under intimation to Audit.

[PDP Nos. 28, 41, 42, 142, 11, 84, 90, 209, 199]

1.2.3.26 Non-deposit of receipts into Government Treasury – Rs 4.656 million

According to Rule 76(1) of the Punjab District Government and Tehsil Municipal Administration (Budget) Rules, 2003, the primary obligation of the collecting officers shall be to ensure that all revenue due is claimed, realized and credited immediately into Local Government Fund under proper receipt head. Further, according to Rule 7(1) of the Punjab Subsidiary Treasury Rules, receipt realized on behalf of the Government should at once be deposited into the Government Treasury without any delay.

DDOs of three schools collected receipts amounting to Rs 4.656 million on account of auction of different items during 2011-12 to 2015-16. Contrary to the above referred rules, the receipt/revenue was deposited in Farogh-e-Taleem Fund (FTF) instead of Government Treasury, as detailed in the following table:

(Rupees in Million)

Sr. No.	DDOs	Description of Receipt	Financial Years	Amount
1	Headmistress, Government Girls High School, 157/RB	Auction of old building material	2010-12	0.318
		Auction of trees	2010-12	0.011
2	Headmistress, Government Girls High School, 132/RB	Auction of steel girders and gate	2012-14	0.032
3	Principal, Government MC Model Girls Higher Secondary School, Samanabad	Auction money of school canteen	2011-16	4.295
Total				4.656

Audit is of the view that due to weak financial management, the Government receipt was not deposited into Government Treasury. Non-deposit of Government receipt amounting to Rs 4.656 million in the Government Treasury resulted in loss to the public exchequer.

The matter was reported to the DCO and DDOs concerned in August, 2016. In DAC meeting held in September, 2016, it was replied that auction money of old building material was deposited in Farogh-e-Taleem Fund on the orders of higher authorities. The reply was not tenable because auction money could not be deposited in Farogh-e-Taleem fund except into Government Treasury.

DAC directed EDO (Education) to get the matter regularized from the Competent Authority and report progress to Audit within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization from the Competent Authority besides fixing of responsibility against the concerned, under intimation to Audit.

[PDP Nos. 104, 12, 86]

1.2.3.27 Excess payment to contractor due to recording excess measurement in Measurement Book – Rs 4.522 million

According to Serial No.14 of instructions for posting in Measurement Book (MB), all quantities should be clearly traceable into the document on which

payments are made. Further, according to Para 4.5.5 and 4.5.6 of the West Pakistan Buildings and Roads Department Code, every officer making or ordering payment on behalf of the Government should satisfy himself that work has been actually done in accordance with the bill submitted for payment. He should inspect personally all the most important works before authorizing final payment and should check the measurements made by his subordinates as per scale laid by the Chief Engineer. The Sub-Divisional Officer must record a certificate of check both in the subordinates' Measurement Books and in his own Check Measurement Book.

District Officer (Buildings), Faisalabad executed civil work for the establishment of facilitation and service center at Faisalabad at an agreement cost of Rs 61.085 million during 2015-16. Technically sanctioned estimate of the work included item of pacca brick work in cement sand mortar (1:6) at 1st floor for a quantity of 15,412 cft @ Rs 18,052.55 per 100 cft costing Rs 2.782 million. However, payment of Rs 7.095 million was made against a quantity of 39,303 cft. The bill of the contractor and MB depicted that excess quantity of 25,050 cft was paid to the contractor due to wrong calculation, which resulted in excess payment of Rs 4.522 million to the contractor, as detailed below:

Measurement Book No. / Page No.	Quantity as Per Calculation in MB	Reference of MB Where From Quantity Was Brought Forwarded (B/F)
Calculation as per Measurement Book		
5089/5396 page 132-133	8,778 cft	B/F from MB 5088 page 127
	5,475 cft	B/F from MB 5088 page 141
(A) Wrong Total as shown in MB	39,253 cft	-
Calculation made by Audit		
(B) Actual total of both the Quantities (8,778+5,475) cft	14,253 cft	Overpayment made to contractor: (quantity overpaid in cft x rate of item per % cft) 25,050cft x 18,052.55/100= Rs 4,522,163
(C) Excess Quantity recorded in MB (A-B)	25,000 cft (39,253 – 14,253)	
(D) Quantity claimed in bill	39,303 cft	
(E) Difference (D-A) i.e. excess quantity carried forward in bill	50 cft (39,303 – 39253)	
Net Quantity overpaid is (C+E)	25,050 cft	

Audit is of the view that due to negligence, excess quantity of the item was paid to contractor by recording wrong calculation in MB. Payment of wrong quantity of item resulted in excess payment of Rs 4.522 million.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that recovery would be made in next bill of the contractor. DAC meetings were convened in September and October, 2016 but the department neither submitted reply nor attended meetings.

DAC expressed serious concern and directed EDO (W&S) to submit reply for apparent negligence on the part of officials concerned. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 4.522 million from the concerned besides fixing of responsibility against the incumbent at fault, under intimation to Audit.

[PDP No. 224]

1.2.3.28 Non/less-recovery of cost of old material – Rs 4.201 million

According to Para 18.1(9)(i), Chapter 18 of the Specifications for Execution of Work, the cost of old dismantled material retrieved during execution of work would be recovered from the contractor. Further, according to acceptance letters of works, recovery on account of cost of old material would be made from the contractor.

District Officer (Roads), Faisalabad executed eleven works during 2015-16. However, technically sanctioned estimates and execution of works included the cost of dismantling of old structure/material. Contrary to the above, the District Officer either did not recover or make short recovery for the cost of old material amounting to Rs 4.201 million from the contractors. **(Annex-H)**

Audit is of the view that due to weak monitoring and financial controls, cost of dismantled material was not/less recovered. Non/less-recovery of

cost of old material resulted in excess payment of Rs 4.201 million to the contractors.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that recovery would be made as per provision of estimate. Audit stressed for production of record of recovery at the earliest.

DAC directed District Officer (Roads) to recover the proceeds of dismantled material within three weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 4.201 million from the concerned, under intimation to Audit.

[PDP No. 134]

1.2.3.29 Unauthorized transfer of funds to Faisalabad Cattle Market Management Company – Rs 3.676 million

According to Rule 4(2) of the Punjab Local Governments (Accounts) Rules 2008, Principal Accounting Officer shall be responsible for all transactions relating to the District Fund/Local Fund and for the maintenance of the accounts correctly and in accordance with the provisions of the Ordinance and the rules made there under. Further, according to Rule 3(2) of *ibid*, accounts of the receipts and expenditure of local government shall be kept in such form and in accordance with such principles and methods as the Auditor General of Pakistan has prescribed in the Manual or NAM.

Executive District Officer (F&P), Faisalabad released funds amounting to Rs 3.676 million to Faisalabad Cattle Market Managing Company (FCMMC) during 2015-16 for the scheme “Establishment of model Cattle Market Niamuana Samundari Road, Faisalabad” out of revenue component of the scheme. Contrary to the above, details of incurrence of expenditure and vouched account were not provided by the funds utilization agency. The detail is given in following table:

(Rupees in Million)

Sr. No.	Object Head of Fund	Release Order No./ Date	Amount
1	Purchase of furniture & fixture	No. DO (F&B) (86-I)/2015-16 dated 14-05-2016	1.500
2	Purchase of IT equipment		1.399
3	Purchase of drugs and medicine		0.777
Total			3.676

Audit is of the view that due to dereliction of duty, vouched account was not obtained. Non-production of vouched account against release of funds amounting to Rs 3.676 million resulted in violation of rules.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that Cattle Market Management Company was notified at divisional level. Therefore, funds of revenue component were transferred to operational and maintenance authority being legal successor. The reply was not tenable because FCMMC was required to submit vouched accounts.

DAC directed EDO (F&P) to produce vouched account of expenditure incurred by FCMMC to Audit for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends to produce vouched account besides fixing of responsibility against the concerned for non-submission of vouched account, under intimation to Audit.

[PDP No. 187]

1.2.3.30 Non-recovery of License/Permits Fee – Rs 3.418 million

According to the Punjab Gazette Notification No.180/EDO F&P dated 01.03.2007, the House of City District Government Faisalabad, under Resolution No. 11 dated 03.02.2007, passed the schedule of License/Permits Fee for the City District Government w.e.f. 03.02.2007. Further, according to Rule 76(1) of the Punjab District Government and Tehsil Municipal Administration (Budget) Rules,

2003, the primary obligation of the collecting officers shall be to ensure that all revenue due is claimed, realized and credited immediately into Local Government Fund under proper receipt head.

Revenue collecting authorities of City District Government, Faisalabad and staff of Zila Council failed to collect the receipt from different trade owners amounting to Rs 3.418 million during financial year 2015-16. Resultantly, Government sustained a financial loss. **(Annex-I)**

Audit is of the view that due to weak internal controls, recovery of License/Permits Fee was not made from different business holders which resulted in loss to the Government amounting to Rs 3.418 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that notices had been served to defaulters. Further, some cases were subjudice in the Court of Law. Audit stressed to expedite recovery from the concerned and pursue the court cases vigorously.

DAC directed EDO (F&P) to expedite the recovery and pursuance of court cases vigorously. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 3.418 million from the concerned at the earliest, under intimation to Audit.

[PDP No. 197]

1.2.3.31 Excess payment to contractor due to provision of excess/unjustified items – Rs 3.076 million

According to Condition 4 of the Work Orders for the Schemes, quantities mentioned shall not be increased/decreased without approval of the Competent Authority. Further, according to Para 2.6 of the West Pakistan Buildings and Roads, Department Code, detailed plans and estimates may be

prepared in the first instance and submitted to the authority competent to accord administrative approval, being returned thereafter to the officer of the Buildings and Roads Department competent to accord technical sanction.

District Officer (Buildings) and District Officer (Roads), Faisalabad executed two civil works for establishment of facilitation and service center and construction of Slip Road near Shoaib Bilal Market during 2015-16. The works were awarded to contractors in February and August, 2015. Technically sanctioned estimates of the works included different items costing Rs 3.076 million. However, the quantities of items were paid in excess due to following reasons:

1. As per technically sanctioned estimate of the establishment of facilitation service center, item of “excavation and disposal of unsuitable material/debris from site of work with lead upto 5 mile” to bring it upto road level was provided with 7 ft elevation/depth. However, sub-soil investigation report depicted site condition as, “it was an uneven piece of land filled with waste material. Existing grade was about 2.5 ft to 3.0 ft higher than the road level at the time of soil investigation.” Contrary to the findings of above report, excavation of unsuitable material and disposal was provided and executed at 7 ft elevation/depth instead of 2.50 to 3.00 ft. Resultantly, excess quantity of 178,270 cft amounting to Rs 1.554 million was executed.
2. Item of re-handling of earthwork lead upto a single throw of kassi, phaorah or shovel was also provided for the same quantity which was unjustified, if 5 mile lead was provided in above item. Resultantly excess payment of Rs 372,702 was also made to contractor.
3. Proposed length for construction of slip road was 353 feet but re-handling / shifting of unsuitable earth/malba was shown executed for a length of 1,700 feet with elevation/depth of 4.5 feet and average width of 23 and 27 feet for a quantity of 173,650 cft. It resulted in

excess payment of Rs 1.149 million without justification and recording detailed measurements in MB. Further, detail of disposal/dumping of such a huge quantity was also not forthcoming from record, as detailed below:

(Rupees in Million)

Sr. No.	Name of Work	Description of Item	Quantity	Amount
1	Establishment of facilitation and service center at Faisalabad	Borrow pit excavation undressed lead upto 5 mile in ordinary soil	178,270	1.554
		Re-handling of earthwork lead upto a single throw of kassi, phaorah or shovel	293,622	0.373
2	Construction of slip road near Shoaib Bilal Market	Re-handling / shifting of unsuitable earth/malba	173,650	1.149
Total				3.076

Audit is of the view that due to weak internal controls and lack of vigilance, excess quantities of items were provided and paid without actual calculation as per site condition and unjustified item was also executed. Provision of excess quantities of items and unjustified item resulted in excess payment of Rs 3.076 million to contractors.

The matter was reported to the DCO and DDO concerned in August, 2016. District Officer (Buildings) replied that payment was made according to estimate. The reply was not tenable because provisions of estimate did not correspond with the results of subsoil investigation report. DAC meetings were held in September and October, 2016. District Officer (Buildings) neither submitted annotated reply nor attended the meetings. However, District Officer (Roads) replied that the material was shifted / disposed-of. Audit did not agree because linear plan did not indicate removal of malba and no proof regarding dumping of such huge quantity of malba having height/elevation of 4.5' was furnished. Further, excess road length was executed without approval of the Competent Authority.

DAC directed EDO (W&S) to investigate the matter and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility besides recovery of excess paid amount of Rs 3.076 million from the concerned, under intimation to Audit.

[PDP Nos. 226, 137]

1.2.3.32 Non-forfeiture of performance security due to non-supply of medicine – Rs 2.589 million

According to Para 2 of Government of the Punjab, Health Department Notification No.SO(P-I)1-1/2015-16 dated 16.10.2015, procuring agencies (i.e. District Health Departments, DHQ,THQ Hospitals, RHCs, BHUs in Punjab etc.) during the financial year 2015-16, shall issue notifications of Award/Advance Acceptance of Tender and subsequently contract and issue purchase orders against the rate finalized by the Health Department after receipt of Performance Security in the form of an irrecoverable Bank Guarantee equivalent to 5 percent of the total contract amount and stamp duty @ 25 paisa per every 100 rupees of the total value of the contract.

Nine DDOs of different health facilities of City District, Faisalabad issued supply orders costing Rs 51.670 million to various firms for supply of medicine during 2014-16. However, suppliers/firms failed to supply medicine within stipulated time period. Contrary to the above, DDOs did not take action for forfeiture of Performance Security amounting to Rs 2.589 million besides blacklisting of the suppliers/firms due to non-supply of medicine, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	Financial Year	Amount of Supply Orders	Amount of Performance Security
1	District Officer (Health-III), Faisalabad	2014-16	4.415	0.221
2	Medical Superintendent, Tehsil	2015-16	17.439	0.872

Sr. No.	DDOs	Financial Year	Amount of Supply Orders	Amount of Performance Security
	Headquarters Hospital, Jaranwala			
3	Medical Superintendent, Government General Hospital, Samanabad	2015-16	4.138	0.207
4	Senior Medical Officer, Rural Health Center, 134 GB	2014-16	1.202	0.060
5	Medical Superintendent, Tehsil Headquarters Hospital, Chak Jhumra	2014-15	5.275	0.264
6	Senior Medical Officer, Rural Health Center, Khurrianwala	2014-16	0.533	0.027
7	Medical Superintendent, Tehsil Headquarters Hospital, Tandlianwala	2015-16	7.867	0.393
8	Medical Superintendent, Tehsil Headquarters Hospital, Sammundri	2015-16	3.880	0.194
9	Executive District Officer (Health), Faisalabad	2015-16	6.921	0.351
Total			51.670	2.589

Audit is of the view that due to weak internal controls and dereliction of duty, Performance Security was not forfeited and firms were not got blacklisted. Non-forfeiture of Performance Security amounting to Rs 2.589 million and non-blacklisting of firms resulted in loss to public exchequer besides violation of contract agreement.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that all the suppliers supplied medicine during financial year 2015-16 and relevant record was available for verification. The reply was not tenable because medicines valuing Rs 51.670 million were not supplied by different firms. Audit stressed for early compliance and blacklisting of firms.

DAC directed EDO (Health) to provide relevant record in the support of reply; otherwise, fix responsibility besides blacklisting of defaulting firms along with forfeiture of Performance Security. No progress was intimated to Audit till the finalization of this Report.

Audit recommends forfeiture of Performance Security amounting to Rs 2.589 million besides blacklisting of defaulters, under intimation to Audit.

[PDP Nos. 69, 170, 44, 65, 155, 25, 115, 57, 182]

1.2.3.33 Non-recovery of inadmissible Conveyance Allowance and House Rent Allowance – Rs 2.515 million

According to Government of the Punjab, Finance Department, letter No.FD.S.R.1.9-4/86 (PR)(P) dated 15.10.2011, employees residing in the residential colonies situated within work premises are not entitled for Conveyance Allowance. Further, according to Government of the Punjab, Finance Department letter No.FD(M-1)1-15/82-P-I dated 15.01.2000, the officials provided with Government residences above their entitlement are required to pay House Rent @ 10 percent of the maximum of the scale for which the residence occupied was actually meant. Furthermore, according to Government of the Punjab, Finance Department letter No.FD(M-1)1-15/82-P-I dated 15.01.2000, House Rent Allowance is not permissible when facility of official accommodation is availed by the Government servant and deduction on account of house rent @ 5 percent of pay is required to be made.

One hundred and twenty eight employees of different health facilities were residing in the colonies situated in the same work premises and drew Conveyance Allowance and House Rent Allowance amounting to Rs 2.070 million during 2012-15. Further, deduction of House Rent charges amounting to Rs 0.445 million @ 10 percent was also not made from salaries of these employees. The DDOs concerned did not take action for recovery of excess paid amount of Rs 2.515 million, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	No. of Employees	Conveyance Allowance	10% of the Maximum of Scale	HR Allowance	5% HR Charges	Total Amount
1	Medical Superintendent Tehsil Headquarters Hospital, Jaranwala	15	-	0.218	-	0.098	0.316

Sr. No.	DDOs	No. of Employees	Conveyance Allowance	10% of the Maximum of Scale	HR Allowance	5% HR Charges	Total Amount
2	Medical Superintendent Government General Hospital, Samanabad	10	0.034	-	0.006	0.006	0.046
3	District Officer (Health), Faisalabad	67	1.156	-	0.403	-	1.559
4	Senior Medical Officer, Rural Health Center, 134/ GB	13	0.068	-	0.022	-	0.090
5	Medical Superintendent Tehsil Headquarters Hospital, Chak Jhumra	15	0.191	0.123	0.055	-	0.369
6	Senior Medical Officer, Rural Health Center, 174 GB	6	0.041	-	0.021	-	0.062
7	Medical Superintendent Tehsil Headquarters Hospital, Tandlianwala	2	-	-	0.073	-	0.073
Total		128	1.490	0.341	0.580	0.104	2.515

Audit is of the view that due to weak financial controls, employees drew inadmissible allowances. Withdrawal of inadmissible allowances resulted in excess payment amounting to Rs 2.515 million to the employees.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that matter would be investigated and action will be taken accordingly. Audit stressed for early recovery of House Rent Allowance/Charges and Conveyance Allowance at the earliest.

DAC directed EDO (Health) to effect recovery on account of House Rent Allowance/Charges and Conveyance Allowance from the concerned and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery amounting to Rs 2.515 million from the employee concerned at the earliest, under intimation to Audit.

[PDP Nos. 174, 177, 50, 3, 8, 63, 152, 107, 113]

1.2.3.34 Overpayment to the contractor – Rs 2.503 million

According to Paras 4.5.5 and 4.5.6 of the West Pakistan Buildings and Roads Department Code, every officer making or ordering payment on behalf of Government should satisfy himself that work has been actually done in accordance with the bill submitted for payment. He should inspect personally all the most important works before authorizing final payment and should check the measurements made by his subordinates as per scale laid by the Chief Engineer. The Sub-Divisional Officer must record a certificate of check both in the subordinates MBs and in his own Check Measurement Book (CMB). The measurements of the foundations of the buildings and other works likely to be covered should however be made by the Sub-Divisional Officer himself. Further, according to Serial No.14 of the Instructions for Posting in MB, all quantities should be clearly traceable into the document on which payments are made.

District Officer (Roads), Faisalabad awarded work for construction of slip roads at Exchange Wala Chowk, MC School Chowk, Madni Chowk Samanabad and extension of Allah Hoo Bridge and Korian Wala Bridge to the contractor on 12.06.2014. District Officer (Roads) made payment of Rs 2.503 million by recording fake measurements and enhancing the quantities of various items without actual calculation in MB. Further, 100 percent check measurements were also certified by the District Officer (Roads) himself despite the fact that the responsibility of 100 percent check measurements rests with the Deputy District Officer (Roads). It is pertinent to mention that payment of Rs 39.320 million was made to contractor against an agreement cost of Rs 9.552 million.

Audit is of the view that due to weak internal controls and misuse of authority, overpayment was made to the contractor by recording fake

measurements. Overpayment of Rs 2.503 million resulted in loss to the Government exchequer.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that no wrong entries were made and payment was made on actual basis. The reply was not tenable because carry forward entries in MB were wrongly recorded/enhanced and all entries were verified by DO (Roads) instead of SDO.

DAC directed EDO (W&S) to investigate the matter, fix responsibility besides recovery of overpaid amount and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility besides recovery of overpaid amount of Rs 2.503 million, under intimation to Audit.

[PDP No. 119]

1.2.3.35 Execution of works without tendering – Rs 2.492 million

According to Rule 3(1)(12) of Special Powers to Communication & Works Department, Part-II, Second Schedule of the Delegation of Financial Powers Rules, 2006, the financial power of Executive Engineer to issue work orders regarding works of repair, is Rs 50,000 in each case. Further, according to Rules 9 and 12 of the Punjab Procurement Rules, 2014, a procuring agency shall announce in an appropriate manner all proposed procurements and shall proceed accordingly without any splitting or regrouping of the procurements so planned and shall advertise procurement of more than one hundred thousand rupees and up to the limit of two million rupees on the website of the Authority in the manner and format specified by regulations.

District Officer (Roads), Faisalabad got executed 68 works costing Rs 2.492 million during 2015-16 through quotations by splitting and keeping the cost of each quotation below the financial limit of Rs 50,000 to avoid the open tendering and sanction from higher authority. The detail is given below:

(Rupees in Million)

Sr. No.	Nature of Work	No. of Work Orders	Amount
1	Painting of kerb stones	16	0.780
2	Project boards	19	0.633
3	Supply of patch work material	13	0.607
4	Stationery	15	0.257
5	Maintenance & repair to Street Lights	05	0.215
Total		68	2.492

Audit is of the view that due to weak internal controls and financial management, cost of works was split to avoid open tendering and sanction of higher authority. Execution of works without tendering resulted in mis-procurements amounting to Rs 2.492 million in violation of rules.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that the work was executed for beautification of the city after fulfilling codal formalities and every work had its different scenario. Audit did not agree because in most of the cases works were executed at same sites and even work orders were issued on same date and split up to avoid tendering and approval of the higher authority.

DAC directed EDO (W&S) to fix responsibility after investigation of the matter and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of the expenditure from the Competent Authority, under intimation to Audit.

[PDP No. 136]

1.2.3.36 Unauthorized withdrawal of allowances during leave – Rs 2.021 million

According to Rule 1.15(2) of the Punjab Travelling Allowance Rules, Conveyance Allowance will not be admissible during leave. Further, according to Government of the Punjab, Health Department letter No.SO(A-3-MCW)9-17/84-IV dated 12.02.1987, Mess and Uniform / Dress Allowance will not be admissible during leave. Furthermore, according to Government of the Punjab, Finance Department and Health Department clarifications issued vide letter No.SO X-H-I/6-91/2004-1 dated 14.07.2008, HSRA will not be admissible to the officers/officials during leave period.

One hundred and five employees working in different health facilities drew Conveyance Allowance, Health Sector Reform Allowance, Incentive Allowance, Dress Allowance and Mess Allowance amounting to Rs 2.021 million during leave period. Contrary to the above, DDOs allowed drawing of inadmissible allowances during 2014-16 and did not take action for recovery from the officer/officials concerned. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	Number of Employees	Total
1	Medical Superintendent Tehsil Headquarters Hospital, Jaranwala	9	0.583
2	Medical Superintendent Government General Hospital, Samanabad	13	0.257
3	District Officer (Health)	13	0.043
4	Medical Superintendent Tehsil Headquarters Hospital, Chak Jhumra	14	0.251
5	Senior Medical Officer Rural Health Center, Khurrianwala	4	0.101
6	Medical Superintendent Tehsil Headquarters Hospital, Tandlianwala	7	0.010
7	Medical Superintendent Tehsil Headquarters Hospital, Samundari	8	0.368
8	DDOs under EDO (Health), Faisalabad	37	0.408
Total		105	2.021

Audit is of the view that due to weak internal controls, inadmissible allowances were drawn by the employees during leave period which resulted in overpayment amounting to Rs 2.021 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that notices had been served to the employees to deposit unjustified drawl of allowances. Audit stressed for early recovery and production of record for verification.

DAC directed EDO (Health) to effect recovery from the concerned within two weeks and deposit the amount in the Government Treasury. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery amounting to Rs 2.021 million from the concerned at the earliest, under intimation to Audit.

[PDP Nos. 172, 45, 9, 153, 22, 113, 55, 180]

1.2.3.37 Irregular expenditure without observing procurement rules – Rs 1.965 million

According to Section of 4 of the Guide Book for Non-Salary Budget (NSB), procurement rules issued by the Punjab Procurement Regulatory Authority would be followed by the School Councils while making procurements form NSB funds. Further, according to Rule 14 of the Punjab Procurement Rules 2014, a procuring agency shall advertise procurement of more than one hundred thousand rupees and up to the limit of two million rupees on the website of the Authority in the manner and format specified by regulations but if deemed in public interest, the procuring agency may also advertise the procurement in at least one National Daily Newspaper.

Head Teachers of six schools under the administrative control of Deputy District Officer (EE-W), Samundari incurred expenditure of Rs 1.965 million for purchase of furniture and execution of civil works during 2014-15 and

2015-16. However, neither tenders were called nor the prescribed procedure of advertising on PPRA's website etc. was adopted, as detailed below:

(Rupees in Million)

Sr. No.	Name of School	Nature of Expenditure	Month	Amount
1	GGES 217 GB	Construction of two class rooms and raising of boundary wall	Jan-15	0.689
2	GGES Shoukatabad	Purchase of furniture	Sep-14	0.299
3	GGES 439/1 GB	Rehabilitation of building	Feb-15	0.218
4	GGES 462 GB	Construction of boundary wall	Jan-15	0.159
5	GGPS 46 GB	Providing and fixing of hedge wire	Feb-16	0.147
6	GGES 218 GB	Construction of two class rooms	2014-15	0.453
Total				1.965

Audit is of the view that due to non-observance of procurement rules and School Council Policy, irregular expenditure of Rs 1.965 million was incurred.

The matter was reported to the DCO and DDO concerned in July, 2016 to which DDO replied that expenditure was incurred through School Councils and was not subject to observance of procurement rules. Reply was not tenable because School Councils were required to observe procurement rules as per NSB Guidelines. DAC meetings were convened in September and October, 2016 but the department neither submitted annotated reply nor attended meetings.

DAC expressed serious concern and directed EDO (Education) to submit comprehensive reply. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP No. 76]

1.2.3.38 Non-obtaining of Performance Security and Stamp Duty – Rs 1.855 million

According to Para 2 of Government of the Punjab, Health Department Notification No.SO(P-I)1-1/2015-16 dated 16.10.2015, procuring agencies (i.e. District Health Departments DHQ,THQ Hospitals, RHCs, BHUs in Punjab etc.) during the financial year 2015-16, shall issue notifications of Award/Advance Acceptance of Tender and subsequently contract and issue purchase orders against the rate finalized by the Health Department after receipt of Performance Security in the form of an irrecoverable Bank Guarantee equivalent to 5 percent of the total contract amount and Stamp Duty @ 25 paisa per every 100 rupees of the total value of the contract.

Medical Superintendents of different health facilities of CDGF issued supply orders to different suppliers/firms during 2015-16 amounting to Rs 36.318 million without obtaining Performance Security of Rs 1.815 million and Stamp Duty of Rs 0.040 million, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	Amount of Supply Orders	Amount of Performance Security	Amount of Stamp Duty	Total
1	Medical Superintendent, Tehsil Headquarters Hospital, Chak Jhumra	16.228	0.811	0.040	0.851
2	Medical Superintendent, Tehsil Headquarters Hospital, Tandlianwala	20.090	1.004	-	1.004
Total		36.318	1.815	0.040	1.855

Audit is of the view that due to weak internal controls and financial indiscipline, Performance Security and Stamp Duty were not obtained. Non-obtaining of Performance Security and Stamp Duty amounting to Rs 1.855 million resulted in violation of the Government instructions.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that the matter had been taken up with the higher authorities for deduction of Performance Security and Stamp Duty. The reply was not tenable because Performance Security and Stamp Duty must have been obtained before issuance of supply orders.

DAC directed EDO (Health) to get the matter regularized from the Competent Authority besides recovery of Stamp Duty at the earliest. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of matter from the Competent Authority besides recovery at the earliest, under intimation to Audit.

[PDP Nos. 155, 116]

1.2.3.39 Irregular expenditure on non-schedule items resulting in excess payment – Rs 1.554 million

According to Government of the Punjab, Finance Department instructions vide No.RO(Tech)FD-18-23/2004 dated 21.09.2004, rate analysis for the non-standardized items shall be prepared by the Executive Engineer and approved by the Competent Authority and rates shall not be more than the market rates. The Chief Engineers on the basis of these inputs rates shall fix the rate of each item of the work. However, the finished rate of an item of work shall not exceed the market rate of that item in the area/district. Further, according to Work Order for laying of synthetic athletics track at Shahbaz Sharif Park, standardized items were accepted two percent above the technically sanctioned estimate and as per MRS (1st biannual 2015) following were standardized items:

1. Providing and laying sub-base course of stone product of approved quality and grade including compaction of sub-base material.
2. Providing and laying base course of crushed stone aggregate of approved quality and grade including compaction of base course.

District Officer (Buildings), Faisalabad executed five civil works for construction of buildings, sports grounds, laying of synthetic athletics track and establishment of Cattle Mandi during 2014-16. Execution of works included different schedule / non-schedule items costing Rs 8.419 million. Contrary to the above, these non-schedule items were executed and paid without approval of the Competent Authority and at excessive rates in comparison to rates provided in work orders or paid in other similar works. Further, as per approved DNIT of the work at Sr.No.1 below, schedule items were included in the list of non-schedule items for which contractor quoted item wise rates of the items @ Rs 6,500 per 100 cft and Rs 9,000 per 100 cft and payment was made accordingly. However, as per conditions of the above mentioned work order, the items were required to be paid @ 2 percent above the estimated rates of the items. Resultantly, excess payment of Rs 1.554 million was made to contractors. The detail is given below:

(Rupees in Million)

Sr. No.	Name of Work	Description of Item	Expenditure on Non-Schedule Items	Recovery	Remarks
1	Laying of synthetic athletics track at Shahbaz Sharif Parak Fardous Colony, Faisalabad	Providing and laying sub-base course	1.768	0.382	Excess payment due to approval of schedule items as non-schedule items
		Providing and laying base course	1.616	0.355	
2	Establishment of facilitation and service center at Faisalabad	Providing and fixing of fare face gutka tile	2.638	0.339	Rate was excess charged in comparison to other works
3	Construction of sports ground (cricket ground) at Tandlianwala	Mild steel grill 5/8" x 5/8"	0.923	0.312	Rate was excess charged in comparison to work order
4	Construction of squash court	Providing and fixing of fare	0.710	0.090	Rate was excess

Sr. No.	Name of Work	Description of Item	Expenditure on Non-Schedule Items	Recovery	Remarks
	international standard at Al-Fateh Ground, Faisalabad	face gutka tile			charged in comparison to work order
5	Establishment of Cattle Mandi Chak No.235/RB Niamaana, Faisalabad Group-1	Providing and fixing of fare face gutka tile	0.764	0.076	Rate was excess charged in comparison to work order
Total			8.419	1.554	

Audit is of the view that due to weak internal controls and lack of due diligence, standardized items were provided as non-standardized items and non-schedule items were paid without approval of the Competent Authority at excessive rates. Irregular provision and payment of items at excessive rates resulted in unauthorized expenditure amounting to Rs 8.419 million and excess payment of Rs 1.554 million.

The matter was reported to the DCO and DDO concerned in August, 2016. District Officer (Buildings) replied that recovery would be made as per rates approved by the Competent Authority. Audit stressed for early recovery. DAC meetings were convened in September and October, 2016. The department neither submitted annotated reply nor attended meetings.

DAC expressed serious concern and directed EDO (W&S) to submit comprehensive reply. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides recovery of Rs 1.554 million, under intimation to Audit.

[PDP Nos. 215, 223, 233, 236, 242]

1.2.3.40 Non-deduction of Income Tax and Sales Tax – Rs 1.551 million

According to Section 153(1) and 1(c) of Income Tax Ordinance, 2001, every prescribed person while making a payment in full or part shall deduct tax from the gross amount payable at the rate specified in Division III of Part III of the First Schedule. Further, according to Section 1.3 of Sales Tax Special Procedure (Withholding) Rules, 2007, withholding agents falling under category “A” were required to deduct an amount equal to 1/5th (20 percent) of the total Sales Tax shown in Sales Tax invoice issued by registered persons, whereas, on purchase of taxable goods from unregistered persons, Sales Tax was required to be deducted at the applicable rate of the value of taxable supplies.

School Councils of 140 elementary and primary schools under the administrative control of various Deputy District Education Officers and Headmistresses of higher secondary/high school made payments of Rs 18.351 million against supply of goods, rendering of services and other contracts for construction works etc. during 2015-16. Contrary to the above,

1. Income Tax amounting to Rs 0.838 million was not withheld/deducted or deducted at lesser rate from bills of suppliers/contractors before making payments.
2. Sales Tax amounting to Rs 0.713 million was not deducted for procurement of goods from unregistered persons. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	No. of Schools	Income Tax	Sales Tax	Amount
1	Deputy District Education Officer (EE-W), Samundari	25	0.200	0.492	0.692
2	Deputy District Education Officer (EE-M), Jaranwala	104	0.042	0.053	0.095
3	Deputy District Education Officer (EE-W), Jaranwala	10	0.110	0.031	0.141

Sr. No.	DDOs	No. of Schools	Income Tax	Sales Tax	Amount
4	Deputy District Education Officer (EE-W), City Faisalabad	1	0.034	0	0.034
5	Headmistress, Government Girls High School 132/RB Faisalabad	-	0.008	0.027	0.035
6	Principal Government Municipal Corporation, Modal Girls Higher Secondary School, Samanabad, Faisalabad	-	0.444	0.110	0.554
Total		140	0.838	0.713	1.551

Audit is of the view that due to non-compliance of tax laws, Income Tax was not deducted and Sales Tax was also not withheld for procurement from unregistered persons which resulted in loss of Rs 1.551 million to public exchequer.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, Deputy District Education Officers (EE-M) & (EE-W), Jaranwala replied that the amount in question had been refunded into Government Treasury by the firms concerned. Audit stressed to provide all relevant original record for verification.

DAC directed EDO (Education) to stop the pay of Head Teachers till recovery of Income/Sales Tax and fix responsibility. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Income Tax and Sales Tax amounting to Rs 1.551 million, under intimation to Audit.

[PDP Nos. 79, 81, 144, 167, 31, 13, 88, 92]

1.2.3.41 Inadmissible payment of salary – Rs 1.548 million

According to Condition 7 of offer of appointment on contract basis, leave on medical grounds without pay shall be admissible on production of medical certificate. Further, according to guidelines for fixing terms and conditions of contract appointment provided in Contract Appointment Policy, 2004 issued by Government of the Punjab, Services and General Administration

Department vide letter No.DS(O&M)5-3/2004/Contract(MF) dated 29.12.2004, in all contracts, it shall be clearly provided that the services of the contract employee are liable to be terminated on one month's notice or one month's pay, in lieu thereof. Furthermore, according to Rule 2.31(a) of the Punjab Financial Rules Volume-I, a drawer of bill for pay, allowances, contingent and other expenses will be held responsible for any overcharges, fraud and misappropriation.

Twenty two employees working under the administrative control of five DDOs of Health Department, Faisalabad drew pay and allowances amounting to Rs 1.548 million during 2014-15 and 2015-16 even during the period of extraordinary/medical leave without pay, after retirement/resignation from Government service or resigned without one month prior notice etc. Resultantly, excess pay and allowances were drawn by the employees, as detailed below:

(Rupees in Million)				
Sr. No.	DDOs	No. of Employees	Period	Amount
1	District Officer (Health), Faisalabad	10	2015-16	0.841
2	Senior Medical Officer, Rural Health Centre 134/GB	03	2014-16	0.187
3	Senior Medical Officer, Rural Health Centre Khurrianwala	03		0.251
4	Executive District Officer (Health), Faisalabad	03	2015-16	0.184
5	Medical Superintendent, Tehsil Headquarters Hospital, Samundari	02		0.085
Total		21		1.548

Audit is of the view that due to weak internal and financial controls, excess pay and allowances were drawn by the employees in violation of above mentioned criteria. Payment of salary in violation of criteria resulted in excess payment amounting to Rs 1.548 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, District Officer (Health) replied that recovery would be made from the concerned before payment of pension.

Other DDOs replied that partial recovery had been effected. Audit stressed for early recovery from the concerned.

DAC directed EDO (Health) to get the effected recovery verified and take up the matter with higher-ups for early recovery. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of Rs 1.548 million from the concerned, under intimation to Audit.

[PDP Nos. 6, 62, 20, 21, 184, 56]

1.2.3.42 Excess payment due to utilization of local sand – Rs 1.512 million

According to Chapter 06 (Concrete) sub-head 6 and Detailed Remarks 4 of Market Rate System (MRS) for District Faisalabad, composite rate shall be reduced by Rs 5.50 or Rs 12.00 per cft, if Chenab sand or local sand respectively is used.

District Officer (Buildings) and District Officer (Roads), Faisalabad executed 97 works for construction, repair and improvement of buildings and roads in Faisalabad during 2015-16. The payment of Reinforced Cement Concrete (RCC) items was made to the contractors on MRS rates inclusive of harrow sand without any documentary evidence. Contrary to the above, deduction for use of Chenab/local sand was not made at the time of payment resulting in excess payment of Rs 1.512 million. **(Annex-J)**

Audit is of the view that due to weak internal controls and lack of due diligence, rates of RCC were not reduced for use of Chenab/local sand. Non-reduction of rates resulted in violation of the Government instructions and excess payment of Rs 1.512 million.

The matter was reported to the DCO and DDO concerned in August, 2016 to which DO (Buildings) replied that works were executed by using harrow

sand as well as Chenab sand. The reply was not tenable because evidence regarding use of harrow sand was not available in the record. DAC meetings were held in September and October, 2016. DO (Buildings) neither submitted annotated reply nor attended the meetings. However, DO (Roads) replied that observation was based on composite rate of RCC whereas the quantity of sand was not calculated by Audit for recovery. The reply was not tenable because as per MRS, composite rate of RCC was required to be reduced instead of sand quantity. Audit stressed for recovery of excess paid amount.

DAC expressed serious concern for non-submission of reply by DO (Building) and directed EDO (W&S) to recover the overpaid amount in the light of relevant provisions of MRS and get the record verified from Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of excess paid amount of Rs 1.512 million from the concerned, under intimation to Audit.

[PDP Nos. 238, 133]

1.2.3.43 Irregular expenditure – Rs 1.500 million

According to Para 2 of Government of the Punjab, Finance Department letter No.SO(H-I) 15-12/2016 dated 05.04.2016, Finance Department agrees to allow one time advance withdrawal of funds from Account-IV in favour of Medical Superintendents in case of THQ Hospital up to Rs 0.500 million, subject to following conditions that;

- i. The amount will not be drawn in cash and payment will be made through crossed cheque.
- ii. Vouched account with supporting vouchers / documents to be furnished to District Accounts Officer within one month of the withdrawal of advance for adjustment in the books of account.

- iii. All expenditure shall be incurred after observing provisions of Punjab Procurement Rules, 2014, and the PFR (Keeping of vouched accounts etc. Income Tax / Sales Tax deduction etc.)

The funds will be utilized on following functions:

- a) Replacement of worn out / damaged bed mattresses in a phased manner.
- b) Repair and maintenance of all air-conditioners, installation of additional transformers, replacement of wiring to support air-conditioners may also be purchased, under the PPRA Rules.
- c) Repair and maintenance of all generators currently installed at DHQ/THQ Hospitals and RHCs. Purchase of new generators may be undertaken if so required in the public interest.

Medical Superintendents of different health facilities drew funds in advance amounting to Rs 1.500 million during 2015-16. Contrary to the above, funds were utilized in violation of above instructions due to the following reasons:

1. Expenditure of Rs 931,800 was incurred on repair of dental unit, exhaust fan, iron bed, water turbine, wooden benches, ceiling fans and purchase of sanitary items, medical equipment, benches, display of plastic signboards, air conditioner for cold storage room, instruments for orthopedic surgery department, nebulizer etc.
2. Expenditure was incurred by splitting to avoid tendering/quotations;
3. Income Tax amounting to Rs 59,648 was deducted but not got deposited in Government Treasury.
4. Payment was made in cash instead of crossed cheques and
5. Vouched accounts were not furnished to District Accounts Office.

(Rupees in Million)

Sr. No.	DDOs	Period	Amount
1	Medical Superintendent Govt. General Hospital, Samanabad	2015-16	0.500

Sr. No.	DDOs	Period	Amount
2	Medical Superintendent Tehsil Headquarters Hospital, Jhumra		0.500
3	Medical Superintendent Tehsil Headquarters Hospital, Tandlianwala		0.500
Total			1.500

Audit is of the view that due to weak internal controls, expenditure was incurred in violation of above instructions. Expenditure in violation of above instructions resulted in irregular expenditure of Rs 1.500 million.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that according to Income Tax Ordinance, 2001, goods valuing Rs 25,000 and services valuing Rs 10,000 were exempted from tax. Further, on the direction of DCO Faisalabad, funds were utilized to improve cleanliness, sitting arrangements, atmosphere of the washrooms, wards etc. Vouchers/documents had been furnished to District Accounts Office. The reply was not tenable because funds were used in violation of the instructions of Finance Department.

DAC directed EDO (Health) to get the expenditure regularized from the Competent Authority and report progress to Audit. No progress was intimated to Audit till the finalization of this Report.

Audit recommends regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP Nos. 48, 150, 114]

1.2.3.44 Uneconomical expenditure in violation of PPRA Rules – Rs 1.430 million

According to Rule 12(1) Punjab Procurement Rules, 2014, a procuring agency shall advertise procurement of more than one hundred thousand rupees and up to the limit of 2 million rupees on the website of the authority in the manner and format specified by regulation but if deemed in public interest, the

procurement in at least one national daily newspaper. Further, according to Para (v) of austerity/economy measures for the year 2015-16 issued by the Government of the Punjab, Finance Department vide letter No.FD.SO(Goods) 44-4/2011(A) dated 28.08.2015, in all the official meetings, only tea with biscuits shall be served.

District Coordination Officer, Faisalabad made various procurements of Rs 1.180 million during 2015-16. Contrary to the above, procurements were made without uploading tender on PPRA's website. Further, expenditure of Rs 1.101 million was incurred on serving lunch boxes to the participants of various meetings held at office of District Coordination Officer, Faisalabad in violation of above austerity/economy measures. The detail is given below:

(Rupees in Million)

Sr. No.	Head of A/C	Description	Amount	Remarks
1	Purchase of Plant & Machinery	One Kenwood split air-conditioner from M/s Hammad Electronics Kotwali Road	0.130	Expenditure without advertisement
2	Repair of Transport	Repair of vehicle No.LOJ 8667 Toyota Corolla	0.199	
3	Entertainment	Purchase of lunch boxes from Chenab Club Ltd	0.535	Expenditure without advertisement and in violation of austerity measures
4	Entertainment	Purchase of lunch boxes from Chenab Club Ltd	0.316	
5	Entertainment	Khayyam Caterers Iqbal Stadium	0.250	Expenditure in violation of austerity measures
Total			1.430	

Audit is the view that due to weak internal controls, procurement was made without floating tenders on PPRA's website and in violation of austerity/economy measures. Procurements of Rs 1.430 million without advertisement and in violation of austerity measures resulted in violation of Rules/Instructions.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in October, 2016, it was replied that procurements on

account of Purchase of Plant & Machinery and Repair of Transport were advertised. Moreover, lunch boxes were purchased with the approval of the Competent Authority and served during the official visits of VIPs. Audit stressed for production of relevant record for verification alongwith exemption from Austerity Committee for serving of lunch boxes in official meetings.

DAC directed the Administrative Officer to produce relevant record to Audit for verification in support of reply. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility besides regularization of expenditure from the Competent Authority, under intimation to Audit.

[PDP Nos. 16, 18]

1.2.3.45 Excess payment due to non-deduction of Income Tax and Sales Tax – Rs 1.380 million

According to Section 153(1) and 1(c) of Income Tax Ordinance, 2001, every prescribed person making a payment shall, at the time of making the payment, deduct tax from the gross amount payable at the specified rates. Further, according to Section 236(A) of ibid, any person making sale by public auction of any property or goods, shall collect Advance Tax, computed on the basis of sale price of such property at prescribed rate. Furthermore, according to Rule 5 of Punjab Sales Tax on Services (Withholding) Rules, 2012, a withholding agent shall on receipt of taxable services from an unregistered service provider, deduct Sales Tax at the applicable rate of the value of taxable services provided to him from the payment due to the service provider.

DDOs of seven health facilities/offices of Health Department, City District Faisalabad made payments to different suppliers and service providers against supply of goods and rendering of services during 2014-16 but Income Tax amounting to Rs 0.281 million and Punjab Sales Tax on Services amounting to Rs 0.969 million was not deducted before making payments. Further, two Basic

Health Units auctioned trees and old building material but Advance Income Tax amounting to Rs 0.130 million was not recovered. Resultantly, an amount of Rs 1.380 million was not deducted / deposited in Government Treasury.

(Rupees in Million)

Sr. No.	DDOs	Advance Income Tax	Income Tax	Sales Tax on Services	Amount
1	Medical Superintendent, Government General Hospital, Samanabad	-	0.073	-	0.073
2	Medical Superintendent, Tehsil Headquarters Hospital, Jhumra	-	0.201	-	0.201
3	Senior Medical Officer, Rural Health Center, 174/GB	-	-	0.003	0.003
4	Executive District Officer (Health), Faisalabad	0.130	-	0.171	0.301
5	Senior Medical Officer, Rural Health Center, 134/GB	-	0.007	0.031	0.038
6	District Officer (Health), Faisalabad	-	-	0.633	0.633
7	Medical Superintendent, Tehsil Headquarters Hospital, Samundari	-	-	0.131	0.131
Total		0.130	0.281	0.969	1.380

Audit is of the view that due to weak financial controls, Income Tax and Sales Tax on Services were not deducted / recovered. Non-deduction/deposit of taxes resulted in loss of Rs 1.380 million to public exchequer.

The matter was reported to the DCO and DDOs concerned in August, 2016. In DAC meetings held in September and October, 2016, DDOs replied that partial recovery was made and firms had been instructed to deposit balance amount of taxes. Medical Superintendent, THQ, Jhumra replied that x-ray films, fixer & developer items were imported items and importer firms paid their Income Tax on the port. The reply was not tenable because the importers of x-ray material were M/s Fuji Pakistan (Pvt.) Ltd. and AGFA Pakistan, not supplier firms. Therefore, recovery be made, at the earliest.

DAC directed EDO (Health) to produce the original challan of recovery effected from the concerned and remaining amount of tax be recovered within a week and report progress to Audit. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery amounting to Rs 1.380 million besides depositing the same into Government Treasury, under intimation to Audit.

[PDP Nos. 49, 154, 109, 181, 183, 67, 68, 10, 58]

1.2.3.46 Procurement of medicines at excessive rates – Rs 1.304 million

According to Condition 20.1 of the Standard Bidding Documents for procurement of drugs/medicine, “delivery of the goods shall be made by the supplier in accordance with the time schedule prescribed by the purchaser in the schedule of requirements. In case the contractor fails to adhere to the prescribed time schedule, the purchaser is at liberty to make risk purchases at the risk & cost of the contractor in the best public interest. Further, according to Point (2) of the Local Purchase Policy, issued vide Government of the Punjab, Health Department letter No.SO(P-I 5/3-64/2008 dated 19.08.2008, local purchase costs Government higher price in comparison to bulk purchase. Therefore, the aim is to reduce the incidences of local purchase by identifying commonly purchased items and including them into the list of bulk purchase mandate.

DDOs of six health facilities of City District Faisalabad made local purchase of medicine at excessive rates as compared to rates approved for bulk purchase by the Government, after finalization of bulk purchase contract, which resulted in loss to the Government amounting to Rs 1.304 million during 2015-16. The detail is as under:

(Rupees in Million)		
Sr. No.	DDOs	Excess Amount Charged
1	Senior Medical Officer, Rural Health Center, 174/GB	0.069
2	Medical Superintendent, Tehsil Headquarters Hospital, Jaranwala	0.090
3	Medical Superintendent, Tehsil Headquarters Hospital, Samundari	0.707
4	Medical Superintendent, Tehsil Headquarters Hospital, Jhumra	0.005
5	Medical Superintendent, Government General Hospital, Samanabad	0.204
6	Senior Medical Officer, Rural Health Center, 134/GB	0.229
Total		1.304

Audit is of the view that due to weak internal controls and financial prudence, local purchase of medicines was made at excessive rate. Procurement of medicine at excessive rate resulted in excess expenditure and loss to public exchequer amounting to Rs 1.304 million.

The matter was reported to the DCO and DDOs concerned in August, 2016. In DAC meetings held in September and October, 2016, SMO RHC 174/GB replied that at the time of functionalization of the RHC in February, 2016, no medicine was available for the treatment of patients. Other DDOs replied that supply orders for bulk purchase were issued to firms but either they made late delivery or failed to supply medicine. Therefore, medicine was procured from local market. Audit stressed to take action against defaulting firms under clause of risk & cost and to produce relevant record for verification.

DAC directed EDO (Health) to recover excess paid amount and initiate blacklisting proceedings against defaulting firms alongwith production of record for verification. No progress was intimated to Audit till the finalization of this Report.

Audit recommends detailed investigation of the matter besides fixing of responsibility and recovery amounting to Rs 1.304 million, under intimation to Audit.

[PDP Nos. 105, 176, 54, 156, 47, 60]

1.2.3.47 Non-recovery of fine – Rs 1.121 million

According to Section 4(1)(a)(iii) of the Punjab Employees Efficiency, Discipline and Accountability Act 2006, the competent authority may, by an order in writing, impose fine not exceeding basic pay of one month. Further, according to Rule 76(1) of the Punjab District Government and Town Municipal Administration (Budget) Rules, 2003, the primary obligation of the collecting officers shall be to ensure that all revenue due is claimed, realized and credited immediately.

DDOs of five offices of Education Department of City District, Faisalabad did not recover fine amounting to Rs 1.121 million from 490 teachers, imposed during monitoring of schools, for the period from July, 2015 to June, 2016. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	No. of Teachers	Amount
1	Deputy District Education Officer (EE-W), Samundari	108	0.200
2	Executive District Officer (Education), Faisalabad	96	0.238
3	Deputy District Education Officer (EE-M), Faisalabad	89	0.118
4	Deputy District Education Officer (EE-W), Tandlianwala	69	0.103
5	Deputy District Education Officer (EE-M), Jaranwala	128	0.462
Total		490	1.121

Audit is of the view that due to weak internal controls, fine was not recovered. Non-recovery of fine amounting to Rs 1.121 million resulted in loss to public exchequer.

The matter was reported to the DCO and DDOs in August, 2016. In DAC meeting held in September, 2016, it was replied that partial recovery had been made and remaining amount of fine would be recovered from the teachers. Audit stressed to expedite the process of recovery from the concerned.

DAC directed EDO (Education) to produce record of recovery for verification and effect the balance recovery within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of fine amounting to Rs 1.121 million from the concerned at the earliest, under intimation to Audit.

[PDP Nos. 79, 164, 214, 205, 141]

1.2.3.48 Excess withdrawal of Health Sector Reforms Allowance – Rs 1.102 million

According to Government of the Punjab, Health Department Notification No.PO(P&E-I)19-113/2004(v) dated 13.04.2007, Health Sector Reforms Allowance (HSRA) at DHQ/THQ hospitals was admissible to MO, WMO, Dental Surgeon, Medical Superintendent, Anesthetist, Radiologist and other specialists only. Further, according to Para 2 of Government of the Punjab, Finance Department letter No.FD(SR-II)/9-36/06(P) dated 03.04.2013, 30 percent Health Sector Reforms Allowance (HSRA) is also frozen at the level of its admissibility as on 30.06.2011.

Contrary to the above, employees of the different health facilities of City District Faisalabad drew Health Sector Reforms Allowance @ 30 percent of current running basic instead of basic pay as on 30.06.2011 during the financial year 2015-16. Further, some employees drew HSRA without admissibility. Resultantly, excess withdrawal of Rs 1.102 million was made by the employees, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	Period	Amount
1	Medical Superintendent, Govt. General Hospital, Samanabad	2015-16	0.076
2	Medical Superintendent, Tehsil Headquarters Hospital, Jhumra		0.990
3	Senior Medical Officer, Rural Health Centre 134/GB		0.036
Total			1.102

Audit is of the view that due to weak internal controls, overpayment of Health Sector Reforms Allowance was made. Overpayment of Health Sector Reforms Allowance amounting to Rs 1.102 million resulted in loss to Government exchequer.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that notices had been issued to the employees concerned and recovery would be made through

automated payroll system by submitting change forms in District Accounts Office as per actual calculation and record would be produced to Audit for verification. Audit stressed for early recovery.

DAC directed EDO (Health) to calculate and effect actual recovery from the concerned within two weeks and deposit amount in Government Treasury. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of excess paid amount of Rs 1.102 million from the concerned, under intimation to Audit.

[PDP Nos. 46, 151, 64]

1.2.3.49 Payment of inadmissible allowances – Rs 1.052 million

According to Para 6 of Government of the Punjab, Finance Department letter No.FD.PC.2-1/2015 dated 22.07.2015, Adhoc Relief Allowances granted w.e.f. 01.07.2011 and 01.07.2012 ceased to exist with effect from 01.07.2015. Further, according to Para 4 of Government of the Punjab, Finance Department letter No.FD.PC.2-2/201C dated 02.05.2013, entrants who came into service after 30.06.2010 or even after 01.07.2011 were allowed both the allowances @ 50 percent and 15 percent of the minimum of relevant pay scales of 2008. Furthermore, according to Government of the Punjab, School Education Department Notification SO(SE-III)2-16/2007 dated 19.10.2009, pay of employees regularized w.e.f. 19.10.2009 was required to be fixed as a fresh appointee and increment(s) already earned was to be converted into Personal Allowance. Moreover, according to Government of the Punjab, School Education Department letter No. SO (SE-III) 2-16/2007 dated 29.10.2009 and letter of even No. dated 01.12.2009, Charge Allowance at certain rates was sanctioned w.e.f. 01.12.2009 for teaching staff working on administrative posts.

Four Deputy District Education Officers and Principal of higher secondary school made payment of various allowances i.e. Adhoc Allowances-2011 and 2012, Fixed Daily Allowance, Health Professional Allowance, Prison

Allowance, Utility Allowance to Ministers / Ministers of State, Personal Allowance, Qualification Allowance, Charge Allowance and Science Teaching Allowance to various employees amounting to Rs 1.052 million during 2015-16. Contrary to the above, the allowances paid were either inadmissible to teaching staff of education department or paid at excessive rates. The detail is given below:

(Rupees in Million)

Sr. No.	DDOs	Amount
1	Deputy District Education Officer (EE-W), City, Faisalabad	0.632
2	Deputy District Education Officer (EE-W), Sadar, Faisalabad	0.061
3	Deputy District Education Officer (EE-M), Jaranwala	0.205
4	Principal, Government Municipal Committee, Modal Girls Higher Secondary School, Samanabad, Faisalabad	0.118
5	Deputy District Education Officer (EE-W), Samundari	0.036
Total		1.052

Audit is of the view that due to weak internal controls, payment of inadmissible allowances was made. Payment of inadmissible allowances amounting to Rs 1.052 million resulted in excess payment to the employees.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meetings held in September and October, 2016, DDOs replied that employees concerned had been directed to deposit the excess drawn amount. Audit stressed to effect recovery at the earliest alongwith production of record for verification.

DAC directed EDO (Education) to ensure recovery within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recovery of inadmissible allowances amounting to Rs 1.052 million at the earliest, under intimation to Audit.

[PDP Nos. 30, 32, 38, 143, 145, 91, 78]

1.2.4 Performance

1.2.4.1 Non-utilization of Non-Salary Budget – Rs 278.390 million

According to Para 2.1 of the Guidelines for Utilization of Non-Salary Budget in Primary and Elementary Schools, allocation of proper funds is necessary to enable the schools for better education planning, management and delivery. Further, according to Para 2.4 of *ibid*, schools will be bound to prepare School Based Action Plan with consideration of allocated budget. Furthermore, according to Para 2.6 of *ibid*, the schools will keenly observe their necessities for preparation of detailed budget and rationally divide budget against relevant heads.

Head Teachers of two hundred and fifty four Elementary and Secondary Schools, under the administrative control of different Deputy District Education Officers, did not utilize funds released under Non-salary Budget (NSB) during 2015-16 and the funds amounting to Rs 26.136 million, which in terms of percentage is 70 percent, remained unutilized till June, 2016. Further, EDO (Education) also failed to allocate/distribute funds under NSB to schools during 3rd and 4th quarter of 2015-16 and funds of Rs 252.254 million, which in terms of percentage is 51 percent, remained unutilized, as detailed below:

(Rupees in Million)

Sr. No.	DDOs	No. of Schools	Allocation for the Year	Expenditure During the Year	Unutilized Funds	Non-Utilization %age
1	Deputy District Education Officer (EE-W) Samundari	7	0.930	0.001	0.929	100%
2	Deputy District Education Officer (EE-W), City, Faisalabad	99	16.962	5.838	11.124	66%
3	Deputy District Education Officer (EE-W), Sadar, Faisalabad	112	11.457	5.298	6.159	54%

Sr. No.	DDOs	No. of Schools	Allocation for the Year	Expenditure During the Year	Unutilized Funds	Non-Utilization %age
4	Govt. Girls High School 134/GB	1	0.371	0	0.371	100%
5	Deputy District Education Officer (EE-M), Faisalabad	21	5.726	0	5.726	100%
6	Deputy District Education Officer (EE-W), Tandlianwala	14	1.827	0	1.827	100%
Total		254	37.273	11.137	26.136	
EDO (Education), Faisalabad						
Sr. No.	DDO	Total Available Funds	Funds Distributed	Funds Remained Unutilized	%age of Non-Utilization	
1	EDO (Education)	492.927	240.673	252.254	51%	
Grand Total				278.390	-	

Audit is of the view that due to weak management, funds could not be utilized / allocated which resulted in unnecessary lapse of funds amounting to Rs 278.390 million and depriving students of envisaged benefits.

The matter was reported to the DCO and DDOs concerned in July, 2016. In DAC meeting held in September, 2016, EDO (Education) replied that funds amounting to Rs 245.074 million under non-salary budget for 3rd and 4th quarter 2015-16 were received from the Government on 13.05.2016. The funds were transferred to the School Councils concerned. Audit stressed to produce relevant record to Audit.

DAC directed EDO (Education) to produce relevant original record to Audit for verification and report progress within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned for non-utilization of funds, under intimation to Audit.

[PDP Nos. 82, 34, 37, 85, 231, 204, 158]

1.2.4.2 Non-recoupment of grant from the Provincial Government – Rs 3 million

According to Terms & Conditions of orders issued by City District Government, Faisalabad vide No.DO(F&B)(252)/2015-16 dated 25.03.2016 and 22.04.2016, funds as supplementary grant, were released with the condition that the same will be recouped on receipt of funds from the Government for compensation to the legal heirs of deceased out of available funds in Account-IV of City District Government Faisalabad.

The supplementary grant amounting to Rs 3 million was released out of available funds in Account-IV of CDGF for compensation to the victims of incident of fallen roof due to heavy rains during 2015-16. Contrary to the above, same were not recouped from the Provincial Government.

(Rupees in Million)

Head of A/C	Order No. & Date	Name of beneficiaries	Amount
A05270	No. DO(F&B)(252)/2015-16 Dated 22.04.2016	Muhammad Sharif S/o Fazal Muhammad R/o Chak No. 61/JB (@500000x2)	1
Others	No. DO(F&B)(252)/2015-16 Dated 25.03.2016	Tahir Abbas S/o Abdul Ghafoor R/o Chak No.563 GB Tehsil Jaranwala (@ 500000x4)	2
Total			3

Audit is of the view that due to weak internal controls, expenditure was not recouped from the Provincial Government. Non-recoupment of funds amounting to Rs 3 million resulted in shortage of funds in Account-IV of City District Government, Faisalabad.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in October, 2016, it was replied that the matter was already

actively pursued. Audit stressed for vigorous efforts for re-imburement from Government of the Punjab.

DAC directed Administrative Officer to pursue the matter vigorously for re-imburement of amount from the Provincial Government. No progress was intimated to Audit till the finalization of this Report.

Audit recommends recoument of funds of Rs 3 million from the Government concerned at the earliest, under intimation to Audit.

[PDP No. 15]

1.2.5 Internal Control Weaknesses

1.2.5.1 Non-submission of vouched accounts of funds transferred to FWMC – Rs 2,133.615 million

According to Rule 4(2) of the Punjab Local Governments (Accounts) Rules 2008, Principal Accounting Officer shall be responsible for all transactions relating to the District Fund/Local Fund and for the maintenance of the accounts correctly and in accordance with the provisions of the Ordinance and the rules made there under. Further, according to Section 109(2) of the Punjab Local Government Ordinance, 2001, a Local Government may transfer approved budgeted amounts to any Local Government, Village Council or Neighborhood Council or Citizen Community Board, within its local area, for expenditure for the purpose of carrying out a project service or activity transferred to, or managed by, the recipient Local Government, Village Council, Neighborhood Council or Citizen Community Board.

City District Government, Faisalabad transferred funds amounting to Rs 2,133.615 million to Faisalabad Waste Management Company (FWMC) through District Officer (Solid Waste Management) during 2014-15 and 2015-16. The funds were transferred under different heads of accounts on simple receipt form received from FWMC. Contrary to the above, the funds were transferred to such organization which was not part of the City District Government, Faisalabad. Further, vouched accounts against utilization of funds were also not submitted by the FWMC.

Audit is of the view that due to weak internal controls, unauthorized transfer of funds was made and vouched accounts were not rendered. Unauthorized transfer of funds amounting to Rs 2,133.615 million and non-submission of vouched accounts created doubt about the legitimacy of the expenditure.

The matter was reported to the DCO and DDO concerned in July, 2016. DAC meetings were held in September and October, 2016. District Officer (SWM) neither submitted reply nor attended meetings. However, EDO (F&P) replied that funds amounting to Rs 240 million were provided by the Provincial Government for onward transmission to FWMC. The reply was not tenable because unauthorized transfer of funds was made without bifurcation in different heads of accounts and without soliciting vouched account.

DAC directed EDO (F&P) to get the matter regularized from the Competent Authority, under intimation to Audit. No progress was intimated to Audit till the finalization of this Report.

Audit recommends production of vouched accounts besides disciplinary action against the officers/officials concerned, under intimation to Audit.

[PDP Nos. 70, 72]

1.2.5.2 Non-rendering of vouched accounts by different executing agencies – Rs 1,829.823 million

According to Rule 4(2) of the Punjab Local Governments (Accounts) Rules 2008, Principal Accounting Officer shall be responsible for all transactions relating to the District Fund/Local Fund and for the maintenance of the accounts correctly and in accordance with the provisions of the Ordinance and the rules made there under. Further, according to Rule 3(2) of *ibid*, accounts of the receipts and expenditure of local government shall be kept in such form and in accordance with such principles and methods as the Auditor General of Pakistan has prescribed in the Manual or NAM.

Executive District Officer (F&P), Faisalabad transferred funds amounting to Rs 1829.823 million to different executing agencies other than the Local Government during 2015-16 for execution of various civil works. The works were executed by the said agencies with an expenditure of Rs 1437.338 million. Contrary to the above, the executing agencies did not submit

the vouched account pertaining to the works. Further, record of remaining funds amounting to Rs 392.435 million was also not available. The detail is given below:

(Rupees in Million)

Executing Agency	Cost Center	Releases	Actual Expenditure
Faisalabad Development Authority	FS6178 – FDA	396.409	349.408
Managing Director (WASA)	FS6181 - M.D (WASA)	0.678	0.305
Executive Engineer LG&CD	FS6230 - XEN LG & CD	1,376.066	1,041.465
Executive Engineer PHE (Deposit Work)	FS6244 - XEN PHE (Deposit Work)	7.019	6.963
Managing Director PHA	FS6249 – M.D PHA	46.651	36.197
Executive Engineer Provincial Buildings	FS6257 – XEN Provincial Buildings	3.000	3.000
Total		1,829.823	1,437.338

Source: The amount was derived from FI Data retrieved from SAP/R3 for the FY 2015-16

Audit is of the view that due to weak financial controls, vouched accounts were not submitted by the executing agencies. Non-submission of vouched account resulted in irregular utilization of funds amounting to Rs 1,829.822 million.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that the executing agencies are DDOs of Account-IV and payments to contractors were made through District Accounts Office (DAO). All the executing agencies are ready to submit vouched account. Audit stressed to produce record for verification.

DAC directed EDO (F&P) to produce vouched account of the schemes executed by the agencies concerned and stressed to plan audit of the expenditure in next year. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against the concerned besides production of vouched account for audit, under intimation to Audit.

[PDP No. 193]

1.2.5.3 Premature refund of security deposits – Rs 44.200 million

According to Clause 50 of the Contract Agreement, the amount retained as security deposit shall not be refunded to the contractor before the expiry of six months in the case of original works valuing Rs 5.000 million and twelve months or even more, as may be determined by the Engineer-in- Charge with the prior approval of the Chief Engineer, in the case of works valuing above Rs 5.000 million, after the issue of the certificate of completion of the work.

District Officer (Roads), Faisalabad refunded security deposits amounting to Rs 44.200 million to ten contractors before expiry of maintenance period. Final completion certificates indicating the rectification of defects (if any) were also not forthcoming from the record, as detailed below:

(Rupees in Million)

Name of Work	Stipulated Date of Completion	Date of Security to be Refunded	Date of Refund	Amount
Rehabilitation of Khumeni Pull Road to Masjid Ismail Road via Sidhu Pura	18.05.2015	18.05.2016	12.08.2015	2.500
Widening/improvement of Canal Road Tandlianwala	20.03.2016	20.03.2017	21.10.2015	11.889
Construction of Shahr-e-Ethad Link between Maqbool Road to Sammundri Road (group I)	21.06.2015	21.06.2016	15.07.2015	4.958
Rehabilitation of road from Pull Awan Wala to Chak No. 224/RB and Chak No.237/RB	20.06.2015	20.12.2015	01.10.2015	1.621
Rehabilitation/improvement of Faisalabad Sargodha Road	15.08.2015	15.08.2016	21.08.2015	8.757
Repair/improvement of Madina Town College University Road	21.06.2015	21.12.2015	03.09.2015	1.827
Repair/improvement of road from Khanuana Banglow to Chak No.79/GB (East) Faisalabad	13.08.2015	13.08.2016	29.07.2015	5.404

Name of Work	Stipulated Date of Completion	Date of Security to be Refunded	Date of Refund	Amount
Construction of Shahr-e-Ethad Link between Maqbool Road to Samundari Road (Group 2)	25.06.2015	25.06.2016	21.08.2015	1.999
Repair/improvement of road from Chak No.208/RB Eden Garden Valley Road to Chak No.204/RB	26.06.2015	26.12.2015	27.08.2015	2.345
Improvement of road Chak Jhumra Sangla Hill Faisalabad from Railway Phatak Salarwala to Interchange.	18.08.2015	18.08.2016	03.09.2015	2.900
Total				44.200

Audit is of the view that due to weak financial indiscipline, security deposits were refunded before expiry of maintenance period and without production of completion certificate. Premature refund of security deposits amounting to Rs 44.200 million resulted in violation of provisions of contract and unauthorized refund.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that payment was made on account of withheld amount in the bills of contractors at execution stage of works subject to rectification of defects etc. Audit did not agree because securities (withheld during 2014-15) were refunded from Public Works Deposits Account.

DAC directed EDO (W&S) to investigate the matter besides reporting the status of defects removed before release of security deposits and report progress to Audit within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility and action against the incumbent(s) at fault, under intimation to Audit.

[PDP No. 127]

1.2.5.4 Expenditure on rehabilitation of road without mentioning details of previous repairs – Rs 16.289 million

According to Paras 2.6 and 2.36 of the West Pakistan Buildings and Roads Department Code, projects for roads when submitted for sanction should be accompanied by report detailing history, design, scope, rates, specifications, references, cost, mode of execution etc. An application for administrative approval should be submitted to the authority competent to accord it, accompanied by a preliminary report, a rough cost estimate, preliminary plans, information as to the site and other details as may be necessary, fully to elucidate the proposals and the reasons thereof.

District Officer (Roads), Faisalabad incurred expenditure amounting to Rs 16.289 million on civil work for rehabilitation/improvement of road from Larri Adda Samundari to Chak No.467/GB, Sharifabad during 2015-16. The work was executed without maintaining road register and history of the road. In the absence of relevant record, it was difficult to ascertain the planned life of the road, ownership, other work(s) executed in previous period and previous expenditure incurred on repair/maintenance of the road.

Audit is of the view that due to weak internal and monitoring controls, road register and history sheet of the road were not maintained. Approval of scheme without maintenance of previous record and history of the road resulted in unnecessary and irregular expenditure of Rs 16.289 million.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in October, 2016, it was replied that the works were executed after fulfilling codal and financial formalities. The Competent Authority had technically sanctioned the estimates on certification that no item/work was executed during the last three years. The reply was not tenable because record pertaining to detailed history of the road, ownership and road register was not forthcoming.

DAC directed EDO (W&S) to produce the relevant record in support of reply to Audit for verification within two weeks. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility for non-maintenance of road register and history of roads, under intimation to Audit.

[PDP No. 122]

1.2.5.5 Suspicious utilization of medicine by various wards of hospital – Rs 3.184 million

According to Para 29 of the Policy and Operational Guidelines for local purchase of medicines (day to day) issued by Government of the Punjab, Health Department vide No.SO(P-I)H/3-64/2008 dated 12.09.2013, treatment register should be maintained encompassing name, registration number, address, diagnosis and description of medicines etc. The bidders shall also submit, separately the technical bid and financial bid in sealed envelopes.

Staff of indoor wards of Tehsil Headquarters Hospital, Jaranwala received medicine costing Rs 3.184 million from main medicine stores of hospital during 2015-16 for onward consumption in different wards of the hospital and recorded the consumption in expense books/stock registers. However, the medicine was utilized in wards without maintenance of patient wise record of consumption.

Audit is of the view that due to weak internal controls, medicine was utilized without maintenance of patient wise record. Non-maintenance of proper record resulted in suspicious utilization of medicine amounting to Rs 3.184 million.

The matter was reported to the DCO and DDO concerned in August, 2016. In DAC meeting held in September, 2016, it was replied that due to over burden and rush of patients in emergency ward, admission numbers were not

recorded. Now, the record had been maintained in all respects which may be got verified. Audit stressed that matter may be investigated and fix responsibility against the concerned besides regularization of the matter from the Competent Authority.

DAC directed EDO (Health) to investigate the matter and fix responsibility against the concerned besides regularization of matter from the Competent Authority. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility against concerned besides regularization of expenditure, under intimation to Audit.

[PDP No. 173]

1.2.5.6 Non-maintenance of record/renewal of registration of private schools – Rs 1.040 million

According to Government of the Punjab, School Education Department letter No.SO(A-II)3-3/99(P) dated 22.01.2009, initial period of registration of private institutions would be 5 years. Whereas, each extension, on fulfilling the prescribed conditions, would be for 10 years in case of self-owned buildings and for 5 years in case of rented buildings. Further, according to Government of the Punjab, School Education Department letter No.SO(A-I)7-21/81 dated 24.08.1998, registration fee and annual inspection fee for privately managed institutions will be charged at following rates w.e.f. 01.07.1998:

(Amount in Rupees)			
Sr. No.	Particulars	Registration Fee (on Registration)	Annual (Inspection Fee)
1	College/Poly-Technical Commercial/Vocational	10,000	1,000
2	High/Higher Secondary Schools	7,000	1,000
3	Elementary Schools	5,000	500

Three thousand one hundred & nineteen Higher Secondary, High, Middle and Primary private Schools were registered by Executive District Officer (Education), Faisalabad upto 30.06.2016. However, proper record was not

maintained to ascertain date of expiry of initial registration of private schools and extension thereof. The registration of the private institutions was not extended even after lapse of period of five years after fulfilling the prescribed conditions and receipt of inspection fee. In the absence of proper record, it was apprehended that registration of private schools registered in 2011-12 or in previous period, was not extended and inspection fee amounting to Rs 1.040 million was also not recovered, as detailed below:

(Rupees in Million)

Sr. No.	Category of school	Total No. of Schools	Prescribed Fee	Amount
1	Higher/ High Schools	520	1,000	0.520
2	Middle, Primary Schools	1,040	500	0.520
Total				1.040

Audit is of the view that due to weak internal controls and monitoring mechanism, proper record regarding extension in registration of private schools was not maintained. Non-maintenance of record resulted in non-recovery of fee amounting to Rs 1.040 million and non-realization of Government revenue.

The matter was reported to the DCO and DDO concerned in July, 2016. In DAC meeting held in September, 2016, it was replied that the record of registration of private schools/extension was properly maintained and registration of 875 schools had been extended. The reply was not tenable because EDO (Education) did not maintain any record regarding expiry / extension of registration.

DAC directed EDO (Education) to initiate strict action against unregistered schools and the schools having expired license and report progress to Audit within a week. No progress was intimated to Audit till the finalization of this Report.

Audit recommends fixing of responsibility besides recovery of prescribed fee of Rs 1.040 million at the earliest, under intimation to Audit.

[PDP No. 160]

ANNEX

Annex-A

Part-I

**Memorandum for Departmental Accounts Committee Paras Pertaining to
Current Audit Year 2016-17**

(Rupees in Million)

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
District Coordination Officer	1	1	Proposed procurement for financial year not announced in appropriate manner	2.100
	2	4	Irregular expenditure on utilities without observing austerity measures	1.168
	3	6	Un-authorized purchase from un-registered firms / persons Non-deposit of General Sales Tax	0.133
	4	8	Irregular expenditure on the repair of transport	1.306
	5	9	Irregular expenditure under head POL for vehicle	0.533
	6	10	Expenditure met from wrong code classification	0.308
EDO (Finance & Planning)	7	2	Unauthorized transfer of funds to Faisalabad Waste Management Company	-
	8	5	Expenditure against Nil budget	3.841
	9	6	Unauthorized provision of supplementary grants	-
	10	8	Unauthorized block allocation of funds	-
	11	9	Expenditure excess than budget allocation	-
	12	13	Unauthorized diversion of funds to Maintenance & Repair from development projects	-
	13	15	Loss to Government due to non-recovery of annual license fee due to non-approval of Tax schedule	2.220
	14	16	Loss to Government due to non-recovery of rent of shops.	0.272
Executive District Officer (Education)	15	17	Loss due to non-lease out of City District Government Faisalabad properties	-
	16	18	Loss due to non re-auction of shops	-
	17	1	Unauthorized advance drawl of funds for purchase of items for brick kiln children	-
	18	3	Non-deposit of General Sales Tax	-
	19	5	Unjustified acceptance of material after lapse of stipulated period	-
	20	6	Expenditure on construction of defective buildings	-
21	7	Non-supply of learners kits to end users	-	
22	9	Uneconomical procurement of black board from single tenderer	0.657	

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	23	10	Non-registration of private schools	0.198
	24	13	Irregular expenditure on POL without maintaining log books	0.104
	25	14	Non-disbursement of remuneration among teachers	0.702
	26	16	Non-implementation of penalties imposed on teachers	-
Dy. DEO (EE-W) Samundari	27	2	Unauthorized expenditure beyond the competence of school council	1.131
	28	5	Irregular procurement through managed quotations/ competition	0.589
	29	6	Irregular expenditure against POL of vehicle	0.487
	30	7	Non-recovery of pay drawn after removal from service	0.218
	31	13	Excess drawl due to payment of taxes from Non-Salary Budget account instead of recovery from contractor	0.007
	32	14	Irregular purchase of furniture by School Council	0.697
	33	16	Unauthorized hiring of temporary non-teaching staff	0.266
	34	17	Irregular procurement without preparation of annual procurement plan	-
Dy. DEO (EE-W) Faisalabad	35	3	Irregular withdrawal of funds due to operation of FTF/SMC bank accounts by single signatory	0.789
	36	4	Irregular expenditure excess than authorized limit	0.172
	37	6	Splitting of expenditure	0.076
	38	8	Irregular expenditure in violation of procurement rules	0.345
	39	9	Irregular expenditures under head of POL	0.218
	40	11	Non-reconciliation of expenditure	-
	41	12	Non-maintenance of prescribed record by School Council.	-
	42	15	Non-maintenance / non-production of record	0.421
	43	16	Irregular expenditures under head of POL	0.156
	44	17	Irregular expenditure in violation of procurement rules	0.427
	45	18	Non-maintenance of prescribed record by School Council	-
	46	19	Irregular withdrawal of funds due to operation of FTF/SMC bank accounts by single signatory	0.752
	47	22	Non-reconciliation of expenditure	-
48	26	Irregular expenditure on purchase of furniture	0.287	
49	27	Doubtful expenditure / likely misappropriation	0.024	
Dy. DEO (EE-M) Faisalabad	50	1	Encroachment of Government/state land	4.000
	51	3	Irregular appointments and unauthorized withdrawal of pay and allowances	1.902
	52	4	Transfer of Government schools due to weak performance	2.646
	53	7	Payment of Inadmissible Allowances to staff	0.072
	54	9	Excess expenditure against sanctioned budget	-
55	10	Non-deduction of General Sales Tax	0.412	
Dy. DEO (EE-W)	56	2	Irregular expenditure in violation of procurement rules	1.933

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
Jaranwala	57	3	Unauthorized withdrawal of Conveyance Allowance	0.093
	58	5	Irregular withdrawal of funds due to operation of FTF/SMC bank accounts by single signatory	0.299
	59	6	Irregular expenditure excess than authorized limit by school Council	0.723
	60	7	Irregular expenditure without preparation of school based action plan	0.693
	61	8	Unauthorized withdrawal of Conveyance Allowance during Summer / Winter vacations	0.092
	62	9	Irregular expenditures under head of POL	0.402
Dy. DEO (EE-M) Jaranwala	63	5	Irregular procurement from unregistered firms	0.221
	64	8	Irregular withdrawal of Travelling Allowance/Daily Allowance without countersignature of Controlling Officer	0.042
	65	9	Consumption of POL without sealing of speedometer	0.274
Dy. DEO (EE-W) Tandlianwala	66	2	Loss to Government due to non-regularization of contract staff through payment of Social Security Benefit	-
	67	4	Transfer of Government schools to private sector due to weak performance of teachers and expenditure thereof	1.572
	68	8	Non-deduction of General Sales Tax	0.086
	69	9	Irregular expenditure on purchase of furniture	0.299
	70	10	Irregular expenditures under head of POL	0.164
	71	11	Non-reconciliation of expenditure	-
	72	12	Difference of cash balance between cash book and bank statements.	1.257
Government Girls High School 157/RB	73	13	Loss to Government due to theft of store items	0.100
	74	1	Unauthorized drawl of mobility/conveyance allowance during leave period and summer/winter vacation	0.072
	75	2	Excess payment of allowances	0.159
	76	3	Less/non-recovery of pay & allowances, GPF, Benevolent Fund and Group Insurance after regularization of services	0.053
	77	6	Non-deposit of bank profit in Government Treasury	0.050
	78	7	Non-deduction of Income Tax/Sales Tax	0.069
	79	8	Unauthorized drawl of pay without providing services	0.025
Government Girls High School 132/RB	80	9	Excess payment of allowances and non-deduction of Benevolent Fund & Group Insurance due to non-regularization of services of contract employee	0.127
	81	2	Excess drawl of pay and allowances due to irregular appointment on regular basis	0.060
	82	3	Less/non-recovery of pay & allowances, Benevolent Fund and Group Insurance after regularization of services	0.049
	83	4	Excess payment of allowances and non-deduction of Benevolent Fund & Group Insurance due to regularization of	0.033

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
			services of contract employees	
	84	5	Unjustified drawl of funds from treasury	0.099
	85	8	Drawl of pay after retirement	0.026
	86	9	Preparation of expenditure statements on improper format	-
Government Girls High School 134/GB	87	1	Unjustified drawl of funds from Government Treasury	0.386
	88	2	Irregular expenditure in violation of procurement rules	0.120
	89	4	Excess payment of allowances and non-deduction of Benevolent Fund & Group Insurance due to regularization of services of contract employee	0.047
	90	5	Non-recovery of Benevolent Fund & Group Insurance and excess payment of personal allowance after regularization of services	0.019
	91	8	Non-auction of trees	-
	92	9	Non-preparation/reconciliation of expenditure statements	-
Government Municipal Corporation Girls Higher Secondary School Samanabad	93	4	Unauthorized expenditure beyond the competence of School Council	2.275
	94	5	Unauthorized appointments of temporary teachers without approval and payment of salaries	0.827
	95	9	Non-collection of Group Insurance premium from the employees of defunct Municipal Corporation	0.125
	96	10	Non-credit of profit earned in Account-IV	0.083
	97	11	Procurement of furniture without supporting documents	0.683
EDO (Health) Faisalabad	98	3	Blockage of public funds due to non-auction of dried trees/unserviceable material	-
	99	4	Non-replacement of sub-standard medicine	0.306
		7	Non-recovery of penalty imposed on health staff	0.471
	101	8	Recoverable because of late delivery charges	0.052
	102	10	Irregular drawl of Travelling Allowance/Daily Allowance	0.014
	103	11	Loss of income due to running of medical stores without registration/non-renewal of license	0.466
District Officer (Health) Faisalabad	104	4	Blockage of public funds due to non-disposal of motorcycles/unserviceable items	1.274
	105	7	Excess payment of pay & allowances and non-deduction of Benevolent Fund and Group Insurance after regularization of services.	0.180
	106	8	Payment of inadmissible Health Risk Allowance	0.144
	107	10	Overpayment by charging more than actual mileage	0.184
	108	11	Unauthorized payment of Travelling Allowance	0.600
	109	14	Irregular expenditure on issuance of POL against personal motorcycles	0.222
	110	15	Irregular drawl of Travelling Allowance/Daily Allowance	0.157

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
District Officer (Health-III)	111	2	Non-deposit of Government receipts	0.061
	112	3	Non-recovery of Conveyance Allowance during leave period	0.019
	113	4	Non-verification of challans deposited into Government Treasury by District Accounts Officer	0.702
	114	5	Unauthorized drawl of Conveyance Allowance inspite of living in work premises	0.021
	115	6	Payment of salary during leave on Half Pay	0.009
Government General Hospital Samanabad	116	1	Irregular payment of pending liabilities of previous years out of current budget	-
	117	4	Un-authorized drawl of salary for absence period	0.415
	118	5	Non-deposit of auction money of cycle stand / canteen by contractors	0.379
	119	12	Non-recovery of liquidated damages for late supply	0.067
	120	13	Loss due to irregular payment of Sales Tax on electricity	0.201
	121	14	Suspicious utilization of medicine by various wards of hospital	0.758
	122	15	Non-receipt of medicine from District Headquarter Hospital	0.207
Tehsil Headquarter Hospital Jaranwala	123	16	Suspicious / doubtful expenditure on the purchase of nursery plants	0.156
	124	3	Irregular payment of pending liabilities of previous years out of current budget	-
	125	6	Unauthorized drawl of Health Sector Reforms Allowance	0.900
	126	7	Non-recovery of liquidated damages for late supply	0.320
	127	8	Unauthorized excess drawl of pay and various allowances	0.218
	128	10	Suspicious expenditure on the POL of ambulance	1.162
	129	13	Loss due to irregular payment of Sales Tax on electricity	0.273
Tehsil Headquarter Hospital Jhumra	130	14	Non-auction of trees	0.300
	131	4	Irregular expenditure on POL	3.744
	132	11	Payment of inadmissible allowances.	0.090
	133	12	Non-reconciliation of expenditure and revenue	-
	134	13	Delay in deposit of Government revenue	0.565
Tehsil Headquarter Hospital Tandlianwala	135	15	Avoidable expenditure under head of electricity bills	0.064
	136	2	Non-recovery of auction money from contractors.	0.245
	137	3	Unauthorized issuance of injectable to outdoor patients	1.290
	138	10	Non-deposit of Government Revenue	0.036
	139	11	Non-recovery of Penal Rent	0.366
Senior Medical Officer Rural Health Centre Khurrianwala	140	12	Irregular drawl of salaries	0.346
	141	15	Non-reconciliation/verification of hospital receipts	0.919
	142	2	Overpayment due to drawl of salary during absent period	0.142
	143	3	Non-recovery on account of social security benefits, Benevolent Fund and Group Insurance	0.066
	144	4	Un-authorized drawl of Non-Practice Allowance	0.036
	145	5	Non-deposit of receipts	0.083

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	146	8	Unauthorized withdrawal of Health Risk Allowance	0.158
Senior Medical Officer Rural Health Centre 174/GB	147	5	Unnecessary purchase of X-Ray films	0.209
	148	8	Overpayment of GST	0.001
Tehsil Headquarter Hospital, Samundari	149	5	Blockage of public resources	7.700
	150	6	Undue payment of General Sales Tax on electricity	0.385
	151	7	Un-authorized purchase of medicine from the firms not declared blacklisted	0.355
	152	8	Non-recovery of penalty for late supply of medicine	0.204
	153	10	Non-replacement of medicine due to failure of DTL reports	0.192
Senior Medical Officer Rural Health Centre 134/GB	154	15	Non-issuance of medicine to patients due to non-receipt of Drug Testing Laboratory reports	0.739
	155	5	Unauthorized payment of Health Risk Allowance	0.126
	156	10	Unnecessary purchase of X-Ray items	0.187
District Officer (Buildings)	157	12	Overpayment due to purchase of X-Ray films at excessive rate	0.011
	158	6	Irregular payment of secured advance and excess payment	0.574
	159	25	Excess payment to contractor on account of premium on non-schedule items	0.486
	160	26	Irregular expenditure on unapproved DCO Camp Office	1.793
District Officer (Roads)	161	28	Irregular provision and payment of non-schedule item.	-
	162	15	Unjustified retention of performance security	9.700
	163	18	Excess payment to the contractor	0.269
DO (Solid Waste Management)	164	22	Excess payment to the contractor by charging excessive rate	0.244
	165	2	Expenditure without monitoring of agreed key performance indicators.	-
	166	4	Difference of cash balance between cash book and bank statements.	0.544
	167	5	Unauthorized drawl of pay & allowances without performing duty	0.420
District Officer (Spatial Planning)	168	6	Non-recovery of Conveyance Allowance during earned leave.	0.049
	169	2	Non-recovery of advertiser's registration and NOC fees	0.439
	170	3	Less recovery of Conversion Fee	0.989
	171	4	Less recovery of Conversion Fee	0.283
	172	5	Unauthorized award of collection rights of advertisement fee to defaulter contractor	-
	173	6	Less recovery of pay and allowances of employees from contractor	0.160
	174	7	Loss to Government due to late auction of collection rights of advertisement fee	-
	175	8	Unauthorized collection of arrears by contractor	0.113

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	176	10	Non-preparation/reconciliation of expenditure and receipt statements	-
EDO (Agriculture) Faisalabad	177	2	Non-reconciliation of expenditure.	-
	178	3	Non-recovery of Conveyance Allowance and pay during leave period	0.436
	179	4	Non-auction of unserviceable/condemned material/vehicle	0.299
	180	5	Non-recovery of rent of Government residence.	0.074
	181	6	Unauthorized retention of Government funds and non-deposit into Government treasury	0.121
DO (OFWM) Faisalabad	182	2	Un-authorized execution of brick lining works instead of PCPS	-
	183	3	Non-collection of farmer's share	9.904
	184	4	Determination of labor cost without detailed calculation	5.309
	185	5	Payment of bricks without quality test reports	5.184
	186	6	Non-deposit of vouched accounts by Water Users Association	9.708
	187	7	Unjustified drawl of M. Phil Allowance without entitlement	0.160
	188	8	Irregular/excess drawl of pay due to non-stoppage of one increment	0.018

Part-II

[Para-1.1.3]

**Memorandum for Departmental Accounts Committee Paras not Attended
in Accordance with the Directives of DAC Pertaining to Audit Year 2015-16**

(Rupees in Million)

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
Government Crescent Higher Secondary School	1	1	Payment of Allowances without entitlement	1.313
	2	2	Excess payment to the employees	2.841
	3	3	Unauthorized Payment after Regularization	0.365
	4	4	Excess drawal of pay due to inadmissible Annual Increment and non-deduction of GI and BF	0.239
	5	6	Unauthorized payment after regularization	0.228
	6	7	Excess drawal of pay due to availing illegal Advance Increments	0.195
	7	9	Drawal of Personal Allowance without entitlement	0.054
	8	10	Drawal of Personal Allowance and Personal Pay	0.072
	9	11	Unauthorized drawal of allowances without admissibility	0.089
	10	12	Irregular Payment of General Sales Tax against unverified Sales Tax Registration Number	0.164
	11	13	Un-economical purchase of furniture	0.920
	12	14	Non recovery of miscellaneous payments	0.066
	13	15	Irregular procurements	0.572
	14	16	Non-compliance of miscellaneous Government Rules	-
Government Jamia Chishtia High School	15	1	Payment of allowances against entitlement	0.489
	16	2	Unauthorized payment after regularization	0.096
	17	3	excess drawal of pay and allowances due to inadmissible increments	0.198
	18	4	Excess drawal of allowances	0.408
	19	5	Overpayment due to excess drawal of Personal Allowance	0.169
	20	6	Unauthorized drawal of Qualification Allowance	0.081
	21	7	Uneconomical purchase of furniture	0.198
	22	8	Unauthorized drawal of personal allowances	0.104
RHC 229/RB	23	9	Irregular expenditure out of FTF	0.761
	24	11	Non preparation/reconciliation of expenditure statements	28.067
	25	2	Payment to supplier without producing the inspection certificate	3.753
	26	4	Non-supply of medicine by the firms within stipulated time	1.586
	27	5	Excessive consumption of POL for ambulance	0.077
	28	6	Local purchase of medicine after MSD rate contract	0.445

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	29	7	Unauthorized withdrawal of TA	0.176
	30	8	Excess payment of pay and allowances after regularization	0.114
	31	9	Unauthorized withdrawal of allowances	0.263
	32	11	Irregular expenditures under head of POL for generator	0.483
	33	12	Theft of transformer	0.118
	34	13	Irregular purchase of furniture	0.149
	35	14	Splitting of expenditures	0.186
THQ Hospital, Tandlianwala	36	2	Expenditure beyond Allocated Budget	4.897
	37	3	Overpayment due to Drawal of Inadmissible Allowances	0.082
	38	6	Loss due to non-realization/non-deposit of Government revenue	0.250
	39	7	Irregular expenditure for fuel consumption	2.165
	40	8	Non-recovery of penalty for late supply of medicine	0.301
	41	9	Doubtful consumption of medicine	0.826
	42	12	No response by the department for non-supply of medicine	2.648
	43	12A	No response by the department for non-supply of medicine	0.132
	44	13	Drawal of allowances without entitlement	0.354
	45	15	Payment of Health Risk Allowance without admissibility	0.270
	46	16	Local purchase of medicine on higher rates	0.208
	47	17	Payment of salary to unknown/irrelevant person	0.155
	48	18	Irregular expenditure on POL	1.503
	49	19	Non-fixation of pay after regularization	0.018
	50	20	Short-recovery of Income Tax	0.307
51	21	Non-deposit of hospital receipts	0.100	
52	22	Overpayment due to drawal of more than actual fuel and charging excess than agreed rate	0.009	
53	23	Blockage of public funds	4.800	
DO (Health-III)	54	1	Excess payment of allowances	0.319
	55	2	Non supply of medicine within stipulated time	0.185
	56	3	Non recovery of Conveyance Allowance during leave period	0.013
	57	4	Excess payment of Sales Tax	0.015
	58	5	Excess payment of Transfer Grant	0.005
	59	6	Non utilization of funds	7.310
	60	7	Excess utilization of funds	1.186
61	8	Expenditure without maintenance of record	0.072	
THQ Hospital, Jaranwala	62	2	Non supply of medicine within stipulated time	1.458
	63	3	Weak internal and financial controls	1.044
	64	4	Expenditures beyond the allocated budget and non-maintenance of pending liabilities register	11.210
	65	5&6	Irregular expenditures on POL	2.714
	66		Irregular expenditures on POL	2.503

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	67	7	Non-recovery of difference on purchase at risk and cost of contractor	0.438
	68	8	Supply of medicine at excessive rate resulting overpayment	0.137
	69	10	Excess payment to the supplier	0.100
	70	11	Non-deduction of Liquidated Damages on delayed supply	0.085
	71	12	Difference between Expenditure Statement and SAP FI Data	0.605
	72	13	Unjustified expenditures for DSL connections	0.034
	73	14	Unauthorized advance withdrawal of Government funds	0.457
	74	15	Less recovery from contractor of canteen and parking	0.021
	75	17	Payment of HSRA to specialist not doing hospital based practice after duty hours	0.290
	76	19	Withdrawal of allowances without admissibility	0.023
77	20	Unauthorized withdrawal of ration allowances	0.024	
RHC Satiana	78	2	Non/Less deposit of Purchee Fee, Lab Fee, Ambulance Charges, MLC and Dental Fee	0.035
	79	5	Expenditure without budget provision	1.074
	80	6	Excess expenditure over and above budget allocation	5.552
	81	7	Non recovery of Rent from unauthorized occupants	0.206
	82	8	Irregular drawl of salaries by shifting of headquarter	3.292
	83	9	Irregular drawal of allowances	0.126
	84	10	Excess payment of allowances after Regularization	0.057
	85	11	Recoverable on account of drawal of salary by WMO during EOL period	0.214
	86	12	Doubtful consumption of medicine in Labor Room	0.101
	87	15	Procurement of stores without planning	1.080
88	16	Acknowledgement receipts of payments not obtained	1.006	
89	17	Trees and un-serviceable store items not auctioned	0.065	
Dy. DO (Health), Faisalabad	90	2	Withdrawal of allowances without entitlement	0.191
	91	4	Non deduction of Conveyance Allowance	0.020
	92	5	Unknown whereabouts of purchase made	0.201
	93	6	Non deduction of GST	0.008
	94	7	Non preparation/reconciliation of expenditure statements	3.395
	95	8	Doubtful expenditure incurred on repair of vehicle	0.122
	96	9	Drawal of POL without running of official vehicle	0.022
	97	10	Doubtful drawal of TA/DA	0.031
	98	11	Non utilization of funds	0.064
RHC Mamunkanjan	99	1	Drawal of inadmissible allowances	0.671
	100	4	Excess drawal of funds by showing more than actual running of generator	0.107
	101	6	Unauthentic expenditure against fuel consumption	0.959
	102	8	Purchase of medicine on higher rates	0.117
	103	10	Non-recovery of notice period pay from adhoc appointee	0.061

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	104	11	Irregular expenditure on POL	1.140
	105	12	Non-recovery of penalty for late supply of medicine	0.139
	106	13	Loss due to misuse of chromic catgut	0.012
	107	14 a	Non-blacklisting of firms due to non-supply of medicine	0.881
	108	14 b	Non-forfeiture of performance security of defaulter suppliers	0.044
	109	16	Irregular drawal of pay and allowances without performing duty at RHC	2.044
District Officer (Environment)	110	2	Unauthorized use of vehicle and incurrence of expenditure	0.259
	111	3	Unjustified drawal of allowances during leave	0.033
	112	4	Overpayment of SSB and adhoc allowances	0.039
	113	5	Unauthorized drawal of pay & allowances during absence from duty	0.049
	114	6	Inefficient budgeting and non-surrender of savings	0.268
	115	7	Unauthorized expenditure from public funds	0.255
	116	8	Non-conduction of physical verification of Stores and Stock	-
	117	9	Payment of TA/DA without admissibility	0.015
	118	10	Incurrence of expenditure without evaluating performance	-
	119	11	Irregular withdrawal of Travelling Allowance without approval	0.023
	120	12	Non-finalization of legal case due to inefficient working	-
District Officer (Buildings)	121	13	Unauthorized drawal of pay & allowances during absence from duty	0.004
	122	1	Payment to contractor without revision of estimate	3.333
	123	6	Payment to contractor without revision of estimate	2.387
	124	7	Payment to contractor without revision of estimate	1.215
	125	8	Payment to contractor without revision of estimate	1.016
	126	10	Unjustified and unauthorized expenditure	1.999
	127	14	Delay in completion of work by the contractor	26.597
	128	16 b	Expenditure beyond the ambit without consent of Provincial Government	1.728
	129	17	Payment of price variation without admissibility	0.426
	130	18	Payment without approval of estimate	358.531
	131	19 a	Award of works without providing competition documents	18.702
	132	19 b	Undue favour to contractors by non-realization of tender fee	0.366
	133	20	Segregation of work without proper justification	2.594
	134	21	Execution of work against the ambit without approval	50.798
	135	22	Expenditure without providing copy of TS Estimate	1.702
	136	24	Non observance of rules of bidding as per available record	34.295
	137	26 a	Issuance of tender documents without receipt/ deposit of tender fee	0.240
	138	26 b	Short recovery of tender fee	0.290

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	139	28 b	Overpayment of SSB and Adhoc Allowances after regularization	0.046
	140	29	Irregular drawal of funds for procurement of ceiling fan	2.982
	141	30	Non-recovery of General Sales Tax	0.433
	142	31	Non preparation of demolition statement of Government buildings	3.395
	143	32	Irregular expenditure on M&R of Government buildings	13.369
	144	33	Non maintenance of works record	37.595
	145	34	Excess payment by allowing more than sanctioned rate of non-scheduled items	0.303
	146	35	Irregular provision of non-schedule items	14.788
	147	36	Irregular refund of lapsed deposits	0.231
	148	37	Award of work without fulfilling the basic requirement of security	2.039
	149	38	Non-placement of evaluation reports on the website for civil work	95.662
	150	39	Non providing TS Estimate for Civil Work	22.650
151	40	Non-production of auditable record	-	
District Officer (Roads)	152	3	Non approval of item before payment	5.449
	153	4	Irregular payment without availability of record	42.780
	154	5	Irregular payment without availability of record	8.981
	155	7	Recovery due to execution of work at higher rates	0.102
	156	8	Excess quantity without revision of estimates	1.785
	157	9	Excess drawal of funds without execution of work at site	1.372
	158	10	Advance payment to contractor before execution	3.409
	159	11	Advance payments to contractors	9.712
	160	12	Excess drawal of funds without execution of work at site	6.962
	161	13	Advance payment to contractor without work done at site	0.872
	162	14	Excess drawal of funds	9.005
	163	15	Excess drawal of funds	5.000
	164	16	Excess drawal of funds	1.621
	165	19	Recoverable amount on account of price variation	4.584
	166	20	Recoverable amount on account of price variation	0.460
	167	21	Infructuous expenditure	4.290
168	24	Extraordinary/uneconomical expenditure on street light poles	2.283	
169	25	Uneconomical expenditure on LED light poles	7.795	
170	27	Non approval of action plan for development schemes		
171	28	Non supply of bitumen	4.998	
District Officer (Roads)	172	3	Unauthorized expenditure due to payment excess over agreement cost	22.226
	173	5	Unauthorized expenditure due to excess thickness of asphalt	2.800

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
			work	
	174	6	Excess payment to contractor due to charging of excess rate of P/L of Tuff Tiles	0.052
	175	7	Excess drawal of funds against PCGIP schemes	19.063
	176	8	Non availability of agreements for civil works	-
	177	13	Excess expenditure on parking due to provision of excess sub-base course	0.414
	178	14	Delay in completion of civil work without justification	11.021
	179	15	Irregular payment of bituminous carpeting	0.731
	180	16	Irregular expenditure without availability of complete record	5.167
	181	17	Irregular expenditure on construction of original work	8.382
	182	18	Irregular expenditure on construction of original work	3.802
	183	19	Irregular issuance of work orders without proper evaluation	68.312
	184	20	Excess payment to contractor for items not provided in T.S. Estimate	0.613
	185	21	Non consideration of price fluctuation for escalation	3.919
	186	22	Irregular payment of bitumen tack coat	0.155
	187	23	Excess payment due to unknown whereabouts of item recorded in MB	0.040
EDO (F&P)	188	1	Non deposit of pension contribution by PHA & other departments	-
	189	2	Non recoupment of loan from Provincial Government	10.543
	190	3	Non contribution of Group Insurance Premium by employees	15.399
	191	4	Blockade of funds of PLA	-
	192	7	Preparation of Budget Estimates 2015-16	-
	193	8	Un-authorized utilization of savings in violation of guidelines	-
	194	11	Slow progress of development schemes of District Annual Development Programme	-
	195	12	Unknown whereabouts of material obtained from replacement of sodium lights with led lights	-
	196	16	Non-achievement of targets (27%)	8.125
	197	17	Non-reconciliation of receipts by EDO (F&P)	-
	198	1	Expenditure on repair/improvement of roads without mentioning detail of previous repairs	-
	199	2	Excess release of funds for PCGIP Project	-
	200	3	Allocation of funds without prior assessment	-
	201	4	Withdrawal of funds without meeting annual targets	-
	202	5	Non submission of documents	-
	203	6	Utilization of loan with regard to political considerations	-

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	204	7	Release of fund for unauthorized scheme	21.062
	205	8	Unauthorized expenditure on Peri-Urban road	9.543
	206	2	Expenditure excess than budget allocation	-
Dy. DEO (MEE), Faisalabad	207	3	Unauthorized Payment of salaries Due to payment after Compulsory Retirement	0.665
	208	4	Recoverable conveyance allowance illegally paid to the officers/officials provided with Government Conveyance	0.075
	209	5	Unauthorized payment of salaries due to payment after superannuation	0.198
	210	6	Loss to Government due to fraud	0.025
	211	7	Unauthorized payment of salaries during period of EOL	0.053
	212	9	Non regularization of services of contract employees on account of payment of SSB	7.661
	213	10	Excess drawal of allowances	0.252
	214	15	Loss to Government due to purchase of furniture on higher rates	0.087
	215	17	Unjustified drawal of science teaching allowance	0.015
	216	21	Non-provision of vouched account	0.478
	217	23	Excess drawal of salaries	1.149
THQ Hospital, Chak Jhumra	218	2	Unnecessary receipt/supply of medicine	3.073
	219	3	DTL failed medicine lying in store	0.367
	220	4	Irregular drawal of HSR allowance	0.540
	221	5	Non-supply of medicine	1.430
	222	6	Unauthorized payment of SSB after regularization and non-recovery of BF, GPF	0.312
	223	7	Supply of medicine without batch Number	1.739
	224	8	General Duty of employees, irregular expenditure on the salaries of staff posted	0.562
	225	9	Improper Issuance of medicine to EDO (Health)	0.475
	226	10	Unjustified shifting of medicine to other health facility	0.320
	227	11	Unauthorized drawal of Risk Allowance	0.446
	228	13	Overpayment of Health Sector Reforms Allowance	0.097
	229	15	Unauthorized expenditure	0.344
	230	17	Non-provision of warranty/inspection of equipment	0.319
	231	18	Unjustified issuance of infusion/injectable to outdoor dispensary	0.085
Dy. DEO (WEE), Faisalabad	232	5	Irregular incurrence of expenditure without approval of School Council	1.598
	233	7	Expenditure on maintenance and repair of school buildings without preparing rough cost estimates	0.635
	234	8	Loss to Government due to non accountal of material items	0.445
	235	9	Unauthorized grant of annual increment before completion	0.042

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
			of six month service	
	236	10	Unauthorized deposit of Government revenues into student fund instead of treasury	0.204
	237	11	Loss to Government due to non-recording of penalties in service books of employees	0.406
	238	12	Non maintenance of service books of employees and teachers	-
	239	13	Acknowledgment receipts of payments not obtained	0.354
	240	14	Non-reconciliation of receipts	0.300
	241	15	Non-recovery on account of Benevolent Fund and Group Insurance	0.034
	242	16	Unauthorized drawal of House Rent Allowance/Conveyance Allowance by the employees	0.038
DO (Health), Faisalabad	243	1	Unauthorized payment of SSB	0.393
	244	3	Doubtful Payment of Health Risk Allowance without Providing the Pay Slips	-
	245	5	Blockage of Public funds due to non-disposal of motorcycles	1.460
	246	6	Unjustified expenditure on release of new motorcycles	4.635
	247	7	Loss to Government due to theft of motorcycle	0.063
	248	9	Non Surrendering of Savings	9.518
	249	11	Non Recovery of House Rent Allowance and Conveyance Allowance	4.803
	250	13	Unauthorized/payment of salary to official after retirement	0.145
	251	14	Excess Drawal of Pay and allowances	0.124
	252	15	Non repair/dismantle of old BHUS Buildings	5.000
253	16	Wastage of public funds due to incomplete BHUs	3.000	
DCO	254	1	Non Surrendering of Savings	4.316
	255	5	Expenditure on salaries of staff provided at Circuit House	-
	256	6	Unauthorized transfer of rest house	4.000
	257	7	Proposed procurements for financial year not announced in appropriate manner	1.015
	258	8	Defective maintenance of store books	-
	259	9	Non recovery of cost of Misc. item received by Faisalabad Waste Management Company	0.583
	260	10	Non Availability of Electricity Bill	0.160
	261	11	Expenditure met from wrong code classification	0.635
	262	12	Unauthorized making of cash payment	0.483
	263	13	Payment of Honorarium/Cash award without providing the evaluation Report	-
	264	14	Non-deduction of Sales Tax	0.105
	265	15	Non-deduction of Income Tax	0.025

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	266	16	Irregular expenditure incurred on behalf of Provincial Government	0.331
Government General Hospital, Samanabad Faisalabad	267	1	Non-supply of medicine	2.634
	268	2	Non realization of income from canteen	0.254
	269	3	Payment of allowance without entitlement	1.027
	270	6	Non-functioning of medical equipment	5.898
	271	7	Infructuous expenditure on the salaries of Dhobi	1.015
	272	8	Unauthorized drawal of Health sector Reform Allowance by the staff other than Specialist/Doctor	0.072
	273	9	Unauthorized drawal of salaries after transfer	0.286
	274	10	Non recovery of Parking stand contract amount	0.164
	275	11	Award of contract without allowing proper response time	0.706
	276	12	Non-recovery of Liquidated Damages for late supply	0.064
	277	13	Non-sales of X-Ray Fixer water	0.001
	278	14	Undue shifting of machinery & equipment to other health facility	0.439
	279	15	Unauthorized payment of SSB	0.160
	280	16	Unauthorized drawal of Risk Allowance	0.079
281	17	Loss due to non-recovery of conveyance allowance	0.120	
282	19	Unauthorized Payment of ECG Share to Charge Nurse	0.001	
DO (Livestock), Faisalabad	283	1	Payment without Availability of DTL reports	1.277
	284	2	Purchase of medicine on higher rates	0.334
	285	3	Supply of medicine without batch Number	5.951
	286	4	Late supply of medicine & non-imposition of LD charges	2.435
	287	5	Shortfall in vaccination cases attended expenditure on salaries	7.175
	288	6	Non-Deduction of Income Tax At Source	0.101
	289	7	Non utilization of residential building due to dangerous condition	13.000
	290	8	Non-minimization of chances of pilferage/misappropriation of fuel	0.926
	291	9	Unauthorized drawal of Conveyance Allowance during Leave Period	0.027
Government General Hospital GM Abad Faisalabad	292	1	Irregular drawal of HSRA	0.822
	293	2	Non recovery of parking stand contract amount	0.538
	294	3	Wastage of resources due to non-functioning of machinery	-
	295	4	Undue shifting of machinery & equipment to other health facility	3.248
	296	7	Non-allotment of residencies and loss due to non-deduction of Conveyance Allowance/HRA	1.019
	297	8	Doubtful consumption of LP medicine	0.177
	298	9	Unjustified payment of WASA bills without correction of	1.520

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
			tariff	
	299	10	Non- supply of medicine non-forfeiture of security deposit and black listing of default suppliers	1.695
	300	11	Overpayment due to un-authorized drawal of Health Sector Reforms Allowance	0.027
	301	12	Unauthorized drawal HSR allowance	0.646
RHC Lundianwala	302	2	Recoverable from Government servants provided designated residences	0.436
	303	3	Irregular expenditure on the salaries of staff posted at General Hospital Samanabad	1.237
	304	4	Improper consumption/expense of medicine	0.348
	305	6	Loss of discount due to non-execution of contract with medical store	0.327
	306	8	Less deduction of Income Tax at source on supplies	0.095
	307	9	Unjustified repair of Air Conditioners in winter	0.044
	308	11	Unjustified expenditure without indent	0.246
	309	12	Unauthorized drawal of Risk Allowance	0.360
	310	13	Non-Functioning X-ray unit, depriving of public from benefits	1.800
	311	14	Unjustified repeatedly repair of 10 HP motor	0.075
	312	15	Unjustified Issuance of Infusion/Injectable to Outdoor Dispensary	0.244
	313	16	Non-Supply of Medicine, non-forfeiture of security	0.648
	314	17	Near Expiry medicine lying in store	0.011
	315	18	Non-minimization of chances of pilferage/misappropriation of fuel	0.173
		316	19	Irregular expenditures under head of POL for generator
Government Girls High School 192/RB Faisalabad	317	1	Non-utilization of schools building	5.454
	318	2	Unauthorized expenditures on development / civil work	0.290
	319	3	Irregular expenditure for white washing/repair of building	0.200
	320	4	Unauthorized purchase of Furniture	0.200
	321	5	Expenditure under the head Repair without proper requisition	0.084
	322	6	Unauthorized operation of FTF account for District Government grant	0.450
	323	7	Non-deposit of auction money into proper receipt head	0.018
	324	8	Unauthorized drawal of Science Teaching Allowance during summer vacation	0.013
	325	9	Non-provision of utility grant by District Government/ utilization from FTF	0.210
	326	10	Non-delivery of services with expenditure	0.205
Dy. DEO (MEE),	327	1	Excess Drawal of Adhoc Relief	0.318

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
Samundari	328	2	Non regularization of services of contract employees	7.641
	329	3	Irregular drawl of pay & allowances by employee	4.443
	330	5	Irregular Expenditures through SMC	4.079
	331	7	Overpayment due to non-implementation of penalty	0.062
	332	8	Unauthorized drawal of conveyance allowance by the officers	0.080
	333	11	Excess drawal of Personal Allowance	0.026
	334	12	Non recovery of fines due to penalties imposed on teachers	0.121
	335	14	Non Recovery of Loan Given To Schools	0.404
	336	15	Unauthorized deposit of auction money into Farogh-e-Taleem Fund	0.024
	337	16	Non distribution of SMC Grant	1.200
	338	17	Irregular auction of old material and less deposit of Income Tax	0.014
	339	18	Non-minimization of chances of pilferage/ misappropriation of fuel	0.603
EDO (Health), Faisalabad	340	19	Excess drawal of House Rent Allowance	0.059
	341	3	Un-Authorized Payment of SSB	0.393
	342	4	Recoverable Amount on Account of Late Delivery Charges	0.269
	343	5	Loss of income due to running of medical stores without registration	0.218
	344	7	Non-forfeiture of performance guarantee due to non-supply of medicine	2.217
	345	8	Unauthorized expenditure on purchase of dialysis machines	5.685
	346	9	Loss due to theft of ECG machine	0.175
	347	10	Non-deduction of Income Tax on supplies of imported items	0.046
	348	12	Non-deduction of Income Tax on honorarium	0.016
Secretary, DRTA	349	14	Non-registration and licensing of health care establishments and hospital	4.020
	350	4	Non production of record	
	351	5	Unauthentic data due to non-provision of reconciled expenditure statement	-
	352	6	Doubtful drawal of POL	0.520
	353	7	Drawal of funds without entry in cash book	-
	354	8	Doubtful drawal of POL/likely misappropriation	
	355	9	Wasteful/irregular expenditure on hiring of crane and lifter	0.900
	356	10	Irregular expenditure on purchase of barriers	0.400
	357	11	Unauthorized drawal of conveyance allowance	0.080
	358	12	Un-authorized drawal of SSB and non-deduction of GP Fund, Benevolent fund and Group Insurance	0.057
359	13	Doubtful drawal of funds for repair of vehicles	0.104	
360	14	Doubtful expenditure on payment of electricity bill	0.035	

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	361	15	Non-accountal/consumption of stationery items	0.017
EDO (Education), Faisalabad	362	1	Irregular expenditure by misclassification	-
	363	2	Non demolish of Government building	1.618
	364	4	Non-registration of private schools	-
	365	5	Non utilization of internal merit scholarship	-
	366	6	Unauthorized retention of closing balance	8.737
	367	7	Depriving students due to non-utilization of budget for purchase of science lab items	-
	368	8	Irregular expenditure on purchase of books	1.040
	369	9	Non forfeiture of security/blacklisting of firm due to late supply of medicine	0.925
	370	10	Loss to Government due to non-auction of condemned vehicles	0.400
	371	11	Undue Retention of cash balance in dormant bank account	0.410
	372	12	Irregular/doubtful expenditure on training	0.466
	373	13	Unjustified expenditure due to splitting	0.429
	374	14	Loss to Government due to non-registration of private school	0.177
	375	15	Non deposit of pension contribution and non-deduction of Group Insurance	0.117
	376	16	Unjustified transfer of computers to other schools due to weak financial management/planning	-
		377	17	Unknown whereabouts of fine imposed to absent teachers/non implementation of decisions
	378	19	Unjustified expenditure on entertainment	0.045
	379	20	Drawal of funds without immediate disbursement	0.055
	380	21	Non reconciliation of expenditure statement	0.103
Dy. DO (Health), Samundari	381	2	Unauthorized drawal of HSRA	0.340
	382	3	Loss to Government due to non-registration and licensing of health care establishment and hospital	0.250
	383	4	Unjustified/irregular expenditure on purchase of different items.	0.220
	384	7	Doubtful allocation and expenditure on account of SSB	0.051
	385	8	Non deduction of GST and Income Tax	0.010
	386	9	Weak financial control due to non-utilization of funds	0.378
	387	10	Deprived general public from quality medicine due to non-appointment of the Drug Inspector	-
	388	11	Weak financial control due to excess expenditure	-
	389	12	Non-reconciliation of Expenditure Statements	13.771
DO (OFWM), Faisalabad	390	3	Non-obtaining of vouched account	-
	391	4	Issuance of 2 nd installment without obtained detail of expenditure	-

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
	392	5	Incurrence of expenditure on development schemes of improvement of watercourses without approval	-
	393	6	Irregular expenditures under head of POL	1.199
	394	7	Expenditure on development schemes of improvement of watercourses without approval	-
	395	8	Unauthorized withdrawal of TA/DA from PIPIP Fund	0.356
	396	9	Unauthorized use of PIPIP Fund	0.626
	397	10	Non achievement of Target Due to Weak Management	-
	398	11	Unauthorized withdrawal of Conveyance Allowance	0.237
	399	12	Less deduction of Income Tax and Sales Tax	0.143
	400	13	Acceptance of bid of next highest bidder instead of re-auction resulting loss to Government	0.310
	401	14	Withdrawal of POL without recording in Log Book	0.003
Government MC Girls High School, Nazimabad	402	3	Non-Deposit of GST	0.063
	403	4	Non-deduction of Income Tax at source	0.023
	404	5	Expenditure on maintenance and repair of school building without preparing rough cost estimates	0.263
	405	6	Non-recovery on account of B. Fund GI	0.016
	406	7	Non-accountal of material items	0.033
	407	8	25 years qualifying service for pension not got verified from DAO	-
	408	9	Acknowledgment receipts of payments not obtained	0.092
	409	10	Physical verification of stores and stocks not conducted	-
THQ Hospital, Samundari	410	2	Unauthorized drawal of SSB after regularization of services of employees recovery	0.144
	411	3	Non deposit of indoor, outdoor purchee fee X-Ray charges, ECG fee and laboratory charges, MLC and ambulance charges	0.114
	412	5	Drawl of salaries by shifting of head quarters	1.070
	413	6	Undue stock of medicine at hospital due to non-consumption	5.064
	414	7	Supply of medicine by contracting firm at MSD store of EDO (Health) instead of health facility	-
	415	8	Improper accountal of plant and machinery items	-
	416	9	Supply of medicine at excessive rate resulting overpayment	0.140
	417	10	Non supply of medicine by the Firms	1.309
	418	12	Loss caused to Government due to unjustified drawal of HSRA	0.529
	419	13	Irregular expenditure on POL	1.161
420	14	Non recovery of Income Tax and auction money from the contractors	0.172	
Dy. DEO (MEE),	421	1	Irregular expenditure on civil work	6.115

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
Jaranwala	422	2	Expenditure through irregular/unauthorized School Management Council	-
	423	4	Misappropriation of Government fund	0.764
	424	6	Excess withdrawal of pay and allowance after regularization	0.147
	425	7	Unauthorized withdrawal of conveyance allowance	0.080
	426	8	Unauthorized withdrawal of Qualification Allowance and special allowance	0.172
	427	9	Doubtful expenditures under head of repair of transport	0.058
	428	11	Unauthorized/irregular withdrawal of pay & allowances by AEO after completion of admissible period	0.879
	429	12	Irregular expenditures under head of POL	0.481
	430	13	Irregular withdrawal of TA/DA without countersignature of controlling officer	0.052
	431	14	Expenditure incurred without providing reconciliation record	-
Government Girls High School 61/RB	432	1	Irregular expenditure on purchase of furniture	0.394
	433	3	Purchase of computers and allied items without Fulfilling Record	1.029
	434	4	Loss to Government due to Non auction of old building material and iron almira	0.053
	435	5	Non-preparation/reconciliation of expenditure statements	-
	436	6	Doubtful expenditure on repair of machinery and equipment	0.062
	437	7	Doubtful payment of GST by supplier/non deposit/verification of GST invoices	0.019
	438	8	Unknown whereabouts of Farogh-e-Taleem Fund	0.100
Dy. DO (Agriculture), Samundari	439	1	Withdrawal of TA/DA from irrelevant DDO Code	1.083
	440	2	Unauthorized withdrawal of Conveyance Allowance	0.420
	441	3	Unauthorized withdrawal of S.S.B. after regularization	0.021
	442	4	Non-deduction of conveyance allowance	0.010
	443	5	Non-observance of 15% economic cut	0.474
	444	6	Abnormal flow of expenditure during the month of June	0.888
	445	7	Unjustified use of motor vehicle during holidays	0.085
RHC Dijkot	446	2	Irregular expenditure on fuel consumption	1.434
	447	5-A	Non-supply of medicine	0.516
	448	5-B	Non-supply of medicine	-
	449	6	Unauthorized drawal of pay & allowances during absent period	0.236
	450	7	Un-authorized drawal of pay & allowances	0.387
	451	8	Loss to Government due to non-allotment of Government Residences	0.095
	452	9	Unauthorized withdrawal of Health Risk Allowance	0.250
453	10	Loss to Government due to Unauthorized drawal of House	0.100	

Name of Formation	Sr. No.	Para No.	Title of Para	Amount of Audit Observation
			rent Allowance and Conveyance Allowance	
	454	12	Un-justified expenditure on repair of vehicle	0.086
	455	13	Non-recovery of Penalty for Late Supply of Medicine	0.020
	456	14	Irregular Pay and allowances without verification of degrees	0.181
Dy. DEO (EE-W) Faisalabad Dy. DEO (EE-M) Faisalabad Dy. DEO (EE-M) Samundari	457	3, 12, 9, 10	Unauthorized Payment of Allowances	-
Dy. DEO (EE-M) Samundari	458	4	Irregular Development Expenditure	1.994
EDO (F&P) & DO (Buildings) PCGIP	459	21, 2	Unauthorized expenditure beyond ambit and Approval of the Concerned Department	-
SMO RHC Dijkot MS THQ Hospital Tandlianwala SMO RHC 229 RB SMO RHC Mamunkanjan	460	4,1,3,7	Irregular expenditure on local purchase/day to day purchase of medicine	8.651

Annex-B

Summary of Appropriation Accounts by Grants for the Financial Year 2015-16

(Amount in Rupees)

Grant No.	Name of Grant	Original Grant	Supplementary Grant	Final Grant	Actual Expenditure	(+/-) Excess (-) Saving	
3	Provincial Excise.	30,385,218	10,920,910	41,306,128	38,536,886	(-)	2,769,242
5	Forests.	38,742,265	-	38,742,265	32,198,316	(-)	6,543,949
6	Registration.	13,194,986	-	13,194,986	-	(-)	13,194,986
7	Charges on A/c of M. V. Act.	24,928,215	5,950,083	30,878,298	27,658,281	(-)	3,220,017
8	Other Taxes & Duties.	48,166,260	-	48,166,260	43,671,085	(-)	4,495,175
10	General Administration.	136,566,402	244,544,209	381,110,611	354,286,334	(-)	26,824,277
15	Education.	12,367,562,780	147,549,271	12,515,112,051	11,256,055,505	(-)	1,259,056,546
16	Health Services.	2,465,134,732	-	2,465,134,732	2,171,040,588	(-)	294,094,144
17	Public Health.	13,848,627	-	13,848,627	11,524,590	(-)	2,324,037
18	Agriculture.	214,562,778	-	214,562,778	199,036,437	(-)	15,526,341
19	Fisheries.	3,111,232	-	3,111,232	2,085,948	(-)	1,025,284
20	Veterinary.	308,325,833	-	308,325,833	263,346,662	(-)	44,979,171
21	Co-operative.	52,353,503	-	52,353,503	45,455,101	(-)	6,898,402
22	Industries.	8,340,750	-	8,340,750	7,384,848	(-)	955,902
23	Miscellaneous Departments.	32,856,298	-	32,856,298	23,645,163	(-)	9,211,135
24	Civil Works.	163,357,413	63,169,234	226,526,647	148,958,469	(-)	77,568,178
25	Communications.	984,040,984	709,910,835	1,693,951,819	1,400,527,024	(-)	293,424,795
31	Miscellaneous.	1,442,294,934	156,197,724	1,598,492,658	1,509,854,412	(-)	88,638,246
32	Civil Defense.	47,000,946	4,624,457	51,625,403	51,379,634	(-)	245,769
Total Non-Development :		18,394,774,156	1,342,866,723	19,737,640,879	17,586,645,283	(-)	2,150,995,596
36	Development.	790,083,531	2,108,958,398	2,899,041,929	2,181,972,887	(-)	717,069,042
41	Highways, Roads & Bridges.	1,130,425,000	368,057,000	1,498,482,000	1,090,289,914	(-)	408,192,086
42	Government Buildings.	436,231,722	1,466,526,445	1,902,758,167	1,580,709,265	(-)	322,048,902
Total Development :		2,356,740,253	3,943,541,843	6,300,282,096	4,852,972,066	(-)	1,447,310,030
Grand Total :		20,751,514,409	5,286,408,566	26,037,922,975	22,439,617,349	(-)	3,598,305,626

Annex-C**[Para: 1.2.3.4]****Irregular payment of bituminous items**

(Amount in Rupees)

Sr. No.	Name of Work	Name of Contractor	Amount
1	Repair/rehabilitation of road from Buchiana Mandi to Buchiana Rest House along Rajbah (Sugar Cess)	Imran Javed & Brothers	2,861,642
2	Repair/improvement of road from Chenab Chowk to Sadhar By Pass Road left side	Rana Enterprises	9,926,867
3	Widening/improvement of road from Okara Road to Chak No.471/GB	Afzal Construction	6,649,120
4	Repair/improvement of road from Khanuana Bungallow to Chak No.79/GB (East)	Muhammad Azam Shahzad	9,904,486
5	Construction of road from Chak No.467/GB Sharif Abad to Mohallah Islamabad Samundari	Al-Shammas Kallu	2,124,000
6	Repair of road from Rajana Chowk to Chak No.200/GB Samundari	Abdul Waheed Bajwa	3,567,161
7	Rehabilitation of road from By pass Chak No.243/RB Jhoke Kharlan to Dijkot Khanuana Road	Sabeel Afzal	11,906,489
8	Repair of road from Lakkar Chowk to Chak No.403/GB	Umar Draz Shan	5,463,540
9	Repair/widening/improvement of road from Lahore Morr to Water Works Chowk Jaranwala (upto Sheruana Pull) L 1.66 KM	Sabeel Afzal Construction Company	11,461,462
10	Repair/improvement of Chak Jhumra Sangla Hill Road from Pull Rajbah to Chak 146/RB	Farooq Ahmad Chatha	5,468,053
11	Repair of road from Adda Chak No.478/GB to Chak No.481/GB Samundari	Mian Mushtaq Ahmed	5,135,625
12	Repair/improvement of road from Chak No.214/GB to Gojra Khiderwala Road	Ch. Nisar Brothers	2,210,000
13	Construction of road from Chak No.469/GB Samundari	Prime Engineering Services	4,813,700
Total			81,492,145

Annex-D

[Para 1.2.3.5]

Irregular payment of non-schedule items

(Rupees in Million)

Name of Work	Laying of synthetic athletics track at Shahbaz Sharif Park Fardous Colony, Faisalabad			
Description of Item	Quantity	Unit	Rate	Amount
Providing synthetic athletic track approved by IAAF	5,000 sqm	sqm	13,425	67.125
Providing and fixing of mild steel granting on drain (drain cover)	2,406 sft	sft	425	1.022
Providing and laying of precast kerb stone	1,500 rft	rft	350	0.525
Painting of kerb stone	2,500 sft	sft	100	0.250
Total				68.922
Name of Work	Construction of bachelor hostel double storey (20 bedded rooms) at Circuit House, Faisalabad			
Description of Item	Quantity	Unit	Rate	Amount
Porcelain tile flooring 24"x24"	5,315	sft	226	1.201
Porcelain tile flooring 12"x18"	2,180	sft	182	0.397
Fair face gutka tile	9,405	sft	120	1.129
Wall paneling of board wooden frame	58	rft	160	0.009
Aluminum window	484	sft	500	0.242
Grill for aluminum window	484	sft	240	0.116
Wooden dressing with drawer	166	sft	500	0.083
Khaprail tile Rs 34	243	sft	140	0.034
Total				3.211
Name of Work	Construction of squash court international standard at Al-Fateh Ground, Faisalabad			
Description of Item	Quantity	Unit	Rate	Amount
Providing fixing fair face gutka tile	7,718	sft	109.26	0.843
Providing fixing stainless steel tabular pipe for terrace, stair railing etc.	96	rft	1,757.68	0.169
Providing fixing pre-engineer roofing system consisting upon steel rafter	5,332	sft	584.31	3.115
Ceramics tile flooring 12"x12"	138	sft	164	0.023
Ceramics tile skirting 10"x13"	675	Sft	153	0.103
Total				4.253

Name of Work	Repair/improvement of road from Chenab Chowk to Sadhar Bypass Road (Left Side)			
Description of Item	Quantity	Unit	Rate	Amount
Providing cold milling with 2.75" thick	147,600	sft	10.61	1.566
Name of Work	Repair/improvement of road from Chenab Chowk to Sadhar Bypass Road (Right Side)			
Description of Item	Quantity	Unit	Rate	Amount
Providing cold milling with 2.75" thick	57,600	sft	15	0.864
Grand Total				78.816

Annex-E**[Para: 1.2.3.9]****Excess payment of contractor's profit and overhead charges**

(Amount in Rupees)

Sr. No.	Name of Work	Name of Contactor	Quantity	Contractors' Profit
1	P/L LED lights and tuff tiles at Jaranwala Road upto Sargodha University (Tezab Mill to Dhudhi Wala)	Al-Cone Associates	212	3,095,200
2	P/L of LED lights and tuff tiles at Daewoo Road (Phase-II) from Riaz ul Jannah to Industrial Estate (L 3.80 KM)	Muhammad Akram	222	3,241,200
3	P/I of LED lights at 8 bazars Faisalabad	Prime Engineering	96	1,401,600
4	P/F LED lights at Sarwala Rajbah Road (Abdullah Pur to Chenab Chowk)	Mashal Construction Co.	225	3,285,000
5	P/F LED lights instead of sodium lights at Jail Road from Jinnah Colony to Akbarabad Chowk	Pak German Engineers	155	2,263,000
6	P/F LED lights at Satiana Road Gate Chowk to Fish Farm	Asad Builders	190	2,774,000
7	P/L of LED lights and tuff tiles at Jhang Road Faisalabad	Al-Kabir Construction Co	260	3,796,000
8	P/L of LED lights and tuff tiles at Samanabad College Road Faisalabad	International Construction Engineers	110	1,606,000
9	Widening/ improvement of Fish Farm Chowk Faisalabad	Khalid & Brothers Construction Company	12	175,200
10	P/F LED lights and tuff tiles at Dijkot Road	Sajid Ali	136	1,985,600
11	P/F street lights at Chowk Chak Jhumra	Royal Construction Company	32	467,200

Sr. No.	Name of Work	Name of Contactor	Quantity	Contractors' Profit
12	P/L of LED lights and tuff tile palavers at Madni Masjid Road Faisalabad	Amjad & Co.	183	2,671,800
13	P/F LED lights at road from Station chowk to Abdullah Pur Chowk	Conex Engineers	112	1,635,200
14	Installation of new LED lights and tuff tile pavers at Faisal Rasheed Road link with Jaranwala Road	Ali Hamza Enterprises	18	262,800
15	P/L of LED lights and tuff tiles at Daewoo Road (Phase-I) from Akbar Abad chowk to Riaz ul Jannah (L 3.50 KM)	Pak German Engineers	176	2,569,600
16	P/F LED lights at Eid Gah Road (Kotwali Chowk to Eidgah Chowk)	Javed Iqbal & Co.	32	467,200
Total			2,171	31,696,600

(Rupees in Million)

Sr. No.	Voucher No.	Voucher Date	Name of Scheme	No. of LED Lights	Contractors' Profit Amount	
					Per LED	Total
1	105	22.06.2016	P/F LED lights instead of sodium lights at Railway Road from Station Chowk to Gumti Chowk	56	13,751	0.770
2	143	24.06.2016	P/F LED lights instead of sodium lights at Katchery Road from University Chowk to GTS Chowk	82	11,451	0.939
3	28	09.05.2016	P/F LED lights at Gulberg Road from Police Station to National Hospital	40	11,451	0.458
Total				178	-	2.167
Grand Total						33.864

Annex-F

[Para: 1.2.3.13]

Excess payment to contractors due to execution items/quantities excess than estimates

(Rupees in Million)

Laying of synthetic athletics track at Shahbaz Sharif Park Fardous Colony, Faisalabad						
Name of Work	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
Uprooting of sarkanda growth and disposal within 100ft	-	54,400	%sft	54,400	59.55	0.032
Dressing of earthwork done by machinery or otherwise undressed etc.	-	54,400	%sft	54,400	116.75	0.063
Pacca brick work ratio 1:6	-	7,805	%cft	7,805	16,388.05	1.279
Borrowpit excavation undressed soil lead up to 6 mile	50,287	183,850	%cft	133,563	8,989.85	1.201
P/L of sub-base course of crushed stone aggregate from kirana quarry	25,664	27,200	%cft	1,536	6,500	0.100
Total						2.675
Construction of parking plaza cum shopping mall at old Mayor House, Faisalabad						
Name of Work	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
Clearance of site including grabbing, dressing, leveling of ground and disposal of rubbish material	-	1	Job	1	96,040	0.096
Establishment of facilitation and service center at Faisalabad						
Name of Work	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
Providing and fixing services counter	736	1,333	sft	597	4,000	2.388
Providing and fixing gutka tile	15,815	18,841	sft	3,026	140	0.424
Pacca brick work in	23,516	28,941	%cft	5,425	17,415	0.945

F&P ratio 1:6						
Fabrication of mild steel	59,910	68,283	%kg	8,373	11,296.85	0.946
Aluminum window	1,454	1,655	Sft	201	705	0.142
RCC in roof slab lintel in ground floor	7,101	8,079	%cft	978	312.45	0.305
Total						5.150
Name of Work	Construction of bachelor hostel double storey (20 bedded rooms) at Circuit House, Faisalabad					
Description of Item	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
RCC 1:2:4 in 1 st floor	-	2,062	Cft	2,062	307.55	634,168
RCC 1:2:4 in 2 nd floor	-	91	Cft	91	322.20	29,320
Fabrication of steel D formed bars	-	185	Kg.	185	11,462.5	221,226
Pacca brick work in 1 st floor 1:6	-	5,262	Cft	5,262	17,315.55	911,144
Pacca brick work in 1 st floor 1:4	-	446	Cft	446	18,142.35	80,915
Porcelain tile flooring 24"x24"	-	5,315	Sft	5,315	226	1,201,190
Porcelain tile flooring 12"x18"	-	2,180	Sft	2,180	182	396,760
Fair face gutka tile	-	9,405	Sft	9,405	120	1,128,600
Wall paneling of board wooden frame	-	58	Rft	58	160	9,280
Aluminum window	-	484	Sft	484	500	242,000
Grill for aluminum window	-	484	Sft	484	240	116,160
Wooden dressing with drawer	-	166	Sft	166	500	83,000
Khaprail tile Rs 34	-	243	Sft	243	140	34,020
Total						5,087,783
Name of Work	Provision of sports facilities (playground/park) on Shamlat Deh/Nazool Chak No.469/GB Samundari					
Description of Item	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
Borrowpit excavation undressed lead upto 1 mile	-	507,861	Cft	507,861	6,233.25	3.166
Name of Work	Construction of squash court international standard at Al-Fateh Ground, Faisalabad					
Description of Item	Quantity as per Estimate	Quantity Executed and paid	Unit	Excess Quantity Paid	Rate as per Work order	Recovery
Pacca brick work ratio 1:6 F&P	2,135	4,185	%cft	2,050	16388.05	0.336
Pacca brick work ratio 1:6 in G.F	3,356	5,419	%cft	2,063	17415	0.359
RCC in roof slab column and lintel 1:1-1/2:4	957	1,284	cft	327	339.4	0.111

RCC in roof slab column and lintel 1:2:4	1,887	3,916	cft	2,029	312.45	0.634
RCC in raft strip foundation 1:2:4	1,230	1,281	cft	51	229.60	0.012
Fabrication of mild steel reinforced i/c cutting etc.	13,931	30,420	%kg	16,489	11296.85	1.863
Single layer of tile on roof	3,453	4007	%cft	554	6583.55	0.036
P/L fair face gutka tile	3,821	5,262	sft	1,441	135	0.195
Total						3.546
Grand Total						19.721

Annex-G

[Para: 1.2.3.18]

Excess payment to contractor against imbalance rates

(Amount in Rupees)

Construction of parking plaza cum shopping mall at old Mayor House, Faisalabad								
Sr. No.	Name of item	Rate quoted by contractor	Rate as per estimate	Rate Excess over estimate	Quantity executed	Amount as per T.S estimate rates	Amount paid	Excess Payment
1	Fabrication of MS bar item 6/8 b	13230	12559.95	670.05	52,817.75	6,633,883	6,987,788	353,905
2	Fabrication of MS bar item 6/9 c	12838	11686.6	1151.4	4,401.00	514,327	565,000	50,673
3	Plain cement concrete 1:4:8 6/5 i	16660	15564.5	1095.5	241.75	37,627	40,276	2,648
4	P/C in situ bored reinforced concrete type B 6/7 iv	2822.4	1796.65	1025.75	5,163.00	9,276,104	14,572,051	5,295,947
5	Reinforced cement concrete in roof slab, beams, extra. columns lintels, 6/6-ai 2	367.5	339.4	28.1	2,630.00	892,622	966,525	73,903
Total								5,777,076

Providing and fixing of LED lights (instead of sodium lights) at Katchery Road, University Chowk to GTS Chowk									
Sr. No.	Name of item	Rate quoted by contractor	Rate as per estimate	Rate Excess over estimate	Quantity as per estimate	Quantity executed	Amount as per T.S estimate rates	Amount paid	Excess Payment
1	Supply and erection of copper conductor cables for service connection in pre-laid pipe G.I. wire/ trenches etc. PVC insulated,	866	66	800	750	6832	450,912	5,916,512	5,465,600

Providing and fixing of LED lights (instead of sodium lights) at Katchery Road, University Chowk to GTS Chowk									
Sr. No.	Name of item	Rate quoted by contractor	Rate as per estimate	Rate Excess over estimate	Quantity as per estimate	Quantity executed	Amount as per T.S estimate rates	Amount paid	Excess Payment
	PVC sheathed 2-core 660/1100 volt non-armored cable 7/0.044								
Total									5,465,600
Grand Total									11,242,676

Annex-H

[Para: 1.2.3.28]

Non/less-recovery of cost of old material

(Amount in Rupees)										
Sr. No.	Name of Scheme	Name of Contractor	Quantity of Bricks Dismantled (Cft)	Recoverable Item	Quantity of Bats in Cft (40% of Dismantled Quantity)	Quantity of Bricks in Cft (60% of Dismantled Quantity)	No. of Bricks	Amount (Bricks @ Rs3,500 per 1000 & Bats @ Rs 2200 per 100 Cft)	Amount Recovered	Recoverable Amount
1	P/L of LED lights and tuff tiles at Jhang Road Faisalabad		40,829	Bricks		24,497	330,710	1,516,787	400,000	1,116,787
				Bats	16,332.00	-				
2	Widening/improvement of road from Samundari Okara Road to Chak No. 471/GB	Afzal Construction	7,000	Bricks		4,200	56,700	260,050		260,050
				Bats	2,800.00	-				
3	Construction of road from Chak No. 467/GB Sharifabad to Mohallah Islamabad, Samundari	Al-Shammas Kallu	16,647	Bricks		9,988	134,838	618,431		618,431
				Bats	6,659.00	-				
4	Construction of Slip Roads at Exchange Wala Chowk, MC School Chowk, Madni Chowk Samanabad and Extension of Allah Hoo Bridge and Korian Wala Bridge, Samundari Road, Faisalabad.	H/M Hussain Builders	33,573	Bricks		20,144	271,944	1,247,242	43,520	1,203,722
				Bats	13,429.00	-				
5	P/L of tuff paver at State Bank Road, Faisalabad	Eastern Construction Co.	8,049	Bricks		4,829	65,192	299,010	100,000	199,010
				Bats	3,220.00	-				

6	Repair/improvement of road from Chak No. 214/GB to Gojra Khiderwala Road	Ch. Nisar Brothers	7,778	Bricks		4,667	63,005	288,958	182,778	106,180
				Bats	3,111.00	-				
7	Construction of road from Chak No.469/GB Samundari	Prime Engineering Services	1,168	Bricks		701	9,464	43,396	-	43,396
				Bats	467.00	-				
8	Rehabilitation of road from Faisalabad Bye Pass Road via Chak No. 244/RB Waseeran	Sabeel Afzal Construction Company	8,241	Bricks		4,945	66,758	306,163	-	306,163
				Bats	3,296.00	-				
9	Repair of road from Adda Chak No.478/GB to Chak No.481/GB Samundari	Mian Mushtaq Ahmed	7,631	Bricks		4,578	61,803	283,455	75,000	208,455
				Bats	3,052.00	-				
10	Widening/improvement of Canal Road Tandlinwala	Munawar & Brothers	4,223	Bricks		2,534	34,209	156,890	67,720	89,170
				Bats	1,689.00	-				
11	Construction of road at Cattle Market, Samundari Road Faisalabad	Al-Riaz Engineers	1,340	Bricks		804	10,854	49,781		49,781
				Bats	536.00	-				
Total								5,070,163	869,018	4,201,145

Annex-I**[Para: 1.2.3.30]****Loss to Government due to non-recovery of License/Permits Fee**

(Amount in Rupees)

Sr. No.	Circle	Annual Demand	Amount Recovered	Amount Recoverable
1	Thikriwala	2.089	2.060	0.029
2	Ghulam Muhammad Abad	1.782	1.299	0.483
3	Sargodha Road	1.575	1.191	0.384
4	Nishatabad	1.077	1.041	0.036
5	Jhang Road	1.750	1.435	0.315
6	Dijkot	0.458	0.443	0.015
7	Sheikhupura Road	2.044	1.800	0.244
8	Chak Jhumra	0.518	0.450	0.068
9	Samundari Road	1.850	1.630	0.218
10	Sadar	0.950	0.755	0.195
11	Jaranwala-1	5.234	4.654	0.582
12	Jaranwala-2	1.675	1.434	0.241
13	Samundari	1.000	0.680	0.320
14	Tandlianwala	1.014	0.726	0.288
Total		23.016	19.598	3.418

Annex-J

[Para 1.2.3.42]

Excess payment due to non-reduction in rate of local sand

(Amount in Rupees)

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
1	Reconstruction of class rooms GPS 205 RB	8334/20.11.15	Akram Ali	P/L RCC in roof slab lintel column type C 1:2:4	769	306.95	5.5	4,230
				P/L RCC in slab of raft strip foundation type C 1:2:4	12	224.10	5.5	66
2	Reconstruction of class rooms GMCHS Choor Majra	9133/15.12.15	HM Hussain Builders	P/L RCC in roof slab lintel column type C 1:2:4	5,506	312.45	5.5	30,283
				P/L RCC in slab of raft strip foundation type C 1:2:4	114	229.60	5.5	627
3	Construction of class rooms GGHS 203 RB	8042/09.11.15	Amanullah Traders	P/L RCC in roof slab lintel column type C 1:2:4	928	312.45	5.5	5,104
				P/L RCC in slab of raft strip foundation type C 1:2:4	11	229.60	5.5	61
4	Reconstruction of class rooms GPS 235 RB	909/23.09.15	Ittehad builders	P/L RCC in roof slab lintel column type C 1:2:4	1,474	306.90	5.5	8,107
				P/L RCC in roof slab lintel column type C 1:2:4 1st floor	23	224.00	5.5	127
5	Construction of building GPS 67 GB	8100/13.11.15	Mirza Siraj Din	P/L RCC in slab of raft strip foundation type C 1:2:4	1,749	306.95	5.5	9,620
				P/L RCC in slab of raft strip foundation type C 1:2:4 1st floor	34	224.10	5.5	187
6	Reconstruction of class rooms GGPS 625 GB	8009/09.11.15	M.A. Rehman Builders	P/L RCC in roof slab lintel column type C 1:2:4	781	306.95	5.5	4,296
				P/L RCC in slab of raft strip foundation type C 1:2:4	96	224.10	5.5	528
7	Reconstruction of class rooms GGES 33 JB	7992/06.11.15	Rana Zaid & Co	P/L RCC in roof slab lintel column type C 1:2:4	1,598	312.45	5.5	8,789

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
				P/L RCC in slab of raft strip foundation type C 1:2:4	84	229.60	5.5	462
8	Reconstruction of building GGPS 269 RB	7409/13.10.15	Bilal Shahid	P/L RCC in roof slab lintel column type C 1:2:4	1,108	306.45	5.5	6,094
				P/L RCC in slab of raft strip foundation type C 1:2:4	956	229.60	5.5	5,258
9	Upgradation of GHS 485 GB	4642/13.06.15	M. Saeed Siddiq	P/L RCC in roof slab lintel column type C 1:2:4	2,701	312.45	5.5	14,856
				P/L RCC in slab of raft strip foundation type C 1:2:4	32	229.60	5.5	176
10	Repair of GGHS 136 GB	8257/18.11.15	S.M Govt. Contractor	P/L RCC in roof slab lintel column type C 1:2:4	1,567	312.45	5.5	8,619
				P/L RCC in slab of raft strip foundation type C 1:2:4	20	229.60	5.5	110
11	Construction of cricket ground Tandlianwala	9258/16.12.15	M/s Shafaqat Associates	P/L RCC in roof slab lintel column type C 1:2:4	2,154	312.45	5.5	11,847
12	Repair of GGHS 437 GB	8469/24.11.15	Farooq Azam	P/L RCC in roof slab lintel column type C 1:2:4	1,646	312.45	5.5	9,053
				P/L RCC in slab of raft strip foundation type C 1:2:4	34	229.60	5.5	187
13	Upgradation of GGHS 36 JB	4373/08.06.15	M. Akram & Bros.	P/L RCC in roof slab lintel column type C 1:2:4	5,271	292.90	5.5	28,991
				P/L RCC in slab of raft strip foundation type C 1:2:4	135	219.90	5.5	743
14	Reconstruction of class rooms GGHS cotton mill	7383/13.10.15	M/s Khalid Bari	P/L RCC in roof slab lintel column type C 1:2:4	2,841	312.45	5.5	15,626
				P/L RCC in slab of raft strip foundation type C 1:2:4	133	229.60	5.5	732
15	Reconstruction of class rooms GPS 245 RB	8703/28.11.15	Rana Saboor & Bros.	P/L RCC in roof slab lintel column type C 1:2:4	751	312.45	5.5	4,131
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
16	Construction of	384/	Nazir	P/L RCC in roof	37	312.45	5.5	

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
	B/wall of Graveyard 467 GB	19.01.16	Ahmed Gujar	slab lintel column type C 1:2:4				204
				P/L RCC in slab of raft strip foundation type C 1:2:4	22	229.60	5.5	121
17	Repair of GGHS 134 GB	7817/30.10.15	Harrow Construction services	P/L RCC in roof slab lintel column type C 1:2:4	1,367	312.45	5.5	7,519
				P/L RCC in slab of raft strip foundation type C 1:2:4	20	229.60	5.5	110
18	Renovation of GGES 219 RB	7000/01.10.15	Mian M Faisal Majeed	P/L RCC in roof slab lintel column type C 1:2:4	1,427	312.90	5.5	7,849
				P/L RCC in slab of raft strip foundation type C 1:2:4	27	229.60	5.5	149
19	Upgradation of GGES 62 JB	5729/01.08.15	Tariq Mehmood	P/L RCC in roof slab lintel column type C 1:2:4	3,448	292.90	5.5	18,964
				P/L RCC in slab of raft strip foundation type C 1:2:4	112	219.90	5.5	616
20	Establishment of Dispensary of baseline Razaabad	6572/09.09.15	Ashiq Ali	P/L RCC in roof slab lintel column type C 1:2:4	512	312.45	5.5	2,816
				P/L RCC in slab of raft strip foundation type C 1:2:4	29	229.60	5.5	160
21	Construction at GPS 275 JB	3237/23.04.16	Talha Khalid	P/L RCC in roof slab lintel column type C 1:2:4	740	312.45	5.5	4,070
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
22	Reconstruction at GGES 223 GB	8697/28.11.15	M. Younas	P/L RCC in roof slab lintel column type C 1:2:4	755	312.45	5.5	4,153
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
23	Construction at MCHS Samanabad	6435/19.11.13	Rana Jaffar Hussain	P/L RCC in roof slab lintel column type C 1:2:4 (FF)	2,168	319.40	5.5	11,924
				P/L RCC in slab of raft strip foundation type C 1:2:4 (FF)	57	231.35	5.5	314
				P/L RCC in roof slab lintel column	2,840	288.75	5.5	15,620

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
				type C 1:2:4				
				P/L RCC in slab of raft strip foundation type C 1:2:4	5,427	216.70	5.5	29,849
24	Reconstruction of class room GPS 73 JB	7280/08.10.15	Mian Naveed Altaf	P/L RCC in roof slab lintel column type C 1:2:4	1,874	312.45	5.5	10,307
				P/L RCC in slab of raft strip foundation type C 1:2:4	34	229.60	5.5	187
25	Construction of rooms at GGHS 240 GB	8662/28.11.15	M. Sibghatullah	P/L RCC in roof slab lintel column type C 1:2:4	931	294.95	5.5	5,121
				P/L RCC in slab of raft strip foundation type C 1:2:4	13	210.70	5.5	72
26	Upgradation of GGES 423 GB	4431/10.06.14	Rafaqat Ali	P/L RCC in roof slab lintel column type C 1:2:4	3,076	312.45	5.5	16,918
				P/L RCC in slab of raft strip foundation type C 1:2:4	38	229.60	5.5	209
27	Construction of toilet block in GPS 461 GB	4135/26.05.16	Mirza Abdul Majeed	P/L RCC in roof slab lintel column type C 1:2:4	239	306.93	5.5	1,315
				P/L RCC in slab of raft strip foundation type C 1:2:4	34	222.70	5.5	187
28	Repair of building 553 GB	6889/22.09.15	Shah Muhammad	P/L RCC in roof slab lintel column type C 1:2:4	1,452	312.45	5.5	7,986
				P/L RCC in slab of raft strip foundation type C 1:2:4	26	229.60	5.5	143
29	Establishment of GBSS 469 GB	9409/21.12.15	Imtiaz Hussain	P/L RCC in roof slab lintel column type C 1:2:4	3,885	312.45	5.5	21,368
				P/L RCC in slab of raft strip foundation type C 1:2:4	66	229.60	5.5	363
30	Repair of GBHS 429 GB	9021/10.12.15	Rana Abdul Rehman	P/L RCC in roof slab lintel column type C 1:2:4	187	312.45	5.5	1,029
				P/L RCC in slab of raft strip foundation type C 1:2:4	20	229.60	5.5	110
31	Construction of class rooms GES 203 RB	334/08.05.15	Liaqat Ali Chatha	P/L RCC in roof slab lintel column type C 1:2:4	439	292.90	5.5	2,415

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
				P/L RCC in roof slab lintel column type C 1:2:4 (FF)	442	309.50	5.5	2,431
				P/L RCC in slab of raft strip foundation type C 1:2:4	93	219.90	5.5	512
32	Reconstruction of class rooms MCBHS Partab Nagar	8978/09.12.15	Kashif Bros.	P/L RCC in roof slab lintel column type C 1:2:4	1,700	312.45	5.5	9,350
				P/L RCC in slab of raft strip foundation type C 1:2:4	50	229.60	5.5	275
33	Upgradation of GCMGES 215 RB	8146/07.12.15	Sabri Traders	P/L RCC in roof slab lintel column type C 1:2:4	350	312.45	5.5	1,925
				P/L RCC in slab of raft strip foundation type C 1:2:4	48	229.60	5.5	264
34	Reconstruction of class rooms GGHS 530 GB	7405/13.10.15	Qudratullah Construction	P/L RCC in roof slab lintel column type C 1:2:4	929	312.45	5.5	5,110
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
35	Upgradation of GGPS 86 GB	873/30.11.15	M. Saeed Siddiq	P/L RCC in roof slab lintel column type C 1:2:4	2,476	312.45	5.5	13,618
36	Reconstruction of hall Govt. Muslim HS 41 JB	8640/28.11.15	Ch. Faisal Yaqoob	P/L RCC in roof slab lintel column type C 1:2:4	2,718	312.45	5.5	14,949
				P/L RCC in slab of raft strip foundation type C 1:2:4	61	229.60	5.5	336
37	Reconstruction of class rooms 44 GB	2815/30.10.15	Harrow Construction services	P/L RCC in roof slab lintel column type C 1:2:4	1,477	312.45	5.5	8,124
				P/L RCC in slab of raft strip foundation type C 1:2:4	366	229.60	5.5	2,013
35	Construction of class rooms GMCGMS Mansoorabad	3658/16.05.15	M. Aslam	P/L RCC in roof slab lintel column type C 1:2:4	828	312.45	5.5	4,554
				P/L RCC in slab of raft strip foundation type C 1:2:4	72	229.60	5.5	396
36	Upgradation of GGPS 399 GB	8702/28.11.15	M/s Ch. Rashid	P/L RCC in roof slab lintel column type C 1:2:4	2,352	312.45	5.5	12,936
				P/L RCC in slab of	51	229.60	5.5	

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
				raft strip foundation type C 1:2:4				281
37	Renovation of GBPS Kot Allah Dad	8699/28.11.15	M. Younas	P/L RCC in roof slab lintel column type C 1:2:4	115	312.45	5.5	633
				P/L RCC in slab of raft strip foundation type C 1:2:4	8	229.60	5.5	44
38	Construction of squash court Al Fateh Ground	9447/16.12.15	M/s M. Akram	P/L RCC in roof slab lintel column type C 1:2:4	3,916	312.45	5.5	21,538
				P/L RCC in roof slab lintel column type C 1:1.5:4	1,284	339.40	5.5	7,062
				P/L RCC in slab of raft strip foundation type C 1:2:4	1,281	229.60	5.5	7,046
39	Upgradation of GGES 427 GB	2809/08.04.16	Abdul Hameed Pansota	P/L RCC in roof slab lintel column type C 1:2:4	3,168	306.95	5.5	17,424
				P/L RCC in slab of raft strip foundation type C 1:2:4	43	222.70	5.5	237
40	Reconstruction of class rooms GBPS 269 RB	7526/17.10.15	Wasim Qadir Shehzad	P/L RCC in roof slab lintel column type C 1:2:4	811	312.45	5.5	4,461
				P/L RCC in slab of raft strip foundation type C 1:2:4	102	229.60	5.5	561
41	Reconstruction Of class rooms GGHS 122 GB	39/05.01.16	Rana Muzaffar Abbas	P/L RCC in roof slab lintel column type C 1:2:4	2,866	306.95	5.5	15,763
				P/L RCC in slab of raft strip foundation type C 1:2:4	43	224.10	5.5	237
				P/L RCC in roof slab lintel column type C 1:2:4	2,739	325.55	5.5	15,065
				P/L RCC in slab of raft strip foundation type C 1:2:4	34	242.70	5.5	187
41	Reconstruction of class room GBPS 268 RB	9038/11.12.15	Anwar ul Haq	P/L RCC in roof slab lintel column type C 1:2:4	408	312.45	5.5	2,244
				P/L RCC in slab of raft strip foundation type C 1:2:4	5	229.60	5.5	28
42	Reconstruction of GGHS 469	37/05.01.16	Skiff's Internationa	P/L RCC in roof slab lintel column	5,152	312.45	5.5	28,336

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
	GB		1	type C 1:2:4				
				P/L RCC in slab of raft strip foundation type C 1:2:4	63	229.60	5.5	347
43	Reconstruction of class rooms GBPS Thatha Trana	7779/26.10.15	Engr. Irshad Ahmed	P/L RCC in roof slab lintel column type C 1:2:4	1,105	312.00	5.5	6,078
				P/L RCC in slab of raft strip foundation type C 1:2:4	37	229.00	5.5	204
44	Re Construction of class rooms GGES 462 GB	8692/28.11.15	M. Niaz	P/L RCC in roof slab lintel column type C 1:2:4	765	312.45	5.5	4,208
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
45	Model Vet. Hospital Faisalabad	3949/20.05.16	M. Ashraf	P/L RCC in roof slab lintel column type C 1:2:4	659	306.95	5.5	3,625
46	Reconstruction of class room GPS Mouza Kur	7466/16.10.15	Muhammad Sultan	P/L RCC in roof slab lintel column type C 1:2:4	395	312.45	5.5	2,173
				P/L RCC in slab of raft strip foundation type C 1:2:4	43	229.60	5.5	237
47	Construction of B/wall GBHS 594 GB	9264/16.12.15	Umar Draz Shah	P/L RCC in roof slab lintel column type C 1:2:4	41	306.95	5.5	226
				P/L RCC in slab of raft strip foundation type C 1:2:4	112	222.70	5.5	616
48	Reconstruction of GMC GHS Hajiabad	719/28.01.16	HM Hussain Builder	P/L RCC in roof slab lintel column type C 1:2:4	2,980	312.45	5.5	16,390
				P/L RCC in slab of raft strip foundation type C 1:2:4	213	229.60	5.5	1,172
49	Construction at GPS 153 RB	3213/22.04.16	Amanullah Traders	P/L RCC in roof slab lintel column type C 1:2:4	788	306.95	5.5	4,334
				P/L RCC in slab of raft strip foundation type C 1:2:4	9	222.70	5.5	50
50	Construction of hall in City Muslim HS Amin Town	3577/09.05.16	Sarmad Siddiq	P/L RCC in roof slab lintel column type C 1:2:4	426	306.95	5.5	2,343
				P/L RCC in slab of raft strip foundation type C 1:2:4	10	222.70	5.5	55

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
51	Repair of GGHS 136 GB	857/18.11.15	SM contractor	P/L RCC in roof slab lintel column type C 1:2:4	1,567	312.45	5.5	8,619
				P/L RCC in slab of raft strip foundation type C 1:2:4	20	229.60	5.5	110
52	Reconstruction of GBPS 232 RB	7828/02.11.15	Zahid Hussain & Co	P/L RCC in roof slab lintel column type C 1:2:4	738	312.45	5.5	4,059
				P/L RCC in slab of raft strip foundation type C 1:2:4	79	229.60	5.5	435
53	Upgradation of GGMS 421 GB	2976/13.04.16	M. Latif	P/L RCC in roof slab lintel column type C 1:2:4	1,434	292.90	5.5	7,887
				P/L RCC in slab of raft strip foundation type C 1:2:4	27	219.90	5.5	149
				P/L RCC in roof slab lintel column type C 1:2:4	115	301.00	5.5	633
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.00	5.5	77
54	Reconstruction of rooms at GBPS 255 RB	2728/06.04.16	Eden Enterprises	P/L RCC in roof slab lintel column type C 1:2:4	1,155	306.95	5.5	6,353
				P/L RCC in slab of raft strip foundation type C 1:2:4	22	222.70	5.5	121
55	Reconstruction of class rooms GPS 24 JB	4284/01.06.16	Bilal Raza	P/L RCC in roof slab lintel column type C 1:2:4	229	306.95	5.5	1,260
				P/L RCC in slab of raft strip foundation type C 1:2:4	27	222.70	5.5	149
56	Repair of Govt. City Disp. Rian Shaheed Chowk Islam Nagar	8705/28.11.15	Imdad Construction Co.	P/L RCC in roof slab lintel column type C 1:2:4	427	312.45	5.5	2,349
				P/L RCC in slab of raft strip foundation type C 1:2:4	8	229.60	5.5	44
57	Reconstruction of GGHS 121 GB	7755/10.10.15	M. Khalid	P/L RCC in roof slab lintel column type C 1:2:4	1,372	312.45	5.5	7,546
				P/L RCC in slab of raft strip foundation type C 1:2:4	20	229.60	5.5	110
58	Reconstruction	8805/	Ashfaq	P/L RCC in roof	3,132	306.95	5.5	

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
	of GGHS 151 RB	02.12.15	Ahmed	slab lintel column type C 1:2:4				17,226
				P/L RCC in slab of raft strip foundation type C 1:2:4	3,418	224.10	5.5	18,799
59	Upgradation of GGES 119/JB	4820/19.06.15	Ashfaq Ahmed	P/L RCC in roof slab lintel column type C 1:2:4	3,227	292.90	5.5	17,749
				P/L RCC in slab of raft strip foundation type C 1:2:4	4,258	219.90	5.5	23,419
60	Reconstruction at GGES 220 GB	6858/22.09.15	Bashir Ahmed	P/L RCC in roof slab lintel column type C 1:2:4	760	312.45	5.5	4,180
				P/L RCC in slab of raft strip foundation type C 1:2:4	14	229.60	5.5	77
61	Reconstruction at GES 541 GB	6855/22.09.15	Bashir Ahmed	P/L RCC in roof slab lintel column type C 1:2:4	1,505	312.45	5.5	8,278
				P/L RCC in slab of raft strip foundation type C 1:2:4	27	229.60	5.5	149
62	Construction at GBMS 18 JB	3238/23.04.16	Shoukat Ali	P/L RCC in roof slab lintel column type C 1:2:4	954	306.95	5.5	5,247
				P/L RCC in slab of raft strip foundation type C 1:2:4	27	222.70	5.5	149
63	Upgradation of GGES 401 GB	9201/15.12.15	Umar Draz Shah	P/L RCC in roof slab lintel column type C 1:2:4	3,099	312.45	5.5	17,045
				P/L RCC in slab of raft strip foundation type C 1:2:4	44	229.60	5.5	242
64	Parking plaza 2 items	8336/20.11.15	Unibuild Associates	P/L RCC in roof slab lintel column type C 1:2:4	2,630	367.50	5.5	14,465
				P/C in situ board RCC piles with type B nominal mix 1:1.5:3	5,163	2,822.40	5.5	28,397
65	Facilitation center bill Vr. 80/6-16	5917/10.08.15	Ch. Akram	P/L RCC in roof slab lintel column type C 1:1.5:3	1,063	339.40	5.5	5,847
				P/L RCC in roof slab lintel column type C 1:1.5:3 (FF)	1,069	358.00	5.5	5,880
				P/L RCC in roof	8,079	312.45	5.5	

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
				slab lintel column type C 1:2:4				44,435
				P/L RCC in roof slab lintel column type C 1:2:4 (FF)	5,625	331.05	5.5	30,938
				P/L RCC in roof slab lintel column type C 1:2:4 (SF)	128	349.65	5.5	704
				P/L RCC in slab of raft strip foundation type C 1:2:4	2,148	229.60	5.5	11,814
66	Tennis court	570/23.01.16	Al Noor Construction Co	P/L RCC in roof slab lintel column type C 1:1.5:3	1,204	339.40	5.5	6,622
				P/L RCC in roof slab lintel column type C 1:2:4	780	312.45	5.5	4,290
				P/L RCC in roof slab lintel column type C 1:2:4 (FF)	174	328.55	5.5	957
				P/L RCC in slab of raft strip foundation type C 1:2:4	1,998	229.6	5.5	10,989
67	Construction of Kabaddi stadium Kamalpur Chak No.5/JB	5025/20.06.14	Waseem Hamad Butt	P/L RCC in roof slab lintel column type C 1:2:4	4,873	289.75	5.5	26,802
				P/L RCC in slab of raft strip foundation type C 1:2:4	150	216.70	5.5	825
Total								936,854
Excess payment due to non-reduction in rate for use of local sand								
Sr. No.	W.O. No.	Work Order Date	Name of Scheme		Quantity	Deduction	Amount Recoverable	
1	5341	9/30/2015	P/L of LED lights and tuff tiles at Jhang Road Faisalabad		4,200.00	5.5	23,100	
2	5342	9/30/2015	P/F LED lights at Sarwala Rajbah Road (Abdullah Pur to Chenab Chowk)		2,620.00	5.5	14,410	
3	6065	10/26/2015	P/L LED lights and tuff tiles at Jaranwala Road upto Sargodha University (Tezab Mill to Dhudhi Wala)		1,100.00	5.5	6,050	
4	5589	10/17/2015	P/L of LED lights and tuff tiles at Daewoo Road (Phase-II) from Riaz ul Jannah to Industrial Estate (L 3.80 Km.)		2,400.00	5.5	13,200	

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
5	5350	9/30/2015		P/I of LED lights at 8 bazars Faisalabad	1,269.00		5.5	6,980
6	5344	9/30/2015		P/F LED lights at Satiana Road Gate Chowk to Fish Farm	740.00		5.5	4,070
7	5336	9/30/2015		P/L of LED lights and tuff tiles at Samanabad College Road Faisalabad	863.00		5.5	4,747
8	3690	6/15/2015		Widening/ improvement of Fish Farm Chowk Faisalabad	476.00		5.5	2,618
					6,426.00		5.5	35,343
9	5354	9/30/2015		P/L of LED lights and tuff tile palavers at Madni Masjid Road Faisalabad	660.00		5.5	3,630
10	6250	11/9/2015		P/L of LED lights and tuff tiles at Daewoo Road (Phase-I) from Akbar Abad chowk to Riaz ul Jannah (L 3.50 KM)	693.00		5.5	3,812
11	5328	9/30/2015		P/F LED lights at Eidgah Road (Kotwali Chowk to Eidgah Chowk)	251.00		5.5	1,381
12	1466	3/22/2014		Repair/improvement of road from Sargodha Road to Millat Road via Noorpur alongwith PMC Hostel	12,388.00		5.5	68,134
13	6078	10/26/2015		Widening/improvement of road from Samundari Okara Road to Chak No. 471/GB	1,207.00		5.5	6,639
14	152	1/9/2016		Construction of road from Chak No. 467/GB Sharifabad to Mohallah Islamabad, Samundari	1,065.00		5.5	5,858
15	5192	11/12/2014		Rehabilitation/improvement of road from Subhnallah Masjid to Adam Chowk, Faisalabad	553.25		5.5	3,043
					977.83		5.5	5,378
16	3188	6/12/2014		Construction of Slip Roads at Exchange Wala Chowk, MC School Chowk, Madni Chowk Samanabad and Extension of Allah Hoo Bridge and Korian Wala Bridge, Samundari Road, Faisalabad.	495.00		5.5	2,723
					4,119.00		5.5	22,655
17	582	1/29/2016		Dualization of road from Iqbal Chowk to Narwala Road Ghulam Muhammad Abad Faisalabad	8,142.00		5.5	44,781

Sr. No.	Name of work	W/O No./Date	Contractor	Type of RCC	Quantity	Rate Paid	Deduction	Recovery
18	1085	2/27/2016		Widening/improvement of road from Chenab Chowk to Lakkar Mandi Faisalabad	4,062.00		5.5	22,341
19	486	1/25/2016		improvement of road alongwith drain at Main Bazar Peoples Town, Faisalabad	3,924.00		5.5	21,582
20	5330	9/30/2015		Construction of additional lane from Station Chowk to Overhead Bridge Jhal Khanuana along Sarwala Rajbah	6,639.00		5.5	36,515
					195.00		5.5	1,073
21	1811	4/23/2016		Construction of road from Disposal Line at Chak No. 276/GB from Madina Masjid to Jhang Road	1,572.00		5.5	8,646
22	4996	9/1/2015		Construction of Drain at Razabad Main Bazar No. 2 Adda Adnan Pura	2,972.00		5.5	16,346
23	6206	11/5/2015		Construction of road from Chak No.469/GB Samundari	556.00		5.5	3,058
24	371	1/15/2016		Repair/providing and fixing of jersey barriers & kerb stone on various roads city Faisalabad	1,241.00		5.5	6,826
25	5615	11/28/2014		Construction of road at Cattle Market, Samundari Road Faisalabad	1,509.00		5.5	8,300
26	5494	11/21/2014		Construction of Truck Stand at Chak No. 3/JB	7,878.34		5.5	43,331
					23,319.88		5.5	128,259
Total					104,513.30			574,823
Grand Total: (936,854 + 574,823)								1,511,677